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6/21/2004 Volume I



000009801 1 BEFORE THE ARIZONA CORPORATION THE The time of the time that the IN THE MATTER OF THE DOCKET NO. REORGANIZATION OF UNISOURCE E-04230A-03-0933 3 ENERGY CORPORATION.) 5 6 7 At: Tucson, Arizona 8 June 21, 2004 Date: 9 Filed: June 22, 2004 10 11 12 REPORTER'S TRANSCRIPT OF PROCEEDINGS 13 VOLUME I 14 (Pages 1 through 200) 15 16 17 ARIZONA REPORTING SERVICE, INC. 18 Court Reporting Suite Three 19 2627 North Third Street Phoenix, Arizona 85004-1126 20 21 DAWNA J. BOSWELL, RPR BY: Certified Court Reporter 22 Certificate No. 50326

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ANNETTE SATTERLEE, RPR

Certified Court Reporter Certificate No. 50179

Prepared for:

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1	BE IT REMEMBERED that the above-entitled and								
2	numbered matter came on regularly to be heard before the								
3	Arizona Corporation Commission, in Room 222 of said								
4	Commission, 400 West Congress, Tucson, Arizona,								
5	commencing at 10:13 a.m., on the 21st day of June, 2004.								
6									
7	BEFORE: WILLIAM A. MUNDELL, Commissioner MIKE GLEASON, Commissioner KRISTIN K. MAYES, Commissioner								
8									
9	JANE L. RODDA, Administrative Law Judge								
10									
11	APPEARANCES:								
12	AFFEARANCES.								
13	For Applicant UniSource Energy Corporation:								
14	ROSHKA HEYMAN & DeWULF, PLC								
15	By Mr. Raymond S. Heyman One Arizona Center								
16	400 East Van Buren Street, Suite 800 Phoenix, Arizona 85004								
17									
18	For Arizona Corporation Commission Staff:								
19	Mr. Christopher Kempley, Chief Counsel								
	and Ms. Lisa VandenBerg Legal Division 1200 West Washington Phoenix, Arizona 85007								
20									
21									
22	For Intervenor Residential Utility Consumer Office:								
23	Mr. Daniel Pozefsky 1110 West Washington, Suite 220								
24	Phoenix, Arizona 85007								
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1	APPEARANCES: (Continued)
2	
2	For Intervenors IBEW Locals 387 and 769:
3	LUBIN & ENOCH, P.C.
4	By Mr. Nicholas J. Enoch
E	349 North Fourth Avenue
5	Phoenix, Arizona 85003
6	For Intervener Laurence W. Debenteen In .
7	For Intervenor Lawrence V. Robertson, Jr.:
	Mr. Lawrence V. Robertson, Jr., In Propria Persona
8	333 North Wilmot, Suite 300
9	Tucson, Arizona 85711
10	For Intervenor Marshall Magruder:
	•
11	Mr. Marshall Magruder, In Propria Persona Box 1267
12	Tubac, Arizona 85646
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	For Intervenor Arizona Utility Investors Association:
14	Mr. Walter W. Meek, President
15	2100 North Central Avenue, Suite 210
	Phoenix, Arizona 85004
16	
17	For Intervenor Mohave County: (Appearing
18	Telephonically)
10	Mohave County Attorney's Office
19	By Mr. John White
20	Post Office Box 7000 Kingman, Arizona 86402
	Kingman, Alizona 80402
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22	
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and the second s	1	APPEARANCES: (Continued)
	2	
	3	For Intervenor Punto de Vista Property Owners Association: (Appearing Telephonically)
	4	Mr. Marc Goldstone, Director
	5	4090 Yucca Road Bullhead City, Arizona 86429
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UniSource Energy E-04230A-03-0933

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Τ	ALJ RUDDA: we're going to get started and
2	go on the record now.
3	So this is the time set for the hearing in
4	Docket Number E-04230A-03-0933 In the Matter of the
5	Reorganization of UniSource Energy Corporation.
6	Good morning, everyone, and welcome to the
7	Arizona Corporation Commission. My name is Jane Rodda,
8	and I'm the administrative law judge who will be
9	presiding over the evidentiary hearing and will be
10	preparing a Recommended Opinion and Order for the
11	disposition of the Commission.
12	First thing I would like to do this morning
13	is to introduce the Commissioners who are here with me.
14	We have Commissioner Mayes over here to my right and
15	Commissioner Gleason.
16	We will take appearances of the parties.
17	You know what I forgot to do? The other
18	intervenors.
19	Good morning. Hello, this is Jane Rodda.
20	MR. GOLDSTONE: Hi, Your Honor. This is
21	Marc Goldstone with the Punto de Vista Property Owners
22	Association.
23	ALJ RODDA: Okay. Is there anyone else on
24	the phone? I'm sorry?
25	MR. GOLDSTONE: Not that I know of.

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1	ALJ RODDA: Not yet, okay.
2	I will note for the record that our
3	proceeding today is being Webcasted, and although all of
4	you are in the room, if you weren't in the room, you
5	could access the proceedings today at the Commission
6	website at www.acc.az.us, and then there is a link for
7	the UniSource Webstreaming. In case you are wondering,
8	there are several intervenors who live in Mohave County,
9	and we are allowing them to participate via telephone.
10	And I know that they will be, from my conversations with
11	them, I think they'll be listening to most of the
12	proceeding on the Webcast, but they will have the
13	opportunity to ask, participate as intervenors through
14	our phone line that we've made available.
15	All right, so I'm going to take appearances
16	of the parties. So on behalf of UniSource.
17	MR. HEYMAN: I bring my own music with me.
18	ALJ RODDA: Yes, that's nice.
19	MR. HEYMAN: Good morning, Commissioner
20	Gleason, Commissioner Mayes and Judge Rodda, Ray Heyman
21	from the law firm of Roshka Heyman & DeWulf on behalf of
22	the applicant, UniSource Energy Corporation.
23	ALJ RODDA: Welcome to Tucson.
24	Now I am going to start with the
25	intervenors, and I will just start with those in the

and, and a series of the serie	1	room with me.
	2	On behalf of RUCO.
	3	MR. POZEFSKY: Good morning, Your Honor,
	4	good morning, Commissioner Mayes, Commissioner Gleason,
	5	Daniel Pozefsky on behalf of RUCO.
	6	ALJ RODDA: Thank you.
	7	And on behalf of the Arizona Utility
	8	Investors Association.
	9	MR. MEEK: Thank you, Your Honor. Good
	10	morning, Commissioner Mayes, Commissioner Gleason,
	11	Walter Meek for the Arizona Utility Investors
	12	Association as President.
	13	ALJ RODDA: Great. Welcome back to Tucson.
	14	And on behalf of Mr. Magruder.
	15	MR. MAGRUDER: Mr. Magruder representing
	16	himself.
	17	ALJ RODDA: And on behalf of IBEW Locals 387
	18	and 769.
	19	MR. ENOCH: Good morning, Your Honor,
	20	Nicholas Enoch of Lubin & Enoch on behalf of Locals 387
	21	and 769 of the International Brotherhood of Electrical
	22	Workers.
	23	ALJ RODDA: Great. Welcome to Tucson.
	24	Is Mr. Robertson here?

MR. ROBERTSON: Good morning, Judge Rodda,

- 1 Commissioners Mayes and Gleason, Lawrence V. Robertson,
- 2 Jr. on behalf of myself.
- ALJ RODDA: Now I am going to, let's see, on
- 4 the phone we have the Punto de Vista Property Owners
- 5 Association.
- 6 MR. GOLDSTONE: Yes, this is Marc Goldstone
- 7 representing the Punto de Vista Property Owners
- 8 Association. Good morning, Your Honor, and
- 9 Commissioners.
- 10 ALJ RODDA: Good morning to Tucson, at least
- 11 your voice.
- MR. GOLDSTONE: At least virtually.
- 13 ALJ RODDA: And is there anyone on the phone
- 14 from Mohave Valley Elementary School District, or Mohave
- 15 County?
- 16 MR. WHITE: Mohave County, Your Honor, John
- 17 White representing Mohave County.
- 18 ALJ RODDA: Welcome to Tucson, too,
- 19 Mr. White.
- 20 Could I ask you, have you been, did you hear
- 21 the first part of the proceeding on the Webcast?
- MR. WHITE: Yes, ma'am, I did, and it's very
- 23 clear.
- 24 ALJ RODDA: Excellent. You're my test then.
- 25 All right. The first thing we are going to

- do this morning is any additional public comment.
- MR. KEMPLEY: Your Honor, one last
- 3 appearance.
- 4 ALJ RODDA: Oh, I'm sorry.
- 5 COM. GLEASON: You're not important.
- 6 ALJ RODDA: Oh, well, never mind him. I'm
- 7 sorry, on behalf of Commission Staff.
- 8 MR. KEMPLEY: Thank you, Your Honor, good
- 9 morning. Good morning, Commissioner Gleason,
- 10 Commissioner Mayes.
- It's one of the privileges that Staff has to
- 12 normally be last in these proceedings, and it's not
- 13 surprising in the numbers that we've got that sometimes
- 14 you might miss us. On behalf of Commission Staff
- 15 appearing is Christopher Kempley, and with me is Lisa
- 16 VandenBerg of Legal Division of the Corporation
- 17 Commission.
- 18 ALJ RODDA: Great. Thank you, Mr. Kempley.
- 19 Sorry. Welcome to Tucson. I was so excited about this
- 20 Webcasting and whether they could hear us that I
- 21 overlooked you.
- All right, so I'm going to ask, I have the
- 23 speaker slips for those who have indicated a desire to
- 24 make public comment this morning, and I'm just going to
- 25 go through them. If you would come up to the podium

1	when	Ι	call	your	name	and	state	your	name	and	spell	it
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- 2 for the court reporter.
- 3 So the first slip I have this morning is
- 4 from Mr. Walkup, the mayor of Tucson.
- 5 (Commissioner Mundell enters the hearing.)
- 6 MAYOR WALKUP: Good morning. That's
- 7 W-a-l-k-u-p. Commissioner Mayes, Commissioner Gleason,
- 8 my very great pleasure to be here.
- 9 What I would like to do is read a bit of
- 10 testimony, and then be available for any questions that
- 11 you might have after I'm done. But members of the
- 12 Arizona Corporation Commission, I am here today to speak
- in favor of the proposed UniSource acquisition.
- Bottom line is that this acquisition will
- 15 make Tucson Electric Power stronger and more able to
- 16 serve the Tucson community. The acquisition will
- 17 improve TEP's financial condition. This will allow TEP
- 18 to invest in more infrastructure for our growing
- 19 community. It will also allow TEP and UniSource to
- 20 continue to contribute to programs within the community
- 21 by participating in volunteer community activities at a
- 22 higher rate than they have done before.
- I have spoken personally to the UniSource
- 24 executives, and I am confident that the acquisition will
- 25 benefit both the company and the community. The ACC

Τ	will continue to oversee TEP's rates to the public.
2	That will not change with this acquisition. The current
3	Tucson management team will stay in place. That will
4	not change either. In particular, the retention of Jim
5	Pignatelli as CEO will allow him to continue his
6	community leadership on issues such as economic
7	development and health care. Local management will mean
8	the same degree of local control of TEP that exists
9	today.
10	UniSource has done a terrific job of turning
11	the company around in the past ten years. This is why
12	UniSource is now a company that investors want to own.
13	We should applaud the fact that new capital is
14	interested in Tucson and southern Arizona as a growth
15	area. It bodes well for future investment in our
16	community on a larger scale. So thank you very much,

19 I'm available to answer any questions

the work on behalf of the State of Arizona.

members of the Commission, for your consideration and

20 anybody might have.

17

18

- 21 ALJ RODDA: Commissioner Gleason.
- 22 COM. GLEASON: Yes, welcome, Mayor. Glad
- 23 you could be here.
- I wanted -- one of the important points I
- 25 think that you brought up that it is important to keep

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1	the local management the same management team that we
2	have, both from your aspect as a community, it's
3	important to keep those people for your community. Is
4	that
5	MAYOR WALKUP: And I have had a lot of
6	experience over the last ten years, but certainly as
7	Mayor with the issue of acquisitions, Ratheon, for
8	example, acquisition of Texas Instruments and
9	Burr-Brown. We are involved with investments in our
10	downtown Rio Nuevo, but certainly the investment of
11	UniSource and TEP, and that has provided an
12	extraordinary benefit to the community.
13	The team that has been in place with TEP has
14	been in place over these past many years and I can just
15	tell you that it's extraordinarily beneficial to the
16	City of Tucson and to the leadership of Tucson that that
17	team has been placed. We work very, very well on issues
18	with the community, so I can tell you almost
19	categorically that it has been a very great partnership
20	we have experienced over the past many years, and
21	certainly over the past five years as Mayor of Tucson.
22	ALJ RODDA: Thank you.
23	Commissioner Mayes.
24	COM. MAYES: Mayor, thanks for coming. I
25	appreciate you being here and offering your input. As

1	you know, your opinion carries a lot of weight with me
2	and I'm sure the other Commissioners.
3	A couple questions: When you were having
4	your discussions with UniSource and with Jim Pignatelli,
5	what kinds of questions did you ask him? And second, I
6	hear what you're saying about the fact that you are
7	assured that Mr. Pignatelli and the top management will
8	stay for I guess it's about five years that they've
9	assured us, but what assurances do we have beyond five
10	years, and are you concerned about that? I mean, what
11	happens when Mayor Walkup isn't around anymore and Jim
12	Pignatelli isn't around? At least God forbid that
13	happen too soon, but at some point down the road,
14	someone else will be in leadership, and
15	MAYOR WALKUP: Yes, let me just answer that.
16	I asked those very questions, and I've known Jim almost
17	from the first day he arrived here many, many years ago
18	under TEP management. So I've watched his development
19	as the CEO of TEP and with the acquisition of UniSource,
20	and I'm not concerned with this investment. Frankly, if
21	I were in New York City or some other place than Tucson
22	I would consider this a very reasonable acquisition and
23	investment to be able to make. But I asked the
24	question, I said, "Jim, how long can we count on you in
25	your leadership position," and he said that it was five

	1	years

- But let me tell you, my experience with
- 3 quality leadership within companies, one of the things
- 4 they are very concerned about is the leadership
- 5 progression. I know most of the people within the
- 6 leadership positions within TEP are all wonderfully
- 7 well-grounded management people. So my concern for the
- 8 transition of leadership within the, within that
- 9 organization, I have the upmost confidence both in Jim
- 10 and then the leadership positions in behind him. So he
- 11 will be around for five years, and I'm absolutely sure
- 12 when Jim decides to go, whenever he decides to go, he
- will be replaced with an extraordinary leadership
- 14 position. I have no doubt of that.
- 15 COM. MAYES: Just one follow up, Mayor.
- 16 Commissioner Mundell at the last public comment session
- 17 held up a couple very interesting charts, and they show
- 18 the way the structure of the company would look
- 19 post-merger, post-sale, and it very clearly shows that
- 20 there is a new layer on top of the current management
- 21 team. Have you had a chance to discuss these issues
- 22 with that layer, with KKR, with J.P. Morgan, and would
- 23 you want to?
- 24 MAYOR WALKUP: Of course, but again, I'm not
- 25 worried about this. I have been through it enough in my

1	corporate career to know through acquisitions there are
2	new layers, but the investment team I am sure is saying
3	we want the very best investment and best profitability
4	and protection of our investment. You do that by making
5	sure your management team is in place, that they're
6	allowed to understand and interface with local
7	leadership. So yes, we need to sit down and talk about
8	it, but again, I am very confident that the interests of
9	the community will be well served by this acquisition.
10	ALJ RODDA: Okay. Thank you, Mayor Walkup.
11	MAYOR WALKUP: Thank you very much.
12	ALJ RODDA: Next speaker, Jim Apperson.
13	MR. APPERSON: Good morning. My name is Jim
14	Apperson, A-p-p-e-r-s-o-n, and Ms. Rodda and
15	Commissioners, good to see you here this morning.
16	I am President and CEO of the Arizona
17	Chamber of Commerce which is a statewide
18	business-oriented public policy advocacy organization.
19	We have been helping grow Arizona's economy for over
20	30 years. I have personally been involved in public
21	policy work nearly 30 years myself including three years
22	with this Commission as a Staff member, and a two-year
23	tour of duty with your colleagues at FERC in Washington,
24	D.C. Please don't hold that against me.
25	During my four years at the Arizona Chamber,

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- 2 that I think all of you have attended so that the
- 3 business leaders, elected officials, and the media can
- 4 learn about the importance of electric and natural gas
- 5 energy infrastructure to the economic future of our
- 6 state. I think that this clearly shows our commitment
- 7 to energy as a critical public policy issue.
- Now, based on my years of experience in
- 9 energy matters, it's quite obvious to me that high
- 10 quality energy service is crucial to economic growth.
- 11 In fact, reliable utility service in our state is
- 12 considered by many economic developers to be one of the
- 13 top reasons for businesses to move to or expand within
- 14 Arizona.
- 15 I'm here to recommend your approval of the
- 16 proposed acquisition because I believe it will enhance
- 17 our economic development efforts on a statewide basis.
- 18 Clearly, an investment of this magnitude in a company
- 19 that serves both greater Tucson as well as a significant
- 20 part of rural Arizona makes a strong statement that our
- 21 state is a great place in which to do business.
- I believe that your approval of this
- 23 proposed acquisition would also be an indicator of
- 24 strong, a strong continuing relationship with Arizona's
- 25 communities for many years to come. So with that, I say

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1	thank you, and I'll be happy to answer any questions.
2	ALJ RODDA: Any questions?
3	MR. APPERSON: That's it? Thank you very
4	much.
5	ALJ RODDA: Thank you.
6	Next is David Lovitt.
7	MR. LOVITT: Good morning. I'm David
8	Lovitt, L-o-v-i-t-t.
9	Your Honor, Commissioners, thank you for
10	this opportunity to speak this morning. I'm the owner
11	of D.M. Lovitt Insurance Agency, and I'm on the board of
12	directors for Boys and Girls Club of Tucson. I'm a
13	third generation Tucsonan, and have been on the Boys and
14	Girls Club board for over 24 years, since 1980.
15	This morning, I am here to speak on behalf
16	of and in favor of TEP, TEP and their acquisition by
17	KKR, J.P. Morgan and Wachovia. I believe it's extremely
18	important that Tucson continue to have the corporate
19	presence of TEP which is one of the larger employers of
20	Tucson, in the City of Tucson, and it is clear that this
21	acquisition will allow this utility to continue to run
22	from Tucson with the same leadership it currently has.
23	This is important to myself and to the public because I
24	believe we'll still have the same great people to call
25	when needed, and it's important to the Boys and Girls

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1	Club because of the tremendous support the clubs receive
2	from Tucson Electric Power, both financially, and TEP's
3	employees as volunteers to the Club. Their annual
4	financial contribution to the Boys and Girls Club is
5	substantial and extremely critical to our annual budget
6	and they provide literally hundreds of volunteers each
7	year to our various events and projects.
8	One of the nicest things TEP supports
9	100 percent is the Holiday Auction Spree for the youth
10	of the Boys and Girls Clubs. Hundreds of youth from all
11	of our clubhouses come to Robinson-May early on a
12	Saturday morning in December while the store is closed
13	for four hours to do holiday shopping for their family.
14	This is something that these youths would never have an
15	opportunity to do. TEP provides all of the funding and
16	all of the adult volunteers. With TEP's financial
17	contribution and Robinson-May's discounts, over \$25,000
18	of presents are provided to hundreds of families who
19	would have nothing or very little for the holidays.
20	We support the sale of TEP to KKR and urge
21	that you give your support. Thank you.
22	Any questions?
23	ALJ RODDA: Any questions from the
24	Commissioners? Okay. Thank you, Mr. Lovitt.
25	Richard White.

Τ	MR. WHITE: Good morning. I'm Richard
2	White. I'm a resident of Pima County. I'm also
3	executive director of the American Red Cross for
4	Southern Arizona. Thank you for this opportunity.
5	In this age of uncertainty, there's very few
6	things that really are certain. The question you posed
7	earlier about what can happen in the future, I think
8	five years is a pretty good bet right now. The Red
9	Cross' role throughout southern Arizona is keeping
10	families safe, and Tucson Electric Power/UniSource has
11	been a wonderful advocate for the Red Cross not just
12	financially but as a real source, literally a source of
13	power, both electrical power and power within the
14	community.
15	I'm going to echo what the Mayor and
16	Mr. Lovitt had said. It's critical to keep the current
17	management, it's critical to keep this organization
18	based in Tucson. With their volunteers, with their
19	corporate gifts, with their concern for the community,
20	they really stand out. The leadership Jim Pignatelli
21	has exhibited has been terrific, and I also echo what
22	the Mayor had said, as a director of an organization
23	that deals with corporate executives and management
24	throughout southern Arizona, this is not a company that
25	simply has one executive. The team that Jim has put

1	together	is	truly	outstanding,	and	Ι	would	have	full
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- 2 confidence that any of several people who were to
- 3 succeed him at some point would be able to carry on as
- 4 competently as he has been carrying on.
- With that, I would ask for your support for
- 6 your for the sale going forward. There is not a lot of
- 7 strong corporate presence in the southern Arizona
- 8 community. It's very important that we have Tucson
- 9 Electric Power/UniSource continue to stay here. I urge
- 10 your support.
- 11 Thank you.
- 12 COM. GLEASON: Ouestion.
- 13 ALJ RODDA: Commissioner Gleason.
- 14 COM. GLEASON: Yes, having been in
- 15 corporations for lots of years, I'm back to this
- 16 five-year thing, and what I wanted to ask you is you, I
- 17 gather you have no assurance what your budget is going
- 18 to be five years from now, is that --
- MR. WHITE: That's correct.
- 20 COM. GLEASON: Five years is -- what I'm
- 21 getting at is when we made these plans, again, that was
- 22 what we used to call the martini page. In other words,
- 23 it was kind of a hope and a prayer that five years --
- 24 would you agree that five years is a long way to plan
- on, on this sort of thing?

1	MR. WHITE: The point that I'm making or
2	will remake is given the current management, that going
3	forward I would expect this to go on beyond five years.
4	To have, to have strong certainty for five years I think
5	is a real plus, but I see real stability going well
6	beyond five years with the current management.
7	COM. GLEASON: Thank you.
8	ALJ RODDA: Thank you, Mr. White.
9	Ray Clarke.
10	MR. CLARKE: Good morning. Clarke,
11	C-l-a-r-k-e.
12	To the Commissioners and Your Honor, it's
13	very easy for me to stand here this morning, because the
14	Tucson Urban League has publicly recognized TEP with our
15	community service awards, and TEP is an incredible
16	community leader. I'd just like to share with you some
17	of the reasons why the Tucson Urban League is here.
18.	The Tucson Urban League serves over 50,000
19	individuals and families per year. We do that in a
20	number of ways: Work force development, education,
21	housing, case management, microenterprise, neighborhood
22	enhancements. Most of those 50,000 clients that we
23	serve come out of our case management department. That
24	department simply could not exist without TEP. It's a
25	department that provides utility assistance to low

1 ind	come indi	viduals i	ln	situations	where	virtually	the	У
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- 2 would have their power cut off if not for the assistance
- 3 of TEP.
- Now, funding is absolutely important, and as
- 5 a non-profit, we certainly appreciate funding from TEP
- 6 and others. But the critical importance of TEP in this
- 7 community to non-profits is just not related to funding.
- 8 I think they do three things very well. Funding is one.
- 9 The volunteers would be another. And that's in the
- 10 corporation giving not only of its resources, money, but
- 11 of itself, and it's a strong commitment.
- But there's a third area that I think is
- 13 just as important, and it has to do with training that
- 14 TEP has paid for for non-profits in this community,
- 15 training like organizational capacities that will enable
- 16 a non-profit -- and when you talk about five years, in
- our world, one year is a long, long time. But they have
- 18 worked out a situation and identified an incredible
- 19 resource, capacity building in the non-profit
- 20 organizations, that will allow us the ability to help
- 21 ourselves to be able to plan beyond a year and hopefully
- 22 beyond five years.
- The final thing I would like to share with
- 24 you and maybe the most important, I have been in this
- 25 community since 1969, my freshman year at the University

	1	of	Arizona.	Ι	spent	11	years	as	deputy	director,	Pima
--	---	----	----------	---	-------	----	-------	----	--------	-----------	------

- 2 County Juvenile Court, and then two years in the
- 3 governor's office. The last 18 years that I've served
- 4 under the Urban League, there's nothing in all of those
- 5 years that suggests to me that TEP is not an
- 6 organization of its word. Its word is of the highest
- 7 integrity. I have evidence in terms of my relationship
- 8 with TEP over the many years that I have been with the
- 9 Urban League that strongly indicate that this
- 10 organization will continue to be a strong community
- 11 leader.
- 12 Thank you.
- 13 COM. GLEASON: I have a question.
- 14 ALJ RODDA: Commissioner Gleason.
- 15 COM. GLEASON: Yes, I'm interested in your
- 16 payments to the, you know, to low income people of
- 17 power, electricity. Is that, that money comes to you
- 18 and then you pass the money on to the deserving folks?
- 19 Is that the way the system works?
- MR. CLARKE: That's part of it. It's the
- 21 utility assistance, and these are individuals due to
- 22 their low income nature, a significant population of
- 23 Anglos, Hispanics, native Americans, African Americans,
- 24 and others simply don't have the ability to pay that
- 25 bill. And thanks to TEP, not only with the Tucson Urban

1	League, a host of nonprofits working in collaboration,
2	we're able to take our meager resources and make those
3	payments, that's correct.
4	COM. GLEASON: Yes, they, I understand
5	UniSource also has a Cares Program, at least they have
6	it up north. Do they have it down here to help pay for
7	low income utilities?
8	MR. CLARKE: Yes.
9	COM. GLEASON: Okay. Thank you.
10	MR. CLARKE: Thank you.
11	ALJ RODDA: Thank you.
12	Ignacio Barraza.
13	I can say welcome to Tucson to you.
14	MR. BARRAZA: Thank you so much. Good
15	morning. My name is Ignacio Barraza. The last name is
16	B-a-r-r-a-z-a. I am a member of the Nogales City
17	Council, and I'll make my comments brief.
18	On behalf of fellow Councilman Jose Luis
19	De La Ossa who could not be here today, we are issuing a
20	statement of support for the acquisition and merger of
21	UniSource. We believe the following aspects of the
22	transaction are going to be very positive for our
23	community, number one being that the investor group will
24	remain in the, the investor group will retain the

company's headquarters in southern Arizona. That to us

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- 2 continue to lead the company and direct local operations
- 3 within the State of Arizona.
- We have developed a very close relationship
- 5 with the senior management teams in place over the
- 6 eight-month period that UniSource has been in control of
- 7 the local utility provider in Nogales. We also believe
- 8 that the level of customer service that has been
- 9 provided by UniSource since its acquisition of the old
- 10 Citizens Utilities has been proven to be superior. Over
- 11 the course of eight months, they have invested anywhere
- 12 from 15 to \$20 million in capital improvements. That is
- 13 a substantial amount of money being pumped into a
- 14 community of our size. Also, UniSource has demonstrated
- 15 a strong commitment to charity organizations, and has
- 16 been a valuable contributor along with its employees in
- 17 the community.
- 18 I will give you a perfect example. The City
- 19 of Nogales is currently in the process of trying to
- 20 rehab its skateboard park which services many
- 21 underprivileged children in our community. The city did
- 22 not have money to be able to light that park.
- 23 Citizens/UniSource was kind enough to donate the
- 24 lighting equipment which was so very necessary to be
- 25 able to get our young people to utilize that park in the

1	evenings.	So	that	is	but	one	example	of	the	manv
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- 2 positive things that we have been able to extract from
- 3 our relationship with UniSource in Nogales, and we are
- 4 looking forward to a long and continuous relationship
- 5 with them.
- I myself was city manager of Nogales during
- 7 the '97 to 2000 period when we came before this
- 8 Commission to request relief from the extremely poor
- 9 service that was being provided by Citizens Utilities
- 10 back then. I can tell you that in the eight months that
- 11 UniSource has been at the helm, many of those problems
- 12 have been dealt with and the relationship is very, very
- 13 positive.
- 14 At this point, that will conclude my
- 15 comments, and again, Councilman De La Ossa and myself
- 16 support the merger for the reasons I stated and ask that
- 17 you all look favorably upon this item.
- I will entertain any questions if you have
- 19 any.
- 20 ALJ RODDA: Commissioner Mayes.
- 21 COM. MAYES: Thank you, Councilman; thanks
- 22 for coming up.
- I had a chance to be down in Nogales and had
- 24 a good public comment session down there. You just said
- 25 that you, you mentioned the difficult times that you had

1	prior	to	UniSource'	's	takeover	of	the	company	there,
	1							<u>-</u> <u>-</u> 2	

- 2 Citizens, correct?
- MR. BARRAZA: That's correct, yes,
- 4 Commissioner.
- 5 COM. MAYES: And UniSource itself, TEP not
- 6 recently, but, you know, I think in the 1980s, maybe
- 7 early nineties had its own tumultuous period. Given
- 8 that fact, isn't that an argument against change? I
- 9 mean, given the fact that things are going so well, why
- 10 would you argue in favor, why would one argue in favor
- of allowing a change of this magnitude?
- MR. BARRAZA: Well, because first of all, I
- 13 believe that the merger and acquisition brings
- 14 additional resources to a well-grounded company already.
- 15 By allowing these resources to come into TEP/UniSource,
- 16 they will be able to reduce their debt and thereby free
- 17 up additional resources to be able to put back into the
- 18 system.
- I myself believe change is always good and
- 20 change is always healthy. Once again, you know, the
- 21 fact that a condition of the merger is that management
- 22 teams are kept the same and that offices are kept in
- 23 southern Arizona to me indicates a positive, and I
- 24 believe that that in itself is a very strong argument
- endorsing, for us to endorse the change.

1	ALJ RODDA: Thank you so much for coming up.
2	MR. BARRAZA: Thank you. Thank you very
3	much.
4	ALJ RODDA: Next speaker is Roy Dunton from
5	Kingman, someone else I can welcome to Tucson. Welcome
6	to Tucson.
7	MR. DUNTON: Good morning. I hope my ears
8	will work well this morning.
9	I want to thank you for having the meeting
10	so that we can express our views. By the way, my name
11	is Roy Dunton. I am a member of Mohave County Economic
12	Development Authority, been on the board for almost nine
13	years.
14	In our area, there's a great feeling of
15	distrust among Mohave County residents in regard to this
16	sale. For an example, three Commissioners mentioned
17	that they would do their best to change the source of,
18	or the location of this meeting so that it would be more
19	available to the people that would like to appear, and
20	to no avail. And holding this meeting in Tucson for a
21	week is not only inconvenient, but cost prohibitive for
22	many people who would like to attend. It's almost cost
23	prohibitive for our population to come here to Tucson.
24	It was suggested that the meeting be held in
25	Phoenix where it was more available to the citizenry.

	1	Many	people	feel	that	in	holding	the	meeting	in	this
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- 2 area that UniSource and the bankers who wish to buy it
- 3 don't want any negative comments or intervenors to
- 4 appear. That's the way it appears to some of the, most
- of the people in our area. And the suspicion was why
- 6 was the sale of Citizens Utilities authorized by the
- 7 Commissioners, and when the Judge knew that key
- 8 negotiations were in progress during or before to sell
- 9 to the New York bankers of J.P. Morgan. I believe the
- 10 name is Saguaro.
- UniSource made the statements that they were
- 12 local people based in Arizona and it would be far
- 13 different from what it was for Citizens with their
- 14 headquarters in Stamford. They were also told that they
- would be more satisfied because it was locally owned,
- 16 and it's just unbelievable to many people that during
- 17 this sale that it would be in the local best interest of
- 18 the ratepayers to have the headquarters in Tucson.
- 19 During all these negotiations, they also
- 20 said that it would be less costly because they wouldn't
- 21 have the headquarters in New York or some other eastern
- 22 area. And now, they want to put us right back into the
- 23 same position with the sale of UniSource to J.P. Morgan
- 24 out of New York.
- 25 Why would J.P. Morgan want to get into the

1	utility	business?	No	doubt	for	profit.	Why	would	they

- 2 invest \$660 million in a utility that was purchased for
- 3 roughly 180 million? And I realize that TEP wasn't
- 4 always involved in it, but who is going to pay the
- 5 difference between the original sale and the sale today?
- 6 Has J.P. Morgan been in the utility business before?
- 7 I've had people tell me that the bankers, the large
- 8 banks are gobbling up the utility businesses around the
- 9 nation, and maybe this is part of it. But who will pay
- 10 the profit or the difference between UniSource's sale
- 11 from Citizens Utilities and the buying price of Morgan?
- 12 There's only one place for them to get their money, and
- 13 that's the ratepayer.
- 14 What is the benefit for the public and the
- 15 ratepayer and the public in general in this sale to
- 16 J.P. Morgan? If this sale is not in the best interest
- 17 of the public, the Arizona Corporation Commission has
- 18 the obligation not to approve this sale. Economic
- 19 development in Kingman and Lake Havasu and now Flagstaff
- 20 has virtually been stopped due to the high electrical
- 21 rates. We have companies that employ 800, one company
- of 800, and another company of 300 who was thinking of
- 23 moving from the area. It would be a devastating blow to
- 24 Mohave County, especially the Kingman and Lake Havasu
- 25 area. And this is due to the increase that we've had

1	already	of	22	and	а	half	percent	on	residential,	and
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- 2 about 25 percent for the industrial.
- I can't imagine why a company would offer a
- 4 bonus to the stockholders to buy them out to buy
- 5 UniSource. We know that UniSource can't raise the rates
- 6 in our area for the next couple of years, but after
- 7 that, Katie bar the door. The barn doors are going to
- 8 be blowing off; they could be. They're going to recover
- 9 the money that they paid for over and above the value of
- 10 the stock, and there's only one place they're going to
- 11 get it. And it comes back to the same old question, who
- 12 pays, and that's the ratepayer.
- I would like to see this deal rejected by
- 14 the Commission, and I want to thank you for allowing us
- 15 to be here.
- 16 ALJ RODDA: Thank you, Mr. Dunton.
- 17 Any questions? Thank you very much for
- 18 making the trip.
- 19 Oh, I'm sorry.
- 20 COM. MAYES: Roy, I appreciate your
- 21 comments, and I do appreciate you coming all the way
- down here from Mohave, and I was one of those people who
- 23 wanted to at least try to see if we could get part of
- 24 the hearing in Phoenix, and unfortunately, things didn't
- 25 work out, but I did push hard to get streaming audio on

- 1 the Internet. I also pushed hard for a 1-800 number
- 2 which we haven't been able to get accomplished here in
- 3 Tucson, but we do have one down in Tucson.
- But we did come up to Mohave, had hearings
- 5 in both Lake Havasu and Kingman which I thought were
- 6 very fruitful, and I have a lot of questions for the
- 7 parties that I formulated after those hearings. So I
- 8 hear your concerns. Frankly, you know, I'm from
- 9 Prescott, and this is a big issue in Prescott as well,
- 10 so it could easily have been, there's certainly a lot of
- 11 folks in Prescott who would like to have the hearings up
- 12 there.
- MR. DUNTON: We appreciate the fact that the
- 14 full Commission Staff came to our areas. Having to come
- down here, though, and I appreciate the website, but the
- 16 website just come up in the last couple days, and
- 17 really, people are not aware of it. And the ones who
- 18 would like to oppose or take the other side really don't
- 19 know about it. Is it in the newspaper or anything else,
- 20 that the website is available? I haven't read it if it
- 21 is.
- 22 ALJ RODDA: I just have to say for the
- 23 record that we have a number of intervenors from Mohave
- 24 County who are able to participate by the telephone, and
- 25 they were, I mean, they were parties, and are going to

1 be able to participate in the cross-examination of	1	be	able	to	participate	in	the	cross-examination	of
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- 2 witnesses, and I'm sure they'll advance their interests.
- 3 And so I think Citizens of Mohave County had an
- 4 opportunity to intervene. I understand it's a long way
- from Tucson, but I just wanted to state there are some
- 6 people that are participating from Mohave County.
- 7 MR. DUNTON: As far as I know of, I think
- 8 there's only three people here from Mohave County that I
- 9 am aware of. But as I say, they have access to the
- 10 website, but what about those that don't have a website?
- 11 ALJ RODDA: I understand what you're saying.
- MR. DUNTON: Thank you very much.
- 13 COM. MUNDELL: Roy, I have a couple
- 14 questions. Commissioner Mundell here.
- There are lawyers as I understand it on the
- 16 phone that will be able to participate in this hearing
- 17 from Mohave County as the judge just indicated,
- interactively, not just listening but be able to ask
- 19 questions, so I wanted to make sure that was clear.
- The question I had, I didn't quite
- 21 understand your statement. I thought you said, I am
- 22 going to paraphrase, the judge knew that this sale was
- 23 pending when the UniSource purchase of Citizens was
- 24 taking place. Did you say that or did I
- 25 misunderstanding you?

1	MR. DUNTON: That's what I understand. I
2	don't see how the Judge could not know about it when
3	everything was being pulled together in a very short
4	period of time at the end there.
5	COM. MUNDELL: Well, the only way I mean,
6	I don't know what you're saying, but the only way I
7	think the Judge would know is if there was testimony
8	presented in the hearing to that effect, but we'll delve
9	into that as this matter moves forward. I mean, those
10	are some questions that I'm sure some of the
11	Commissioners have. And as you know, we did hold public
12	comment up in Kingman and Lake Havasu, and at those
13	hearings, I asked some of the same questions that you
14	just indicated, why is this acquisition, merger, sale,
15	whatever term you want to use in the public interest,
16	and how are customers benefited. We know that the
17	shareholders are benefited with a 30 percent premium.
18	We know the executives of UniSource are going to benefit
19	with compensation. And then lastly, we know, I am
20	assuming that the purchasers have done their due
21	diligence and have indicated, come to the conclusion
22	based on that due diligence that this is in their best
23	interest to have this application in front of us to make
24	the purchase. So there are a lot of unanswered
25	questions we will delve into over the next three or four

- 1 days to ferret those things out. We appreciate your
- 2 coming down to participate, but this is just the
- 3 beginning of this process.
- 4 MR. DUNTON: Thank you very much, and I hope
- 5 you take a good, strong look, and I'm sure you will.
- 6 Thank you again.
- 7 ALJ RODDA: Thank you. And the next speaker
- 8 is Mr. Donald Van Brunt.
- 9 MR. VAN BRUNT: Van Brunt is V-a-n
- 10 B-r-u-n-t.
- I have a statement, but I also have a
- 12 statement from a person who could not be here, Buster
- 13 Johnson, who is supervisor in Mohave County District 3
- 14 would like me to read his statement into the record
- 15 before I read my own.
- 16 ALJ RODDA: I just caution you when you are
- 17 reading to read slowly. People tend to speed up when
- 18 they are reading.
- MR. VAN BRUNT: I have a copy for the
- 20 reporter, if you wish.
- 21 ALJ RODDA: Excellent. Thank you so much.
- 22 MR. VAN BRUNT: Honorable Chairman and
- 23 members of the Commission, thank you once again for your
- 24 opportunity to address the Commission on the matter of
- 25 the leveraged buyout of UniSource. I am afraid for our

1	ratepayers	with	this	proposed	leveraged	buvout.	that
_	racepayers	VV I CII		proposed	reveragea	Dayouc	CIIC

- 2 their rate would escalate beyond their ability to pay
- 3 for the basic necessities of life. We all say we are
- 4 working for ratepayers. I strongly feel that if you put
- 5 utilities in the hands of the private industry, the only
- 6 ones who will benefit from the merger will be the
- 7 shareholders. I would remind you that the transaction
- 8 must benefit the ratepayer first.
- As you know, our businesses are struggling
- 10 with current electric rates, and many have decided to
- 11 relocate. This is one way, this in no way makes the
- 12 quality of life in Mohave County better. It only makes
- it more difficult for people to find good paying jobs.
- 14 The ripple effect that this merger will
- 15 cause goes far beyond higher rates. Even though we are
- 16 told rates will hold until 2008, we don't know what will
- 17 happen after that date. Businesses are contemplating
- 18 moving out of our county due to the high energy rates
- 19 that exist today. Good jobs will and are being
- 20 increasingly harder to get, causing our young people to
- 21 leave our communities and look for work in other cities
- 22 and states. Along with the jobs that leave, so does the
- 23 opportunity of affordable health benefits. As
- 24 population decreases, excuse me, as population decrease,
- 25 so do property values, so property values decrease, so

1	do	the	services	paid	for	property	taxes.
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- 2 Over the years, Arizona has worked hard to
- 3 attract good business to the state which in turn
- 4 attracts a very viable work force. Now that we have
- 5 those businesses, do we take them by the throat and
- 6 choke the life out of them, the life that we asked them
- 7 to bring to our great state? Our homeowners,
- 8 government, schools, and down the list are struggling
- 9 with the current rates.
- The guiding principle in the sale of a
- 11 public utility is is it in the best interest of the
- 12 public. I don't believe so. While I have stood before
- 13 you many times debating rate increases proposed by
- 14 Citizens and now UniSource, today I would like to say
- 15 that UniSource has done a very good job in bringing TEP
- 16 to a better financial picture today. This management
- 17 staff has worked hard. They have made great strides in
- 18 their bottom line and for good reason. They have held
- 19 financial interest in the company. This buyout will do
- 20 away with that ownership. This buyout does not
- 21 guarantee that management Staff that is in place today
- 22 will continue to run the company.
- 23 Saguaro has no history in operating a public
- 24 utility, and this gives me reason for concern. When you
- 25 add to the higher debt leverage that will take place

1 with the merger, th	e picture	gets	darker.	This	buyout
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- 2 is at an inflated price. Saguaro is purchasing
- 3 UniSource at 68 percent over their book value. The only
- 4 possible way to get a return for their investment is
- 5 through rate increases, and the investors are their
- 6 concern, not the ratepayers.
- 7 In RUCO's report, they agreed with our
- 8 assessment that there will be no benefit to the
- 9 ratepayers. It appears that Saguaro is requiring
- 10 100 percent of TEP's annual earnings to service
- 11 Saguaro's debt. There will be nothing left to put back
- 12 into the communities, and all the efforts that UniSource
- 13 has put forth to build a strong community bond as well
- 14 as financially sound utility will be wasted.
- I ask you to consider that in the best
- 16 interest of the taxpayers and not to allow this sale.
- 17 There is no financial gain to be made by ratepayers, no
- 18 increase in service, no improvement in management, no
- 19 possibility of lower rates. I ask you not to approve
- 20 this sale. We are not happy with the rates we are
- 21 paying now, but the devil we know is better than the
- 22 devil we don't know.
- Thanks for your time. Buster D. Johnson,
- 24 Supervisor, District 3.
- 25 ALJ RODDA: Thank you. We'll get a copy

	1	from you.
	2	MR. VAN BRUNT: Chairman and members, I
and defined the state of the st	3	thank you for the opportunity to address you on the
	4	UniSource buyout.
	5	As you are aware, we have lost several
	6	industries in Mohave County, raising our unemployment
	7	and reducing our gross income, yet we continue to
	8	increase in population at an alarming rate. It is clear
	9	the population growth without basic employment increase
	10	creates a county-wide financial deficit.
	11	This proposed leveraged buyout by Saguaro
	12	can only make industrial attraction to Mohave County
	13	more difficult. We are assured by UniSource in the
	14	buyout of Citizens Utilities that we would now have
	15	local ownership, local concerns, and local people at all
	16	levels to work with while all the time they knew they
	17	were talking to Saguaro about another sellout. Can you
	18	blame the ratepayers for being suspicious of this sale?
	19	Saguaro said local management staff will continue to rur
	20	the company, but past experience with Stamford,
	21	Connecticut Citizens Utilities tells us clearly local
	22	management does not make the decisions that count.
	23	The required, the law requires that the
	24	buyout must be in the best interest of the public. The

25 best interest of the buyer is easy to see, but no one

1	has	in	any	way,	shape,	or	form	been	able	to	show	the
			- 1	· _ ,								

- 2 public where this proposal will benefit them. Our
- 3 schools, our hospitals, our industries, our retailers,
- 4 our various city and county and state agencies can all
- 5 show you the detriment caused them by the last buyout,
- 6 but none of them can see any benefit to them in what is
- 7 being proposed here. This proposed buyout at a
- 8 ridiculous price will have to be paid for in due time by
- 9 the ratepayers. Money in the utility business can only
- 10 come from one place, the ratepayers. Paying more for
- 11 utilities cannot be considered a benefit to the public.
- 12 We can't afford the rates we're paying now.
- I ask you to look at the best interests of
- 14 the ratepayers and reject the proposed buyout. Thank
- 15 you for your time and consideration, Donald Van Brunt.
- 16 ALJ RODDA: Thank you. Any questions for
- 17 Mr. Van Brunt?
- 18 All right. Thank you, Mr. Van Brunt.
- MR. VAN BRUNT: Thank you.
- 20 ALJ RODDA: That's all the speaker slips I
- 21 have. Is there anyone else who wishes to make comment
- 22 at this time?
- 23 Okay. Then I'm going to take a five-minute
- 24 recess, and then we're going to start with opening
- 25 statements. And for the intervenors in Mohave County

1	who are listening in on the Webcast, would you please
2	call back in so I can talk to you on the number I gave
3	you?
4	Five minutes.
5	(A recess ensued.)
6	ALJ RODDA: Let's come back to order.
7	We are back on the record, and we are also
8	back online, and I just want to mention that evidently,
9	our west Webcasting is going beautifully, and that these
10	microphones are incredibly sensitive. So if I forget to
11	turn off the Webstream during breaks, they're picking up
12	everything that goes on here, which is probably really
13	annoying to all those people on line. So we'll try to
14	remember that.
15	My intent is to start with opening
16	statements, and then break for lunch and start with
17	Mr. Pignatelli after lunch. And with that, I'll ask
18	Mr. Heyman, do you have an opening this morning?
19	MR. HEYMAN: Yes, I do.
20	Good morning again, Commissioners, and Judge
21	Rodda. For the record, my name is Ray Heyman from the
22	law firm of Roshka Heyman & DeWulf, and I represent
23	UniSource Energy Corporation and its affiliates. In
24	attendance with me From UniSource energy is Mr. Jim
25	Pignatelli, the chairman and chief executive officer,

1	and other members of the senior management treatment. I
2	also want to introduce to you representatives of the
3	limited partners who are in attendance: Mr. Scott
4	Stuart and Marc Lipschultz are here from KKR; Mr. Chris
5	Behrens from J.P. Morgan Partners; Mr. Wellford Tabor
6	from WCP; and Mr. Fred Rentschler from Sage Mountain,
7	LLC.
8	The purpose of this hearing is for the
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1	Ιt	is	longstanding.	The	standard	is	plainly	stated	in
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- 2 the Affiliated Interest Rules that this Commission
- 3 created, caused to be published in the Arizona
- 4 Administrative Code which are legally binding and upon
- 5 which UniSource Energy and Saguaro have relied.
- 6 Affiliated Interest Rule 14-2-8003.C states, "At the
- 7 conclusion of any hearing on the organization or
- 8 reorganization of a utility holding company, the
- 9 Commission may reject the proposal if it determines that
- 10 it would impair the financial status of the public
- 11 utility, otherwise prevent it from attracting capital at
- 12 fair and reasonable terms, or impair the ability of the
- 13 public utility to provide safe, reasonable and adequate
- 14 service."
- No one disputes that this standard is
- 16 applicable to this proceeding. For example, Commission
- 17 Staff's consultant in his direct testimony referred to
- 18 this standard as a no net harm rule. And in the past,
- 19 when the Commission has determined that it has been in
- 20 the public interest to do so, it has attached conditions
- 21 to its approval of a holding company reorganization to
- 22 insure that no harm does occur. In fact, in this
- 23 proceeding, UniSource Energy is proposing over 40
- 24 conditions to provide additional assurances and
- 25 verification that no harm will occur.

1	Let me summarize briefly how this merger
2	meets the No-Harm Rule. First, the merger will not
3	impair the financial status of TEP, UNS Gas, or UNS
4	Electric. None of these utilities will incur any
5	additional debt as a result of the merger. To the
6	contrary, as a result of the merger, there will be an
7	immediate infusion of, into TEP of approximately
8	\$263 million which will be used to pay down debt, and an
9	improvement in the company's debt equity ratio from 25
10	percent equity to 40 percent equity. This improvement
11	to the TEP capital structure will improve its financial
12	status.
13	Second, the merger will not impair the
14	ability of TEP, UNS Gas or UNS Electric to attract
15	capital at fair and reasonable terms. The merger will
16	actually improve their ability to attract capital at
17	fair and reasonable terms. A financially improved TEP
18	post-merger will be in a better position to negotiate
19	better terms for necessary capital than before the
20	merger. Also, as a result of the merger, UNS Gas and
21	UNS Electric will have the benefit of a \$40 million,
22	five-year revolving loan. The financial relationships
23	and the expertise of the investors will enhance the
24	utility's ability to attract capital. Indeed with their
25	investment in UniSource Energy's service territories,

- 1 the investors will be a new and valuable financial ally
- 2 for TEP, UNS Gas, and UNS Electric.
- 3 Let me refer to a real life example.
- 4 Subsequent to the announcement of the merger, TEP
- 5 voluntarily refinanced a \$400 million credit facility
- 6 with the assistance of the investors and using lenders
- 7 presented to TEP by the investors. The new credit
- 8 facility has terms that are significantly better than
- 9 the previous credit facility and will result in
- 10 substantial savings to the utility.
- 11 Third, the merger will not impair but will
- 12 improve TEP's, UNS Gas' and UNS Electric's ability to
- 13 provide safe, reliable, and adequate service.
- 14 Conditions to the merger will insure continuity of
- 15 UniSource Energy senior management, business plan, and
- 16 corporate philosophy including community and charitable
- 17 contributions. Also, one proposed condition of the
- 18 merger will obligate TEP, UNS Gas, and UNS Electric to
- 19 spend not less than \$1.5 billion in operating and
- 20 maintenance expenses and capital expenditures for the
- 21 years 2005 to 2008.
- 22 Another condition will require TEP to make
- 23 at least \$400 million of voluntary debt and lease
- 24 prepayments and buybacks prior to December 31st, 2008.
- 25 These conditions and the other merger conditions improve

1	the ability of TEP, UNS Gas and UNS Electric to provide
2	service presently and during future periods of
3	anticipated growth.
4	We've seen a tendency in the prefiled
5	testimony and discovery to suggest that even if the
6	merger satisfies the No-Harm Rule, the Commission should
7	extract something more from UniSource Energy, almost as
8	a quid pro quo for approving the merger. Some
9	intervenors erroneously want Certificates of Convenience
10	and Necessity to be amended in this proceeding. Public
11	commenters have suggested that you tie your approval to
12	demand side management terms and conditions, and still
13	others have suggested that the Commission should see if
14	customers can receive some additional immediate economic
15	benefits in this proceeding. Commissioners, the idea of
16	tying non-merger related conditions, economic or
17	otherwise, to your approval of the merger has nothing to
18	do with the No-Harm Rule. You will not find any such
19	requirement anywhere in Arizona law. This is not a CC&N
20	hearing. This is not a DSM workshop, although as you
21	know, we already are supportive participants in the
22	ongoing DSM workshops. You have other dockets, other
23	decisions, and other rules that allow you to examine and
24	adjudicate those and other issues.
25	UniSource Energy steadfastly believes that

- 2 a positive thing for all affected parties. UniSource
- 3 Energy negotiated the terms of the merger agreement in
- 4 such a way as to protect its utility operations. The
- 5 stipulated conditions that are set forth in Section 6.06
- of the merger agreement which you have in front of you
- 7 in your packet and which I placed on the board here in
- 8 front of me are designed to make sure that the utilities
- 9 and even more, the communities and customers served by
- 10 UniSource Energy would not be harmed but be benefited by
- 11 the merger.
- The stipulated conditions in general terms
- 13 provide for UniSource Energy's management to remain in
- 14 place and to continue in its management role. The
- 15 UniSource Energy companies will continue their presence
- 16 in Arizona and continue to be involved in charitable and
- 17 community activities, and TEP's debt equity ratio will
- 18 be improved to 40 percent by an equity contribution of
- 19 up to \$263 million.
- Now, in addition to the stipulated
- 21 conditions, UniSource Energy has presented over 40
- 22 proposed conditions in the rebuttal testimony of
- 23 Mr. Pignatelli. These are also in your packet and are
- 24 on the second board that's in front of me. These
- 25 proposed conditions are designed to provide additional

1	assurances and a process for verification that the
2	merger will continue to satisfy the No-Harm Rule under
3	even extreme circumstances. These proposed conditions
4	address financial integrity and ring fencing conditions,
5	affiliate relationships, governance, oversight and
6	community presence, and the nonrecoverability of merger
7	and affiliate costs. Furthermore, in Mr. Pignatelli's
8	witness summary, UniSource Energy has expanded on some
9	of the proposed conditions in response to Commission
10	Staff's surrebuttal testimony. Mr. Pignatelli will
11	address these in more detail when he takes the stand.
12	Commissioners, as I said before, the merger
13	now has over 40 conditions attached to it. These
14	conditions have been designed with the input of the
15	Commission Staff to provide assurance and verification
16	that if various unexpected situations arise in the
17	future such as financial problems at the holding company
18	level, TEP, UNS Gas and UNS Electric will suffer no
19	harm.
20	The Commission Staff's consultant in his
21	direct testimony analyzed a number of similar
22	transactions that have already been approved in Texas,
23	Oregon, Illinois, and Iowa. Many of the proposed
24	conditions in this case were patterned after conditions
25	that were adopted in those similar transactions. In

1 fact, the conditions proposed in this case as	e an
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- 2 amalgam of all the conditions proposed in those prior
- 3 transactions, and I think that it is important to note
- 4 that all of the similar transactions were approved by
- 5 their public utility commissions and passed the no harm
- 6 standard.
- 7 Now, Commissioners, this is not the first
- 8 utility reorganization case that we have participated in
- 9 with you. From prior experience, and from your written
- 10 questions in this docket, we think we've learned some
- 11 lessons, and we've drawn some conclusions. First, we
- 12 are confident that you are reviewing and will continue
- 13 to review the merits of the merger and its conditions
- 14 utilizing the proper standard. Second, we recognize
- 15 that you want to be comfortable that any condition that
- 16 you approve related to the merger is purposeful,
- 17 realistic, verifiable, and mutually understood. And
- 18 third, we know that you want to insure that after the
- 19 merger, UniSource Energy and the investors will live up
- 20 to the conditions that you approve. With these lessons
- 21 in mind, UniSource Energy offers the merger conditions
- 22 to serve as a framework for trust with verification.
- 23 UniSource Energy and the investors have
- 24 attempted in good faith to anticipate and address your
- 25 concerns from the earliest negotiation stages of the

1	merger	agreement.	That	is	the	reason	we	entered	into
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- 2 the stipulated conditions. That is why we have offered
- 3 the proposed conditions in response to Commission
- 4 Staff's concerns. Make no mistake about it: Commission
- 5 regulation of UniSource Energy utility affiliates has
- 6 been, is, and will continue to be an integral part of
- 7 the UniSource Energy post-merger plan.
- 8 Commissioners, as I stated, the merger not
- 9 only satisfies the No-Harm Rule, it far surpasses it by
- 10 providing quantifiable, real, and significant benefits
- 11 for customers, communities, and shareholders. A
- 12 stronger TEP, bolstered by the infusion of \$263 million,
- is better equipped today to meet its responsibilities to
- 14 provide safe, reliable, and adequate electric service to
- 15 customers. Commission Staff's consultant stated in his
- 16 surrebuttal testimony, "Short-term improvement to TEP's
- 17 equity capital and equity ratio is a positive feature of
- 18 the proposal before the Commission in these
- 19 proceedings." The availability of a revolving credit
- 20 line for UNS Gas and UNS Electric under favorable terms
- 21 better positions those utilities to meet their
- 22 responsibilities to provide safe, reliable, and adequate
- 23 electric service to customers.
- I also previously mentioned proposed
- 25 conditions that will legally obligate the UniSource

1	Energy	utilities	to	spend	not	less	than	\$1.5	billion	in
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- 2 O & M and capital expenditures between 2005 and 2008,
- 3 and will require TEP to make at least \$400 million of
- 4 voluntary debt and lease prepayments and buybacks prior
- 5 to December 31st, 2008. Without the merger, these
- 6 actions are plans, projections, and goals. However, by
- 7 approving the merger, the Commission will be converting
- 8 those plans and projections into firm guarantees for
- 9 customers. The impact of these two conditions alone is
- 10 almost \$2 billion dedicated to maintaining and improving
- 11 the utility's ability to provide service to customers in
- 12 the near term.
- UniSource Energy will be presenting the
- 14 direct and rebuttal testimony of Mr. James S.
- 15 Pignatelli, its chairman and CEO. We will also be
- 16 presenting the rebuttal testimony of Mr. Scott Stuart of
- 17 Kohlberg Kravis Roberts, and additionally we are
- 18 presenting a panel of Mr. Stuart and representatives of
- 19 the limited partners in Saguaro Utility Group to answer
- 20 your questions.
- Commissioners, we think that it is very
- 22 significant that Wall Street has come to Tucson,
- 23 Nogales, Prescott, Kingman, and Flagstaff, Arizona. We
- 24 believe that the investors have demonstrated good faith
- 25 by committing immediately to invest \$263 million into

1	TEP to keep UniSource Energy's statewide presence, to
2	retain local management and control, and to agree to
3	over 40 conditions to provide assurances and
4	verification that TEP, UNS Gas, and UNS Electric will be
5	able to provide safe, reliable, and adequate service to
6	customers. We believe that the investors' appearance at
7	this hearing will help you understand their commitment
8	to the success of UniSource Energy and its affiliates.
9	We believe that by approving this merger, you will be
10	doing the right thing for the communities served by
11	UniSource Energy, and you will be sending the right
12	message far and wide that the State of Arizona and
13	private investors can work together to foster economic
14	growth with adequate customer protection.
15	Commissioners, we ask that you consider the
16	terms and conditions that have been proposed in
17	connection with this merger, that you consider the
18	benefits of the merger, that you apply the proper legal
19	standard set forth in your Affiliated Interest Rules,
20	and that you approve the merger.
21	Thank you.
22	ALJ RODDA: Thank you, Mr. Heyman.
23	Mr. Meek, do you have an opening this
24	morning?
25	MR. MEEK: Yes, Your Honor.

1	Thank you, Your Honor, members of the
2	Commission. Walter Meek, President of the Arizona
3	Utility Investors Association.
4	AUIA has been involved as an intervenor or
5	witness, in fact, I think in every instance as an
6	intervenor in every major merger or acquisition that has
7	come before this Commission since 1998. Some of them
8	have been good; some of them have been not so good.
9	They have included the sale of U S WEST to Qwest, the
10	proposed sale of Southwest Gas; the transfer of Citizens
11	Water properties to American Water, and the sale of gas
12	and electric operations to UniSource. There were
13	several other smaller transactions involving smaller gas
14	and telephone exchange operations. In every one of
15	those cases, the acquisition was by another company that
16	was nominally in the same business as the acquiree, or
17	at least they were, you know, in the utility business
18	generally. And for that reason, whether they were good
19	or bad really, those transactions made intuitive sense I
20	think to most of us.
21	Here we have a situation that Commissioner
22	Mundell has described as a matter of first impression.
23	What's different, I believe, is that the purchasers here
24	are a group of investment entities that are not in the
25	business of operating utilities, and it makes us ask

1	what's this about. It makes us a little suspicious
2	because it's outside of our normal experience.
3	Now, Your Honor, it's obvious that AUIA's
4	shareholders have much to gain from this transaction.
5	It would be extremely unusual for a company's
6	shareholders or elected board of directors to approve a
7	sale that didn't produce shareholder benefits, but I
8	hope you and the Commission will believe me that AUIA
9	would not support an acquisition if it were evident to
10	us that it would harm UniSource customers or would
11	inflict damage on the local or state economy, and we
12	don't think either of those things are true here.
13	Now, Commissioner Mundell and Mayes among
14	others have said this is an extremely important case,
15	and they're right. I think I can say that AUIA has
16	studied this case, this deal, more carefully than most
17	of the other acquisitions that I mentioned. We believe
18	along with Mr. Heyman that the Commission is bound by
19	the standard contained in AAC R14-2-803.C which he has
20	posted for you here, the so-called no harm standard, and
21	we believe this transaction will not harm utility
22	customers and in fact will likely produce economic
23	benefits to TEP customers. Apart from that, we believe
24	that any lingering concerns that you may have about this
25	transaction can be effectively mitigated by the many

1	conditions	that	have	been	proposed	and/or	accepted	by
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- 2 the applicants.
- Now, from a perspective of a retail
- 4 shareholder, this transaction similarly trades one group
- 5 of institutional investors who control ownership for
- 6 another group. Like it or not, the ownership of most
- 7 utilities today are dominated by institutions and most
- 8 retail shareholders do not have a significant influence
- 9 on policy. Unless there is something in the background
- 10 of these investors that would make them unfit to own a
- 11 public utility in Arizona, we see no basis for opposing
- 12 this ownership. In fact, based on the incredible amount
- of investigation and due diligence that this group of
- 14 investors has done, it is very likely that they are
- 15 going to be a more constructive group of owners than
- 16 your typical roster of institutional investors.
- 17 For my last point, I'd like to focus on sort
- 18 of the bigger investment picture. The limited partners
- in this case are very large and respectful, respected
- 20 players in the worldwide investment scene. They are
- 21 prepared to invest not only in the business enterprise,
- 22 but in the communities that that enterprise serves. As
- 23 Mr. Heyman noted, he stole my lines, by the way, that
- 24 means not only Tucson, but communities like Kingman,
- 25 Patagonia, Nogales, and yes, even Prescott. I think

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25

	1	this is a, that is a very strong statement about the
fi Fi	2	efficacy of Arizona as a place to invest.
	3	On the other hand, if the Commission is
	4	unable to accept a reasonable set of conditions, and if
	5	it rejects this transaction due to some continuing
and the same of th	6	discomfort with it, that would send the worst possible
F -7	7	signal to the investment community and which I believe
	8	could have a chilling effect on infrastructure
	9	investments across the state for some period of time.
	10	At the end of the day, AUIA is sure that you
	11	will reach the appropriate decision in this matter and
	12	approve this transaction.
	13	Thank you.
	14	ALJ RODDA: Thank you, Mr. Meek.
	15	Mr. Enoch, do you have an opening this
	16	morning?
	17	MR. ENOCH: Yes.
	18	Good morning, Your Honor, Commissioners
	19	Mayes, Mundell, Gleason. Again, my name is Nicholas
	20	Enoch with the law firm of Lubin & Enoch in Phoenix, and
	21	in these proceedings we represent Locals 387 and 769 of
	22	the International Brotherhood of Electrical Workers.
	23	Before I go too much further, and so that

it's clear for the record, I would like to briefly

explain who the entities are that I represent and who I

1	don't 1	represe	ent as	well	. Local	387	is	a l	abor	union,	. I
2	believe	e it's	office	is	actually	on	Seve	enth	Stre	eet. I	ſτ

- 3 represents a large number of employees of numerous
- 4 regulated utilities in the state, the largest of which
- 5 is APS. And then there's a variety of smaller ones like
- 6 Arizona Water Company just had one at the Corporation
- 7 Commission, and several others. Local 387 in this case
- 8 is the union which represents the employees of
- 9 UniSource, formerly known as Citizens Communication, in
- 10 Santa Cruz County. They have one collective bargaining
- 11 agreement for that unit down there which was Citizens.
- So to give you a little brief union
- democracy in the IBEW, the primary elected official of
- 14 the local is called a business manager. The business
- manager for Local 387 is actually a short-termer. He's
- 16 leaving, retiring at the end of the month. The incoming
- 17 business manager for Local 387 has joined me today,
- 18 however. His name is Bob DeSpain. I don't know if he
- 19 should be congratulated or receive condolences, but Bob
- 20 will be starting July 1st, so you will probably be
- 21 seeing more of him in the months and years to come.
- The second union that I represent in this
- 23 proceeding is Local 769 of the International Brotherhood
- 24 of Electrical Workers, which is a separate legal entity.
- 25 Its offices are also in Phoenix at a different location

1	off	of	Thomas.	Local	769	also	represents	а	large	number
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- 2 of employees at regulated utilities in the state, most
- 3 notably of which would be Southwest Gas. However, in
- 4 this proceeding, Local 769 represents the employees of
- 5 UniSource which is also formerly known as Citizens
- 6 Communications Company, except these are the employees
- 7 in Mohave County.
- If you recall, Local 769 was an intervenor
- 9 in the case which led up to this one, I suppose, the
- 10 UniSource/Citizens merger, and in fact, in that case
- 11 actively supported and spoke in favor of that merger.
- 12 The business manager for that local is a gentleman by
- 13 the name of Joel Bell. Joel would have liked to have
- 14 been here today, but as things would be, he's actually
- in contract negotiations with UniSource in northern
- 16 Arizona, so he was unable to attend.
- 17 A third IBEW Local which fits into this
- 18 picture is IBEW Local 1116 which is in Tucson. Now, I
- 19 did notice that there is at least one letter in the
- 20 docket from IBEW Local 1116 from an employee. I do not
- 21 represent IBEW Local 1116 in these proceedings. So that
- 22 you know, that is the union which represents primarily
- 23 the employees of Tucson Electric. So I'm going to
- 24 endeavor as best I can over the next couple of days not
- 25 to collectively refer to my clients as the IBEW because

1	that may not actually accurately reflect who I do and do
2	not represent.
3	Moving on to the position of my clients in
4	this case, Locals 387 and 769 as we are here today still
5	have some remaining questions regarding the proposed
6	acquisition, and there are some issues in which they
7	believe need to be more fully developed here at the
8	Commission. First and foremost among these issues are
9	the concerns, I hate to call them concerns, is the
10	question posed by Commissioner Mayes in her March 24th
11	letter to the docket, and in particular on page 2 under
12	I think you call it the second issue basically dealing
13	with what is going to happen to the employees down the
14	road. Some secondary issues that we also are interested
15	in learning more about were also addressed by
16	Commissioner Mundell even this morning in response to
17	the comments by the gentleman from the Mohave County
18	Redevelopment Authority.
19	To be clear, at this date, Locals 387 and
20	769 are not prepared to either express their support or
21	their opposition to the acquisition. Much like you, the
22	Commissioners, we'd like to hear the testimony and weigh
23	the evidence over the next couple days and then
24	afterwards, we will certainly be prepared to articulate
25	what our position is. But as of now, we do have some

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- 2 My final comment is to much discussion, and
- 3 rightfully so in these Commission cases, is the concern
- 4 of the patrons of public service corporations. I always
- 5 like to point out, however, that under the Arizona
- 6 Constitution, Article 15, Section 3, the interests of
- 7 the employees of public service corporations are put on
- 8 par with those of patrons, and as a side note, I would
- 9 note employees are actually listed before patrons in the
- 10 Constitution. But nevertheless, to be more modest, the
- 11 view is that they are put on par.
- 12 So with that in mind, we thank you in
- 13 advance for your consideration of this obviously very
- important matter, and that's all. Thank you very much.
- 15 ALJ RODDA: Thank you, Mr. Enoch.
- Mr. Robertson, do you have an opening this
- 17 morning?
- 18 MR. ROBERTSON: Thank you, Your Honor,
- 19 Commissioner Mundell, Commissioner Gleason, Commissioner
- 20 Mayes. My name is Lawrence V. Robertson, Jr.
- 21 As you and the members of the Commission who
- 22 are in attendance today are aware, I often have occasion
- 23 to appear before the Commission representing a client or
- 24 clients. In this occasion, I am appearing in a personal
- 25 capacity representing myself and my wife as ratepayers

1	of	the	company.
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- 2 Shortly after I filed the application for
- 3 leave to intervene, I was contacted by a representative
- 4 of the applicants and asked basically, "Why are you
- 5 really intervening," and my response was really as a
- 6 matter of personal interest. And I mean nothing
- 7 pejorative when I allude to that. It's by way of
- 8 explanation.
- 9 At the time, I explained we were gas and
- 10 electric customers of UniSource in Santa Cruz County,
- 11 and in my Tucson office I am also indirectly a customer
- 12 of Tucson Electric Power. But as I thought more about
- 13 it, there are really three reasons I wanted to be a
- 14 participant in this proceeding, and I want to briefly
- 15 cover each of those.
- 16 First of all, as ratepayers of both TEP and
- 17 UniSource, I am interested in what effect the
- 18 transaction and the resulting organizational changes
- 19 might have upon the quality of service we receive, the
- 20 reliability of that service, and the cost of that
- 21 service.
- Secondly, and this goes a little bit further
- 23 into my background, and the members of the Commission
- 24 may not be aware, during the late eighties and the early
- 25 nineties, I spent three and a half years at the

Department of Energy, and one of my responsibilities was

1

2	supervising the legal group that provided legal services
3	to the Conservation and Renewable Energy Program. And
4	at that time, that was the second largest program office
5	at DOE second only to their weapons program. And during
6	that period, I had a utility background prior to that, I
7	became a very firm believe in the roles of demand side
8	management, renewables, other less traditional
9	techniques have in my view in the resource portfolio of
10	electric utilities both now and as they move forward
11	into the future. So I'm interested in ascertaining the
12	current management thinking with regard to the role of
13	those strategies and technologies as well as the
14	investors' thinking and how the proposed transaction and
15	resulting organizational changes might impact the
16	opportunity for those sort of strategies and
17	technologies to be incorporated into future planning and
18	activities of the utilities here before you today.
19	The last reason I wanted to be involved is
20	also a very personal one, going back even further. In
21	the fifties and early sixties, my father represented
22	Tucson Electric Power on a number of significant
23	lawsuits including the famous Trico litigation. I
24	subsequently in the 1970s for approximately six years
25	had the honor and privilege of being selected to be the

1	company's	first	in-house	general	counsel	and	to	organize
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- 2 its legal department. In fact, I'm delighted one of its
- 3 members of senior management who I hired is sitting in
- 4 the audience today.
- 5 And the last reason, and this is also very
- 6 personal, but it goes to why I really am interested in
- 7 what is best for Tucson Electric Power and its other
- 8 facilities is that in the 1950s and 19, early 1960s, I
- 9 served as a groundman or what was then called a grunt on
- one of the company's troubleshooting crews for three
- 11 summers during the electric storm season. So I have a
- 12 lot of familiar and fond memories of the company, and
- 13 I'm very interested in what is best for it.
- 14 I don't have a view for or against the
- 15 proposed transaction and the resulting organizational
- 16 changes at this time. I hope to become informed during
- 17 the course of the hearings and will have a view by the
- 18 time they have been concluded.
- I did want to offer one last brief comment
- 20 that goes to Mr. Heyman's opening statement and his
- 21 recitation of the No-Harm Rule. I think it's important
- 22 that we keep in mind the language there that says, "The
- 23 Commission may reject the proposal if it determines,"
- 24 and the rule goes on to cite three different criteria or
- 25 decision-making considerations. But I would

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- 2 approve a given proposal if it finds those criteria are
- 3 satisfied. Those represent minimal standards. I think
- 4 in the Commission's discretion, the rule in spirit would
- 5 go on to read, "and would otherwise be in the public
- 6 interest," and I think that's also before you in
- 7 connection with your consideration of this application
- 8 and the evidence you will be receiving and the arguments
- 9 which you will be hearing.
- 10 And one final point, I thought Mr. Enoch had
- 11 a very nice touch in his opening remarks, and that is I
- 12 also would like to thank you for your attendance here in
- 13 Tucson and the attention I know you will be giving for
- 14 this matter.
- Thank you.
- 16 COM. MUNDELL: Just briefly, I learned a lot
- 17 about you today, Mr. Robertson. I was going to ask, you
- 18 raised it again, and I'll just say hopefully counsel can
- 19 address it, the No-Harm Rule that's on the easel,
- 20 because as I understand it, we have a case pending in
- 21 the Court of Appeals that deals with the standard and
- 22 how the interplay of the public interest standard
- 23 interplays with the No-Harm Rule. So I think that's
- important to note and maybe we can have some discussion
- of that. Mr. Robertson alluded to it, and Mr. Heyman

1	obviously	has	brought	it	to	our	attention,	but	Ι	think
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- 2 there may be an interplay between the rule and the
- 3 constitutional provision and the cases pending in the
- 4 Court of Appeals in the Arizona-American case as I
- 5 recall.
- 6 ALJ RODDA: Thank you, Commissioner.
- 7 Mr. Magruder, do you have an opening
- 8 statement this morning, or it might be afternoon
- 9 already?
- 10 MR. MAGRUDER: Yes, I do. Good morning,
- 11 Judge, good morning, Commissioners. My name is Marshall
- 12 Magruder from Tubac, Arizona, and I am intervening as a
- 13 ratepayer. Let me tell you why I'm here, three reasons:
- 14 My personal experiences with takeovers, UniSource
- 15 management concerns, and the charity issue.
- 16 First, I've experienced significant changes
- in ownership in my career. The first 25 years were in
- 18 the military which has its unique culture and mono-, and
- 19 monopolistic business practices. In those days, it was
- 20 not the ideal model of efficiency, but where I learned
- 21 over and over again how to do more with less through
- 22 aggressive conservation and efficient practices, which
- 23 is one reason the comments from Mr. Robertson concerning
- 24 renewable energy and efficiency are things that we
- 25 should stress in all of our dealings.

Т	I then went on to work for a non-profit
2	company, Hughes Aircraft Company, owned by the Howard
3	Hughes Medical Foundation, the largest private
4	foundation in the world, with emphasis on basic research
5	which has no profit on things such as AIDS long before
6	the government got involved. During that time, profit
7	was not our motive, but the business culture was always
8	there to solve the problem. In particular, the harder
9	the problem, the harder we worked, as with LASER, the
10	digital watch, satellite communications, are just some
11	of our inventions. This non-profit privately-owned
12	company's culture was extremely creative as the largest
13	company in California with 83,000 employees.
14	We were then sold to General Motors, I guess
15	considered another large company, who transformed us to
16	a company who had to earn a profit in a benevolent
17	manner. General Motors brought in a controller which is
18	a very logical position because they owned the company.
19	But otherwise, our company's culture shifted to new
20	goals for both solving the problem and earning a profit.
21	We had about 1,500 projects at a time, each really a
22	separate entity, almost like a separate company, but
23	some lost money, and some earned money. The important
24	thing was that we were always positive.
25	General Motors looked at our management,

1	they	trimmed	а	layer	from	five	layers	to	four	layers
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- 2 between the employee and the President of the company.
- 3 We worked to a quarterly profit schedule which we found
- 4 out negatively impacts creativity and innovation because
- 5 there are many false starts in that environment. But
- 6 this profit transformation was not very difficult or
- 7 painful because it gave us another challenge, and to a
- 8 culture that likes challenges.
- 9 When General Motors sold us to another
- 10 northeastern company, we were told it would be just like
- 11 the previous sale, that the management would stay, that
- 12 everything would be carried on the same, that there
- 13 would be the same benefits, no layoffs or plant
- 14 shutdowns, and our business practices that we had used
- 15 over the years would stay.
- Well, first, this new management team
- 17 changed many people by changing the upper management
- 18 people. Internal communications was nearly eliminated,
- 19 and many very negative financial decisions were
- 20 repeatedly exercised. All communications had to go
- 21 through a remote three-time-zone-away company
- 22 headquarters that just didn't care. Our Hughes Company
- 23 newspaper's last issue was, and the last time we had a
- 24 paper for several years, was the day the merger was
- 25 completed. One day I saw 300 people leave, each with

1	over 30	years	of	service,	because	younger	people	earn
	_	_	_	,				

- 2 less and are cheaper. There was no concern about our
- 3 corporate knowledge or unique skills, but younger people
- 4 earn less.
- 5 The inter-company shuttle and mail service
- 6 was stopped. Retirement health benefits eliminated. In
- 7 fact, the retirement plan was cancelled for all the new
- 8 hires, and those onboard, and then they added five years
- 9 before you could retire. Medical benefits were
- 10 stripped, and the company nurse laid off, in addition to
- 11 25,000 other employees over a three- or four-year
- 12 period. I went through six building shutdowns where I'm
- 13 almost the guy that has to turn the light out as we
- 14 moved from one site to a new site. Morale plummeted.
- 15 Many excellent employees just left. Our experience
- 16 level was lowered. Pay raises were less frequent, 13-
- 17 and 15-month schedules instead of annually, if at all.
- 18 Lots of times we didn't get a pay raise, but the pay
- 19 raise average was always lower than inflation.
- Traditional programs like advanced employee
- 21 education were eliminated. The company training was
- done as a voluntary brown bag lunch by dedicated
- 23 employees who knew that their contemporaries needed to
- 24 learn new tricks and new ways to do the job. They were
- 25 dedicated because they did it during lunch hour, not

1	with company sponsorship.
2	My office sank to a six foot by six foot
3	cubicle that I had to share with another employee. That
4	saved a lot of money. This is what happens when real
5	cost cutters come to the scene with a different business
6	model and culture. But the important thing about a
7	company's culture is it stays for the life of a company.
8	How will Saguaro's ownership with a different culture be
9	more successful than with that that is now at UniSource.
10	I'm a ratepayer at UES, an independent pair
11	of public service companies. In these proceedings, we
12	keep hearing about TEP. It was the prime context of
13	what Mr. Heyman's article, which is, presentation which
14	is a different UniSource public service company which
15	has high debts and could possibly increase higher. But
16	now how will the better let me start over again. How
17	will the better financial status and income performance
18	of UES be impacted with lower bond ratings shifting from
19	TEP to UniSource? This puts the most profitable part
20	of UniSource, which is UES, into a potentially negative
21	financial situation. From a UES view, why is this a
22	good deal? Is it really worth it?
23	From the financial numbers in the testimony,
24	there appears to be little option for UniSource's new
25	buyers to make money without some kind of significant

1	financial shakeups. Here's some options: Cut personnel
2	costs; increase revenues with higher rates; decrease
3	general administrative costs, which is really executive
4	salaries; decrease contributions; sell off companies or
5	parts; lower interest rates. Looking at personnel
6	costs, you can save them through layoffs, lowering
7	salaries, deferring benefits, early retirements,
8	lowering benefits across the board from medical to
9	tuition assistance, but layoffs and outsourcing are
10	generally the most likely options for most new owners.
11	I've been through this. This hurts the company mostly,
12	and also the ratepayers because they will receive lower
13	quality of service. We saw significant layoffs in
14	Nogales during the transformation from Citizens to
15	UniSource.
16	On increasing customer rates, we've had a
17	significant raise. How can they make money just by
18	increasing rates which have to be significant because
19	fuel costs are not a factor in those determinations?
20	Friday's newspaper indicated that TEP's
21	requested a 16 percent increase in its general rate case
22	submitted several days ago. UES has recently raised
23	both electric and natural gas rates over 20 percent, but
24	again, not to be increased until 2007 or 8. Reducing
25	general administrative costs is very unlikely because

1 the present set of executives and directors as
--

- 2 delighted with the \$34 million package they will receive
- 3 when this deal is consummated; Mr. Pignatelli'
- 4 6.6 million, Mr. Glaser's 1.8 million, Mr. Nelson's
- 5 1.2 million, and all the others equal to about \$60 per
- 6 ratepayer. Is that what the ratepayers want, because
- 7 that's where the money comes from.
- 8 Retaining contributions in the charity
- 9 program, reducing it from shareholders to the charities,
- 10 will be a challenge. Where will the shareholders be for
- 11 the contributions in the future organization? Why
- 12 should venture capitalists support these kinds of
- 13 non-financially beneficial activities as an investment?
- 14 Splitting up and selling companies is likely in my view.
- 15 UES, the former Citizens or Citizens Communications was
- 16 sold to Caprock, and then that sale got cancelled, then
- 17 it was sold to UniSource, all in the past few years.
- 18 After years as a disposable asset, such
- 19 activities do not help a company's culture or improve
- 20 morale. Thus, when a company is up for sale, only
- 21 short-term cosmetic changes are funded. Personnel costs
- 22 are usually reduced by not hiring, and long-term capital
- 23 improvements grind to a halt. For an industry with a
- 24 minimum of 20 and usually a 50-year capital investment
- 25 view, this may cause failure. Utilities, electric

1 i	utilities	cannot	fail.	The	new	owners	may	lower
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- 2 interest rates, which is hard because the rates are
- 3 rising now in the general trend. However, this makes it
- 4 the larger loans just have more interest, which is what
- 5 is going to happen in this result.
- I see no change, no chance to improve our
- 7 utility's infrastructure, increased maintenance, or have
- 8 adequate personnel levels which is the glue in the
- 9 organization. I've been through rape, plunder, and
- 10 pillage. The results devastate a company's culture, its
- 11 morale, its infrastructure, and usually financial
- 12 results for the purchased company become a disaster.
- 13 The promises are not always kept.
- 14 I'm concerned about this management team.
- 15 Mr. Pignatelli has been involved with actions to sell
- 16 this company since 1999, for the past five years. Has
- 17 that influenced all of his decisions? You bet it has.
- 18 He started serious discussions with this set of
- 19 investors three years ago, I believe long before he
- 20 started to purchase Citizens. He stopped during that
- 21 set of acquisition steps, and then moved into a deal
- 22 that we're discussing today. How many times has this
- 23 company come before this Commission in the past three to
- 24 five years with issues that today's discussions could
- 25 impact? When one is in his position, he holds all the

are tr	1	cards, and controls and manipulates in accordance with
anny firm of the court which of the court firm o	2	the company's business plan.
	3	A good, the good faith rate negotiations
	4	with Pinnacle West failed and were reported on 2 March
	5	of this year. An RFP had been issued to over 30
The same	6	potential bidders who knew they had to beat a wholesale
	7	rate of 58.79 a megawatt hour. Ten submitted bids. No
	8	one ever submits a bid that won't win. You don't waste
	9	your time or money on that effort. Thus, all ten should
	10	have been below the present market. How could that
	11	fail? I offer several reasons.
	12	The day I received the letter from, who did
	13	I receive it from, UniSource, on 2 March which included
	14	a faulty, which I concluded that either a faulty or
	15	poorly constructed RFP, a convoluted evaluation process,
	16	a poor understanding of the issue, which had to be
	17	doubtful, and several other probable reasons, UniSource
	18	and Pinnacle West in my view did not want it to succeed.
	19	Why? I think there's something going on behind the
	20	scenes, which is very common in this industry, but it's
	21	also very hard for an individual ratepayer to find an
	22	and uncover. Of course, the RFP was confidential and
	23	redacted copies were received with the reports. To add

insult to this process, UniSource recently sent out a

letter last month with the present natural gas price

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9 1	1	curves. Yes, they're high, but the DOE EIA has stated
# 14 m	2	this is not due to shortages due to OPEC, because
#1년 #1년 #1년 #1년	3	99 percent of our natural gas is already in the United
	4	States.

- We have three major sources of fuel in
- 6 Arizona. We have the nation's largest nuclear
- 7 generation plant which produces electricity for about
- 8 \$30 a megawatt. We have coal-generated electricity
- 9 which accounts for 95 percent of Tucson Electric's
- 10 customers, and we have natural gas used elsewhere for
- 11 different operations. The emphasis in this RFP appeared
- 12 to be on natural gas which might have been the fault,
- 13 but I don't know. During this time, a few months
- 14 earlier, the City of Nogales had three bids in the \$40
- 15 range. Something is fishy here. I intend to
- 16 cross-examine on this issue to show that management
- isn't perfect at UniSource. That failure to consummate
- 18 agreement was management related.
- 19 Also the company made several questionable
- 20 investigations. For example, the Salinas investment is
- 21 a coal mine in an 800 megawatt power plant in Mexico.
- 22 Mr. Pignatelli is on the board of directors. Why is
- 23 UniSource doing this? Why and when is it going to be
- 24 profitable? This power plant is a CFE, which is the
- 25 initials of a Mexican electricity monopoly. When is

1 it they own the power plant. A recent Mex	ıcan
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- 2 Chamber of Commerce found that 98 percent of all public
- 3 works contracts in Mexico involve mordita, as they were
- 4 unable to determine that they had a conspiracy existed
- 5 in the other 2 percent. Could this be TEP's dues to
- 6 Mexico for their transmission line?
- 7 Another subject, charities, there are at
- 8 least 60 more letters in this docket from large and
- 9 small charities and various government agencies
- 10 generally supporting this acquisition. They were once
- 11 told, they were only told a little about UniSource plans
- 12 and asked to write letters. Many of them carbon copied
- 13 the same person at UniSource. I will explore this a
- 14 little more under cross-examination, but from their
- tone, all UniSource management and employees appears to
- 16 do is to work with such organizations. They have other
- 17 things, I think, to do than just to be a charity.
- 18 Education about electricity, safety, conservation, and
- 19 efficient training by the company is a public service
- 20 company mission which actually has I believe the support
- 21 of everyone.
- Who makes the decisions to support which
- 23 charity? What about charities that are focused towards
- 24 politicians? We have several of those related in our
- 25 county. Friday's Nogales International disclosed that

- 2 investigating the use of \$6,000 in city's funds to
- 3 support either TEP or PNM's transmission line proposal.
- 4 It wasn't clear which one.
- 5 Another issue is that a county supervisor
- 6 last Wednesday in public comments thanked UniSource for
- 7 donating electric lights at the new county park. But he
- 8 didn't continue on to say that the park is named after
- 9 him, and he's up for reelection, and it's not going to
- 10 be an easy election. And another supervisor with low
- income loans for the elderly discussed how nicely the
- 12 company handled those loans. He didn't continue to say
- 13 that he managed those low income homes as his primary
- 14 job. Are these charity donations, or are they
- 15 requesting political favors?
- 16 Also, I intend to talk about political
- 17 action campaign donations at both the state and local
- 18 levels. In addition, Citizens double charged the City
- 19 of Nogales and the county since about 1975 for the same
- 20 street light's electricity. The county was out over
- 21 \$100,000. This overcharge, did this overcharge get
- 22 returned to the general fund? No. Citizens provided
- 23 the \$100,000 about six weeks before the
- 24 Citizens-UniSource ACC hearing, so that the UES chief
- 25 operating officer could hand out checks to over 25 local

charities in the county Board of Supervisors' chambers,

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2	an absolutely superb public relations trick at the
3	expense of the county administration that is still
4	suffering from the six layoffs it had to make from that
5	year.
6	But why does this electric company operator
7	want the public to perceive that it's a charity? It is
8	for management's own personal gain, not for the role as
9	a public service provider. There are no checks and
10	balances on these contributions. In fact, why should
11	any public service company choose where they want to
12	give my money to? I want to decide which charities
13	receive my money. Can anyone guess why Mr. Pignatelli's
14	name was on the old Fox Theater's marquee a few weeks
15	ago? Four of the top five UniSource officers are
16	attorneys, including one that had previously served on
17	the ACC Staff. Mr. Heyman and I usually joke about how
18	lawyers weasel word documents, but in all seriousness, I
19	would recommend you consider reviewing all of the
20	UniSource and its affiliate actions before this
21	Commission for at least the last three years to
22	determine how, if any, UniSource could have manipulated
23	various proceedings leading up to this buyout and greedy

financial rewards to its top management and board of

directors when this deal closes. I will ask about

possible, some possible manipulations during

2	cross-examination.
3	I feel that unless these proceedings
4	indicate that there are any benefits to ratepayers and
5	customers, and no risk, then the only logical outcome or
6	these proceedings would be to deny the application. In
7	fact, I'm very pleased with UES as my electric and gas
8	provider. Although as a footnote, and something that
9	was mentioned during public comments last week, a
10	condition to move this lethargic company towards
11	renewable energy, demand side management, distributed
12	generation, and the modern electric processes and
13	procedures that the people want, we will continue in a
14	centralized controlled electric company.
15	Thank you very much.
16	ALJ RODDA: Okay, thank you, Mr. Magruder.
17	Mr. Pozefsky.
18	MR. POZEFSKY: Thank you.
19	Good afternoon, Commissioners Mayes,
20	Mundell, Gleason, Your Honor.
21	I would just like to take an opportunity to
22	say that we'll be here I'm Dan Pozefsky again from
23	the Residential Utility Consumer Office. With me here
24	today is Marylee Diaz Cortez who is going to be our
25	witness as well as Stephen Ahearn who is the RUCO

. 1	director
	director.

- 2 This proposed merger really impresses upon
- 3 the Commission the need to protect the public interest.
- 4 While on its face there are some benefits and appealing
- 5 aspects, beneath the surface as we will show, the
- 6 proposal places ratepayers at an unacceptable level of
- 7 risk.
- For example, the company touts cash infusion
- 9 into the regulated entity, TEP, and how the monies will
- 10 be used to pay off its inter-company debt. This argues
- 11 the company will improve TEP's debt equity ratio to
- 12 40-60 percent which will meet the ratio that the
- 13 Commission had already targeted for December 31, 2000.
- 14 The impression is, of course, that now we will have a
- 15 less leveraged TEP and a better capital structure.
- 16 True, there is a benefit to a better capital structure,
- 17 but do not be mistaken: It comes at a cost.
- 18 TEP's unregulated holding company,
- 19 UniSource, now becomes more debt leveraged post-merger,
- 20 and UniSource does not generate its own income.
- 21 UniSource depends on TEP for the majority of its income,
- 22 so if TEP comes up short, UniSource comes up short. The
- 23 arm is attached to the body. Moreover, monies that TEP
- 24 would have used to pay down debt or for other investment
- 25 will now be paid in the form of dividends to UniSource's

1 shareholders, again puttir	g pressure on TEP to generate
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- 2 income.
- 3 The company touts as a benefit that
- 4 management will not change. That is a good thing.
- 5 However, while the people may not change, the personal
- 6 positions will. Of course, as you will hear, we do not
- 7 know to what extent, but obviously, their equity
- 8 positions will change. There are no employment
- 9 contracts as of yet that we're aware of, and the changes
- in control positions that will be in place post-merger,
- 11 those protect the employees, not the company. Once
- 12 management relinquishes its equity positions, what
- incentives will they have to work and prosper under
- 14 someone else? What makes this more risky is that the
- 15 investors do not have a background in this business and
- 16 are dependent upon current management to be successful.
- 17 We will show even more examples of what the company sees
- 18 as benefits as really being risks.
- I am not saying that there are no benefits
- 20 to the proposal, but what I am saying is that there are
- 21 no incremental benefits to justify the additional risks
- these out-of-state investors have no utility background.
- 23 They want to buy this utility, leverage the holding
- 24 company, diversify their portfolio, establish some
- 25 equity, and then sell the company at a profit. In

1	short, it is an investment which they hope will
2	eventually turn a profit. They want to do it under the
3	guise that they will improve the status quo. Status
4	quo, however, TEP is doing fine.
5	TEP is moving towards the 40-60 debt to
6	equity ratio and should achieve it based upon our
7	calculations by 2007. UniSource is doing well
8	financially and does not need to weaken its financial
9	condition by taking additional leverage and additional
10	risk which goes along with this merger. In the absence
11	of the merger, TEP's management will continue to run the
12	business with great incentive given their equity
13	positions. TEP is not in a financial predicament, and
14	there is no reason why TEP will not be able to continue
15	to strengthen its financial position over the next
16	several years. Why then should TEP take on the
17	additional risks when there really is no incremental
18	benefit? The Commission should not subject TEP's
19	ratepayers to additional and unacceptable risks by
20	approving this merger.
21	Thank you.
22	ALJ RODDA: Thank you, Mr. Pozefsky.
23	Mr. Kempley. I didn't forget you this time.
24	MR. KEMPLEY: No.
25	Thank you, Your Honor. Good afternoon.

1	Good	afternoon,	Commissioner	Mayes,	Commissioner

- 2 Mundell, Commissioner Gleason.
- 3 It's frequently the case that the Commission
- 4 Staff finds itself in the middle on proceedings. The
- 5 Staff's role in our view is somewhat parallel to the
- 6 role that the Commission has in analyzing these
- 7 proceedings. We represent as best we're able the public
- 8 interest.
- 9 This proceeding presents a situation in
- 10 which a unique transaction is proposed. Commissioner
- 11 Mundell referred to it as a case of first impression, as
- 12 Mr. Heyman noted. We believe it is a case of first
- 13 impression in Arizona. We believe that it is generally
- 14 a matter in which there is, while some, very little
- 15 guidance pointed to the Commission to help resolve how
- 16 to decide whether or not to approve this leveraged
- 17 buyout of a utility.
- Any utility merger requires strict scrutiny
- 19 from the Commission, and you've heard considerable
- 20 discussion today of the situations in which those
- 21 matters have been presented to the Commission, this one
- 22 perhaps more than others, and one reason for that in our
- 23 view is what I would call the concentration of power to
- 24 affect utility operations.
- One of the documents that's attached, the

	Tast document that is attached to the packet that
2	Mr. Heyman had passed out at the beginning of the
3	proceeding is a description representing who will have
4	invested and what the corporate organization would look
5	like post-merger. It's very interesting to see when you
6	look at that representative chart the focus of power in
7	the Saguaro Utility Group, an entity which doesn't exist
8	today. The description by UniSource has been a transfer
9	of one group of institutional investors for another
10	group of institutional investors, and to some extent,
11	that's a true description, but it's the concentration
12	within a small core that we believe amounts to a
13	substantial change in the character of ownership of
14	UniSource, assuming this transaction to be approved.
15	It's also of interest and has been noted
16	that this is not a utility to utility merger as all of
17	the previous merger proceedings of which I'm aware that
18	have been presented to the Commission have been. As a
19	result, there are no synergies or economies of scale
20	that necessarily are available to provide operational
21	efficiencies, and yet there's an approximate 30 percent
22	premium to shareholders being offered under this
23	arrangement.
24	I just want to digress for a moment at this
25	point, and talk a little bit about the standard of

1	review.	Mr.	Heyman	emphasizes	the	Commission's
						001111111111111111111111111111111111111

- 2 Affiliated Interest Rules, declares that there's no
- 3 conflict, that that specifies the standard, and I just
- 4 wanted to point out that the Staff has a somewhat
- 5 broader view of the standard to be applied in this case
- 6 than the narrow view espoused by Mr. Heyman.
- 7 Mr. Robertson kind of alluded to it by his indication
- 8 that he thought that the Affiliated Interest Rule bore
- 9 in all fairness reading into it a public interest
- 10 standard. We don't think you need to read that into the
- 11 affiliated interest rule. Instead, what we think you
- 12 need to do is to consider this proceeding in a broader
- 13 context.
- 14 The Affiliated Interest Rule does in fact
- 15 specify some conditions in which the Commission may
- 16 reject mergers of public service corporations, but
- 17 starting with the Constitution, and examining the
- 18 statutes and examining the case law that has been
- 19 derived over the years, what you find in Staff's view is
- 20 that the Commission has an obligation that I would
- 21 characterize as pervasively regulating the public
- 22 service corporations and pervasively regulating public
- 23 service corporations in the public interest, and
- 24 specifically, to the protection of customers.
- The legal standard will be expanded upon.

1	We	anticipate	that	this	proceeding	will	involve	some
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- 2 briefing, and it would be my view that the
- 3 representation of how the proposed conditions comport
- 4 with the legal standard and the parties' positions with
- 5 respect to whether the public interest is in fact served
- 6 by approval of this transaction is best derived by
- 7 hearing the testimony, reading the briefs, and examining
- 8 the overall positions at that point.
- 9 Now, to return back to the transaction and
- 10 what the issues are that are presented, you remember I
- 11 was commenting that we had a situation with no
- 12 particular necessary synergies. I think Mr. Meek called
- it one that isn't intuitively sensible to us, and yet
- 14 there's a 30 percent premium to shareholders, and then
- 15 the question becomes how do the investors have an
- 16 opportunity to make this transaction pay off.
- 17 Other parties have kind of gone through
- 18 these, but I only see about three ways that can happen.
- 19 One happens as a result of the increased leverage of the
- 20 consolidated organization. When you increase the debt
- 21 level and get equity returns on it, the result is a
- 22 slight increase to the incomes. The second way is by
- 23 cost cutting at the utility, although we certainly have
- 24 promises that that's not the intent, and there's a
- 25 number of conditions that are proposed which in Staff's

ale e	1	view minimizes the likelihood of substantial cost
	2	cutting becoming a problem. And the third I would
And the state of t	3	characterize as holding the entity for possible
	4	appreciation as the consolidated entity and the utility
	5	in particular becomes stronger. That seems to me to be
	6	the most likely avenue for these investors to achieve a
	7	return on their investment from buying this utility.
	8	From the Staff's perspective, what this
	9	transaction presents is a number of risks, potential
	10	risks to ratepayers with little guarantees of reward.
	11	There are risks of harm to the manner of operating the
	12	system, and the reward appears to be the improved credit
	13	reliability over what TEP and UniSource have experienced
	14	in the past. Staff's response to that set of
	15	circumstances has been to examine ways to mitigate the
	16	risks, to mitigate those increases to risks as risks
	17	always exist in the operation of the utility.
	18	We've proposed a series of conditions across
	19	six broad areas: Utility financial segregation and
	20	protection, service quality and assurance of
	21	reliability; affiliate transactions and costs; corporate
	22	governance; regulatory oversight and access to records;
	23	and community presence. Each of these areas presents an

arena in which the nature of this transaction raises

issues of possibly increasing risk. All of those arenas

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Part A
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- 2 a satisfactory manner before Staff is in a position to
- 3 say that the increased risk from this transaction has
- 4 been controlled sufficiently to justify approval.
- I don't want to go through all of Staff's
- 6 testimony or the company's response. Suffice it to say,
- 7 we agree with Mr. Heyman that in large measure, the
- 8 concerns raised by Staff and our proposed conditions
- 9 have been met by Mr. Pignatelli's surrebuttal and
- 10 additional matters that we expect to be adopted from the
- 11 stand.
- 12 However, from looking at Mr. Antonuk's
- 13 surrebuttal testimony, it's clear that there remains a
- 14 gap to close. Mr. Antonuk proposes additional
- 15 clarifying conditions designed to accomplish Staff's
- 16 objectives.
- 17 First, Mr. Antonuk proposes conditions
- designed to maximize the likelihood that the enhanced
- 19 equity levels that will be achieved upon completion of
- 20 this transaction will be in fact maintained.
- 21 Second, Mr. Antonuk proposes a condition
- 22 designed to maximize the protection of the utility from
- 23 the dangers of bankruptcy of the parent or other
- 24 affiliates, and from pressures from the creditors of
- 25 those affiliates.

1	Third, Mr. Antonuk proposes clarification of
2	the conditions relating to possible non-utility
3	investments by UniSource, Saguaro, and Saguaro Holding.
4	Fourth, Staff continues to believe as
5	evidenced in Mr. Antonuk's surrebuttal testimony that
6	retaining the possibility of an outside audit of
7	management and performance is a tool the Commission
8	should have at its disposal to protect customers.
9	Fifth, Staff believes that the change in
10	ownership and the corporate structure warrants a
11	reexamination and a requirement that any waivers of the
12	Commission's Affiliated Interest Rules be justified anew
13	under the new corporate structure as well as a revised
14	code of conduct to reflect the new situation.
15	And finally, Staff proposes somewhat more
16	stringent conditions for requiring Commission approval
17	of ownership changes than were proposed by the
18	applicants.
19	In conclusion, consideration of a merger
20	transaction always involves determining whether that
21	transaction is in the public interest, whether we refer
22	to a No-Harm Rule or the broader examination that the
23	Staff and some of the other parties believe.
24	Ultimately, the conclusion the Commission has to make is
25	whether approval of the transaction is in the public

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ens 2	Τ	interest.
Standard Standard	2	Virtually any utility merger results in some
And the state of t	3	additional risks to customers, and this one is certainly
	4	no exception. The Commission's job and the analysis
	-5	that Staff has undertaken is to minimize those an
	6	additional risks and to balance them against any
	7	potential benefits from the transaction.
	8	In this case, Staff has gone to considerable
	9	effort to propose conditions designed to protect the
	10	utility and its customers from the increased risks.
	11	With Staff's proposed conditions in place, we believe
	12	those additional risks will be minimal. There is very
	13	little in the way of benefits to the utility and its
	14	customers to weigh against those risks. While
	15	shareholders will see substantial immediate benefits,
	16	the utility and its customers must await the results of
	17	operations over several years, and the benefit will
	18	primarily be in the form of a financially healthy

- One final note that I want to make,
- 24 Commissioner Mundell's letter raises a number of
- 25 questions surrounding the interaction of the company's

utility, something that we all might have hoped for

without this transaction. In these circumstances, the

Staff finds itself in the position of being neutral with

regard to the transaction.

	1	rate	case	filing	with	this	proceeding.	The	rate	case
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- 2 filing has been an expected event with known risks to
- 3 the company for some time. Presumably, the investors
- 4 understood this -- presumably, the investors entered
- 5 into this transaction knowing that the filing would be
- 6 made and that revenues could decline under that filing
- 7 but not increase.
- 8 Staff believes as we indicated in our
- 9 response to the Commissioner's letter that it is
- 10 premature at this point to reach any conclusion on the
- 11 over-earning issue, nor do we believe that this
- 12 proceeding should be delayed while that decision is
- 13 reached. However, all parties should be aware of the
- 14 possibilities presented by that case. If this
- 15 transaction is approved, it should be and will be with
- 16 the awareness of the investors that current revenues are
- 17 not assured.
- Thank you.
- 19 ALJ RODDA: All right. Thank you,
- 20 Mr. Kempley.
- 21 I'll note for the record that Mr. White
- 22 representing Mohave County indicated earlier that he
- 23 didn't have an opening statement this morning, or this
- 24 afternoon now.
- 25 With that, we will break for lunch until

Τ	2:00, and resume with Mr. Pignatelli on the stand.
2	Thank you.
3	(A recess ensued.)
4	(Dawna J. Boswell, Certified Court Reporter,
5	was excused from the proceedings.)
6	(TIME 12:44 p.m.)
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1	(The proceedings were resumed at 2:04 p.m.
2	with Annette Satterlee, Certified Court Reporter,
3	acting as official court reporter.)
4	ALJ RODDA: Let's go back on the record.
5	I wanted to, before we start with
6	Mr. Pignatelli, I wanted to raise an issue that came
7	to my attention at the break, and that is it's my
8	understanding that the Commissioners may have
9	questions concerning some confidential documents that
10	were provided on Friday.
11	So my question to the company in
12	particular, and Staff or any other interested party,
13	is how we should handle questions concerning those
14	docs. My understanding, they are minutes of board
15	meetings or committee meetings.
16	MR. HEYMAN: Your Honor, this is Ray
17	Heyman on behalf of UniSource Energy Corporation.
18	If what we are referring to is a reference
19	that RUCO made in their response to Commissioner
20	Mundell's questions, which had an excerpt of a
21	statement made by Mr. Pignatelli is that what we
22	are talking about?
23	ALJ RODDA: I'm not even sure.
24	COM. MAYES: Actually, my questions were
25	much broader than that. I've already written down

Τ.	about 20 questions that are derived from the
2	confidential materials that were provided as a result
3	of Commissioner Mundell's letter and the material that
4	came in, I think late on Friday.
5	MR. HEYMAN: I can tell you what we have
6	done in the past pursuant to the protective agreement,
7	and maybe Staff can help out as well. But, generally,
8	we have done that in camera and had that portion of
9	the transcript sealed because of the confidentiality
10	of it and the fact that it was pursuant to a
11	protective agreement.
12	ALJ RODDA: Well, here
13	MR. HEYMAN: Let me just add this, Your
14	Honor, that I guess it's kind of hard to know without
15	knowing and I'm not asking for the questions ahead
16	of time, but some of the information may have been
17	published elsewhere that week. If that comes up and
18	we can waive it or point out that it is okay to
19	answer, we certainly would do that as well.
20	ALJ RODDA: Whenever we have confidential
21	documents or it's been my experience that documents
22	are often filed at the Commission kind of blanket,
23	these are confidential, and we don't always, at least
24	as the Administrative Law Judge, it's not always
25	brought before me to determine their actual

1	confidentiality. And if everyone is in agreement,
2	usually we muddle through somehow. But if there
3	becomes an issue on certain information, we may have
4	to have a separate proceeding to determine if it is
5	confidential or not.
6	MR. HEYMAN: We certainly want to make it
7	as easy as possible. And maybe if Commissioner Mayes
8	has some questions and they are of the nature that we
9	can comment on them and say that, yes, these were
10	provided confidentially, or the answer would be, but
11	because of the circumstances we can waive that, maybe
12	we can address it on a question by question basis.
13	That's kind of tedious, but
14	MR. KEMPLEY: Your Honor, if I may weigh
15	in briefly here.
16	In the past, the procedure that I think
17	Ray outlined allows the questioning to take place
18	without having to reach the question of whether the
19	information is actually protected by law. It's kind
20	of an extension of the protective agreement. If you
21	let questions take place on an in camera basis, you'd
22	obviously have to turn off the webcast, and then the
23	only time that I think you reach the issue of whether
24	the information is actually protected or not is if
25	there is some need either based on the Commissioners'

Τ	perspective or your perspective in drafting an order
2	that that information become in the public domain.
3	And then you would, of course, reach the question of
4	whether you had an obligation to protect it.
5	But we've typically tried to keep the
6	proceeding moving in a manner in which the
7	Commissioners I assume all parties are signatories
8	to a protective agreement.
9	MR. HEYMAN: No. Not all of them are.
10	MR. KEMPLEY: Well, that presents a bit
11	of a complexity. Typically, it's been the case when I
12	have been involved that all the parties were parties
13	to a protective agreement. I guess you get to the
14	point where the company will ultimately, potentially
15	be put to the test whether it really wants to claim
16	the information is protected or not, and then we may
17	have your additional proceedings.
18	COM. MAYES: Your Honor, Mr. Heyman, was
19	it the intention of the companies and the investors
20 ,	that the Strategic Advisory Committee minutes be
21	confidential?
22	MR. HEYMAN: It was, and they were
23	provided pursuant to the protective agreement. There
24	are portions of that, though, that we might be willing
25	to waive the confidentiality on.

1	COM. MUNDELL: And just the same question
2	on the minutes of the board, special board meetings.
3	Are those confidential, also? We have this big packet
4	here of confidential material that
5	MR. HEYMAN: Right. Yes, those were.
6	And the same thing, that the general position is that
7	those are confidential and when we provide them to
8	third parties, outside parties, we provide them on
9	confidentiality. If a subject matter that's addressed
10	in there is something that has been made public
11	otherwise, we would obviously, in the context of this,
12	ask that we be allowed to waive it limited to the
13	subject matter.
14	It might make more sense from what I'm
15	hearing, when we get to the Commissioners, to do it
16	and have the questions asked, and we can kind of play
17	it by ear then.
18	COM. MUNDELL: And just to that point
19	COM. MAYES: Quickly, the problem is,
20	though, is I'm going to ask questions specifically
21	about statements that were made at these meetings and
22	that are included in these minutes. So, Ray, the
23	problem is if I ask the question that could
24	potentially divulge information that you would
25	consider confidential. So I'm kind of in a quandary

1	here.											
2	MR. HEYMAN: Let me suggest this: Would											
3	it be possible to know which minutes you're talking											
4	about, without specific questions, and then we can go											
5	have the company look at it and say											
6	COM. MAYES: Well, just for starters											
7	is I haven't gotten through the whole thing.											
8	MR. HEYMAN: I understand.											
9	COM. MAYES: But I can tell you I have,											
10	you know, questions about minutes from November 4th,											
11	2003, specifically page 15; page seven of November											
12	4th, 2003; page six of November 18th, 2003; page nine											
13	of November 18th, 2003; page ten of November 18th,											
14	2003; page 18 of, I think it was November 4th, 2003.											
15	MR. HEYMAN: Okay.											
16	COM. MAYES: That's just the beginning.											
17	There's probably more.											
18	COM. MUNDELL: And I probably have a											
19	question from each one of the different minutes from											
20	different meetings that you provided us. I mean, I'm											
21	starting to go through them, different dates, but I											
22	I've got them tabbed, and I guess I would be surprised											
23	if none of the parties have any questions, also. You											
24	said the Commissioners, but all this information as I											
25	understand it was provided to our Staff and RUCO and											

1	everyone erse. So maybe I'm wrong, but I would think
2	there would be some questions they would want to pose,
3	also, from these minutes. But they can certainly run
4	their case the way they see fit.
5	MR. HEYMAN: Commissioner Mundell,
6	obviously, if we are going to waive it for the
7	Commissioners, we waive it for the other parties as
8	well. This is helpful, and maybe this is a good thing
9	for me while we are continuing on with Mr. Pignatelli
10	to have somebody else look and see if this causes any
11	problems and we will let you know at the first break
12	if we are going to go ahead and waive it or if we have
13	particular concerns that we need to address.
14	Our tendency would be to try and have a
15	free flow of information on this, so that's why I
16	would at least like to be able to look at it before we
17	proceed along these lines.
18	COM. MUNDELL: Just so I'm clear and
19	maybe, Judge, you could have other people answer this.
20	Is the material that I requested in my
21	letter, had anybody else reviewed that under the
22	confidentiality agreement? The Staff, RUCO, any of
23	the Intervenors?
24	MR. HEYMAN: I don't know who reviewed
25	it, but I can tell you who we provided it to. If you,

1	for example, Commissioner Mundell, asked us some
2	questions, we provided our responses to all the
3	Commissioners and to all of the parties who had signed
4	confidentiality agreements if there was confidential
5	information in there.
6	COM. MUNDELL: That's not my question.
7	My question is prior to my letter being sent out ten
8	days ago, had anybody requested this information prior
9	to my letter being sent out?
10	MR. HEYMAN: Yes. A lot of the
11	information you requested, a lot of the documents we
12	provided to you, we had already provided to the
13	parties that had signed confidentiality agreements. I
14	know for example on the last question that you had, I
15	think all those documents had been provided to staff
16	and RUCO.
17	COM. MAYES: Were all of the minutes of
18	all of the Strategic Transaction Advisory meetings
19	provided to both staff and RUCO?
20	MR. HEYMAN: I believe they were, yes.
21	And it was under a protective agreement.
22	COM. MAYES: It was.
23	MR. HEYMAN: Yes.
24	COM. MAYES: Your Honor, I will abide by
25	your desire to go forward with the questioning of the

1	panel of folks that are being brought in from Morgan
2	Stanley and the other investors, but I do, based on
3	the minutes, I can foresee the possibility of asking
4	that additional witnesses be brought here for
5	questioning, individuals who were in these meetings,
6	because it's my understanding that the individuals who
7	were some of these individuals who were in the
8	meetings representing the investors are not the ones
9	that are coming here this week to represent the
10	investors.
11	So I will hold off on making that request,
12	but I just, so everyone is on notice, I can foresee
13	asking that those people be brought here for
14	questioning.
15	ALJ RODDA: Okay.
16	MR. HEYMAN: Just so that it's clear what
17	I have committed to do is I will have somebody look at
18	these dates and I understand Commissioner Mundell
19	may also be looking at some other documents as well
20	and see where we are as far as the information that's
21	contained on these pages and these documents, if we
22	can go ahead and waive them or if we still need to
23	discuss it a little bit more.
24	ALJ RODDA: Okay.
25	MR HEYMAN. Thank you

1	ALJ RODDA: So we will know more at the
2	end of the day, perhaps?
3	MR. HEYMAN: Hopefully during a break, if
4	we have one in the afternoon, we will try and get that
5	information to you.
6	ALJ RODDA: Thank you, Mr. Heyman.
7	With that, I will ask Mr. Pignatelli to
8	come down and be sworn.
9	MR. HEYMAN: Your Honor, if I might, I
10	would like to give Mr. Pignatelli copies of the
11	exhibits we will be talking about.
12	ALJ RODDA: Yes, please.
13	
14	JAMES S. PIGNATELLI,
15	called as a witness on behalf of the Applicant, having
16	been first duly sworn by the Certified Court Reporter,
17	was examined and testified as follows:
18	
19	DIRECT EXAMINATION
20	
21	Q. (BY MR. HEYMAN) Mr. Pignatelli, would you
22	please state your name for the record.
23	A. James S. Pignatelli, P-i-g-n-a-t-e-l-i.
24	Q. By whom are you employed and in what
25	capacity?

1	A. I'm employed by UniSource Energy and
2	Tucson Electric Power as the chief executive officer,
3	president, and chairman of the board of each of those
4	companies.
5	Q. Mr. Pignatelli, have you filed in this
6	proceeding direct testimony, rebuttal testimony, and
7	also a witness summary?
8	A. Yes, I have.
9	Q. Do you have in front of you what's been
10	marked for identification as Exhibit A-1, which is a
11	notice of filing and the direct testimony of James S.
12	Pignatelli, dated February 12th, 2004?
13	A. Yes. I have that before me.
14	Q. Was Exhibit A-1 prepared by you or at your
15	direction and supervision?
16	A. It was.
17	Q. And do you have any changes to make to
18	this testimony at this time?
19	A. No, I do not.
20	Q. Do you adopt the testimony, what's
21	contained in Exhibit A-1, as your sworn
22	A. Yes.
23	Q direct testimony in this proceeding?
24	A. Yes, I do.
25	Q. Now, do you have in front of you what's

1	been marked as Exhibit A-2, which is the rebuttal									
2	testimony of James S. Pignatelli, dated May 25th,									
3	2004?									
4	A. Yes, I do.									
5	Q. And was that similarly prepared by you									
6	under your direction or supervision?									
7	A. Yes, it was.									
8	Q. And do you adopt the testimony in Exhibit									
9	A-2 as your sworn rebuttal testimony in this									
10	proceeding?									
11	A. Yes, I do.									
12	Q. Now if would you turn to the document									
13	that's marked Exhibit A-3. Do you have that?									
14	A. Yes, I have it.									
15	Q. And this is a notice of filing summaries									
16	of both you and Mr. Scott Stuart, but attached to it									
17	is just the summary of your testimony together with									
18	two tabs. Is that correct?									
19	A. That's correct.									
20	Q. And what is attached to Exhibit A-3 is an									
21	accurate summary of your testimony? Is that correct?									
22	A. Yes, it is.									
23	Q. And exhibit one to that is a Red-lined									
24	Version of Modifications to Proposed Conditions?									
25	A. Yes, it is.									

1	Q. And tab two to that witness summary is a
2	black-lined, or a final Version of Modifications to
3	the Proposed Conditions. Is that correct?
4	A. That's correct.
5	MR. HEYMAN: What I would like to do is
6	move for admission into evidence of Exhibits A-1, A-2
7	and A-3 and then allow Mr. Pignatelli the opportunity
8	to provide an oral summary.
9	ALJ RODDA: Any objections to A-1, A-2 or
10	A-3?
11	Okay. Then they are admitted.
12	MR. HEYMAN: Your Honor, at the end of
13	Mr. Pignatelli's oral summary, I would like to have
14	the opportunity to ask him to clarify what's behind
15	tabs one and two in his witness summary, which is the
16	modified conditions that we talked about.
17	ALJ RODDA: Thank you.
18	Q. (BY MR. HEYMAN) Mr. Pignatelli, please
19	proceed.
20	A. I would like to summarize my testimony
21	before I'm available for cross-examination.
22	I've been at the company for ten years,
23	and we run the company based on one thing: Do the
24	right thing. The right thing is safe, reliable
25	service and community involvement, and we will not

			105
3	1	attach our name to anything that does not produce	
	2	safe, reliable service and community involvement.	
Water Read	3	What we have here before us today is, in	1
	4	my opinion, the natural evolution in the development	-
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5	of TE	P and	d UES	anc	d Uni:	Sou:	rce.	Since	∋ ;	all du	ring my
6	tenur	e at	TEP	and	UES,	we	have	been	face	d with	costly,

7 narrow, irregular capital markets. Shareholders

8 change every two years and there is an extreme amount

9 of pressure on quarterly earnings per share.

10 Approximately ten percent of our shareholders are

11 hedge funds, and they profit on movements in financial

markets on company success, and I occupy 30 percent of

my time trying to meet the needs of the street on a

14 quarterly basis.

15 If approved, this transaction will give us

long-term owners. It will remove quarterly pressure.

17 It will increase our access to broader capital markets

and it will provide financial stability to TEP,

19 financial stability which has not been seen in

20 probably 15 or 20 years. The new owners will only

21 make a return on their investment if the company is

22 successful. And they know, just like I do, that the

23 success of this company depends upon customer

satisfaction, reasonable prices, and reliable service;

25 that it depends on continued community involvement and

1	it depends on a positive, constructive relationship
2	with the regulators, with the Arizona Corporation
3	Commission.
4	The Commission and I share common goals.
5	We both are responsible to the customer. We both are
6	responsible for the shareholder. We both are
7	responsible to the communities and we're both
8	responsible to the state. This transaction is merely
9	a change in shareholders. It may concentrate the
10	shareholders. Approximately 50 percent of our
11	existing stock is held by ten shareholders. But this
12	is not a boundary line case, a jurisdictional case.
13	It is not a rate case, it is not a DMS case. It is
14	purely a case to determine if there is no harm and if
15	this transaction of supplying TEP with long-term
16	ownership and financial security with commitments to
17	the community and commitments to this Commission is in
18	the public interest.
19	You've seen a lot of support from the
20	community, and some of you may say, yes, that is what
21	the company did for you yesterday, but what are you
22	gaining tomorrow from each of these individuals?
23	Those individuals are here because they trust us.
24	Many are here because they want continuity. They are
25	here because they see that what we have done all along

Τ	needs to be done tomorrow, but there needs to be more
2	assurances, more assurances that we have the
3	capability to continue to do what we've done.
4	I'm pleased that the mayor of Tucson, the
5	mayor of Prescott, the mayor of Flagstaff, the mayor
6	of Lake Havasu, the mayor of Williams, the mayor of
7	Show Low, the mayor of Nogales, the town of
8	Springerville, the town council of Cottonwood, the
9	Nogales city council, the Chino Valley town council
10	and various other political parties have supported us.
11	We have had positive support in editorials in the
12	Arizona Daily Star, in the Tucson Citizen.
13	Why are they here? Because they believe
14	that we act in the public interest and that this
15	merger is in the public interest, because it not only
16	passes the no-harm test but provides real and
17	meaningful benefits to all of the parties. I define
18	the public interest, I hope, similarly to you. I
19	define it as protecting and maximizing my shareholder
20	investment. I have a legal obligation to do that. I
21	define it as providing a safe and secure working
22	environment for my employees. I not only have a
23	contractual obligation to do that, but I have a moral
24	obligation to do that. I define it as making a
25	positive contribution to the communities which we

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1	serve. And that is throughout our organization.
2	And, finally, I define it as providing
3	safe, reliable, adequate electric and gas service to
4	my customers. It's my regulatory responsibility. And
5	I believe that these are the elements that you as
6	Commissioners must factor in this case. If approved,
7	I believe that all parties are held harmless and
8	benefitted, and if denied, I believe that all parties
9	are harmed.
10	Let me look at each one of the
11	constituencies that I have to judge that on, and let's
12	look at the jurisdiction of utilities, TEP and UES.
13	If approved, financial health is returned
14	to TEP; \$165 million in new equity; \$90 million
15	receivable is paid off; approximately \$270 million in
16	debt is retired. And we have committed to retire \$400
17	million of debt by 2008. We have new sources of
18	capital for TEP and UES. UniSource Electric and Gas
19	benefit by the extension of \$40 million in revolving
20	credit, credit which we don't have now and which we
21	struggle to carry uncollectables in increasing gas
22	costs. We have \$40 million more to provide us
23	security of supply for the UES customers. We have
24	management continuity. Some may feel that's a
25	benefit, some may feel that's a detriment.

1	I can tell you the current management will
2	stay in place. I will sign a five-year contract and,
3	if you desire, I'll sign one for life. I can't
4	guarantee that if this transaction is not concluded
5	positively.
6	Moreover, our planning horizon is
7	lengthened. I no longer have to battle on day-to-day,
8	on quarterly earnings. I can now properly provide for
9	needed generation at UES to put the proper plans in
10	effect to continue to minimize the ultimate price to
11	the consumer. I can promise you that TEP becomes a
12	stronger, more vibrant entity.
13	If denied, I see continued slow
14	improvement in TEP. I see difficulty out in the
15	future of meeting customer demands. I see difficult
16	and narrow financial markets, shrinking financial
17	resources to TEP.
18	Let's look at the community, my second
19	constituency. If approved, management continuity.
20	And you've heard speaker after speaker indicate their
21	desire for management continuity in this organization.
22	The community has a first-class utility at this point,
23	one that they can be proud of, not a second-class
24	utility in the state of Arizona. You see continued
25	and enhance community involvement, not only in dollars

1	but in hours spent in the community. The utility
2	remains hometown. Our employees won the second time
3	of winning the Points of Light for community
4	involvement and voluntarism. We are the only company
5	in the country to have done that. And that is our
6	ethic, and that ethic stays if this is approved.
7	How about the employees if this is
8	approved? Management continuity, then you get the
9	same treatment tomorrow that they get from me today.
10	There will still be pressures on costs because that's
11	our obligations to consumers. Pensions and benefits,
12	there is no change. They will have a stronger company
13	to work for, maybe more security in their pension and
14	benefits. All collective bargaining arrangements
15	stay. There is no planned layoffs, there is no
16	planned sending work to India or outsourcing of any
17	kind. There is also the push for continued efficiency
18	which you hold me, you the Commissioners hold me
19	responsible for every day.
20	Let's look at the consumer. If approved,
21	all rate protections stay in place. There is no
22	change in the rate protections which you currently
23	have if this is approved. You the Commission still
24	review and approve all prices. The consumer benefits.
25	It has a stronger utility to work with. But, more

1	importantly, one of the conditions, we commit to
2	spending one and a half billion dollars through 2008
3	in maintaining reliable service and hooking up new

4	customers.	That	commitment,	to	put	it	into

5 perspect	ive, is	about	ten	percent	higher	than	we
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6	currently	run.	That	is	the	commitment	necessary	to
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7 assure these customers that they will have safe and

8 reliable service. The same protections that are in

9 place now carry over vis-a-vis the sale of assets. We

10 cannot split this company up. We cannot sell off

11 individual assets. The Commission has authority over

12 that. Commission approval has to be obtained for

that, and we propose no changes in that authority.

14 The consumer further benefits because of

15 the continuity of local management and local managers.

16 Cottonwood will still have its office, Prescott will

17 still have its office, Springerville will still have

our presence. Havasu will still have our office and

19 presence. I cannot guarantee that beyond today if

20 this is not approved. This protects the customer in

21 multiple ways.

Let's look at my fifth constituency.

23 Three of you are sitting at the desk. The Corporation

24 Commission. If approved, there is no change in

25 current rules and regulations. Prices, terms and

1	conditions of service remain the same. Asset sales
2	are prohibited without your approval. We can't loan
3	money between entities without your approval. We
4	can't borrow money without your approval. All of the
5	current protections remain the same, but you have 40
6	more protections, voluntarily provided, worked through
7	with the Staff. Those protections are local
8	management to the extent that you appreciate local
9	management. It's local offices. It's \$1.5 billion in
10	O&M and capital commitments, in hard commitments.
11	It's 40 percent equity, which we've been striving for
12	and which you have directed us to obtain. It's
13	additional debt reductions. It's commitment to
14	community involvement, which both of us are
15	responsible for, and it's a stronger, more capable
16	utility to serve rural Arizona. That's why it's in
17	your best interests.
18	Finally, the state. I believe the state
19	is one of our constituencies as a whole. As I said,
20	if approved, as other parties have testified to, or
21	submitted comments on, this is a vote of confidence
22	for investment in rural Arizona, an investment in
23	needed infrastructure for rural Arizona. The state is
24	benefitted because the utility is healthy. The state
25	is benefitted because we have local management and

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	11:
1	community involvement is maintained and there is no
2	change, no change in the taxability of these entities
3	vis-a-vis the state of Arizona.
4	I cannot promise all those things if this
5	transaction is not approved. We all have obligations
6	to consumers and to shareholders and the communities.
7	I believe that this transaction will enable TEP and
8	UES to continue to provide safe and reliable service
9	to the state of Arizona. It will allow us to increase
10	our community involvement and it will secure the
11	future, a bright future, for our customers. I believe
12	that this is in the public interest. It certainly
13,	meets the no-harm threshold and I believe it's in the
14	public interest to approve this transaction.
15	Q. Thank you, Mr. Pignatelli. What I would
16	like to do is have you turn now to your witness
17	summary, which has been admitted into evidence as
18	Exhibit A-3.
19	A. I have that before me.
20	Q. In opening statements this morning, there
21	was some mention made to the conditions that have been
22	stipulated to and the conditions that have been
23	proposed by the company. Are you familiar with those?
24	A. Yes.

Tab one to your witness summary is a

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1	Red-lined Version of UniSource's Modifications to
2	Proposed Conditions.
3	This document was prepared in response to
4	some issues raised in Commission Staff consultant's
5	surrebuttal testimony. Is that correct?
6	A. That's correct. We've been trying to
7	achieve acceptable language on the conditions
8	throughout this process and this, I think, is probably
9	the third or so iteration of these. But it was
10	prepared to attempt to respond and give the Staff
11	confidence in the conditions.
12	Q. You were present this morning when
13	Commission Staff's attorney in his opening indicated
14	that there were just a few items out of the 40 or so
15	conditions remaining that the parties were still
16	working on, were you not?
17	A. Yes, I was.
18	Q. What I would like to do is take you
19	through a couple of them and see if you can provide
20	some comment and information to the parties and to the
21	Commission as to where the company is now with regard
22	to those conditions.
23	A. Certainly.
24	O. The first condition that I would like you

25 to turn to is on page six. And I'll refer to

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1	Exhibit 1, which is the red-lined version. And it is
2	condition number seven, titled Waivers to Affiliated
3	Interest Rules.
4	A. Yes, sir.
5	Q. Is it your understanding that as this is
6	written, Commission Staff would still like the company
7	to make further modifications and that it will seek
8	Commission approval from, for all waivers in the
9	future?
10	A. Yes. That's my understanding.
11	Q. And what is the company's position with
12	regard to that at this time?
13	A. We would be more than happy. There's
14	quite a few waivers over time that have been obtained.
15	Some of them may or may not conflict with what is in
16	the present document. The company would be more than
17	happy to, within 60 days' approval of this
18	transaction, to resubmit all appropriate waivers as
19	well as have the existing waivers remain in effect
20	until the Commission can take action. I don't want to
21	have a waiver that we are resubmitting removed and
22	then it's found to be deficient in a Commission
23	filing.
24	So if the waivers can stay in place until
25	the Commission can take action, the company would

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1	resubmit the appropriate waivers within 60 days of
2	approval of this transaction.
3	Q. And do you believe substantively, then,
4	that you are in agreement with the Commission Staff on
5	this term?
6	A. I believe we are, yes. I believe that
7	would make us in agreement.
8	Q. Great.
9	Now, if you could turn with me back to
10	page one of the red-lined version that you have.
11	Commission I'm sorry, Commitment 1d.
12	Do you have that in front of you?
13	A. Yes, I do.
14	Q. And that deals with this question about
15	debt retirement. Are you familiar with that?
16	A. Yes, I am.
17	Q. And is it the company's position at this
18	time that it would be willing to reduce up to \$400
19	million in prepayments and voluntary payments prior to
20	December 31, 2008? Is that correct?
21	A. That's correct. I think, when you talk
22	about debt retirements, we are talking here about
23	prepayment of debt, or prepayment of leases.
24	Q. That's correct. And is it your

understanding at this time that Commission Staff would

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1	like	that	number,	instead	of	\$400	million,	to	be	\$500	.,
2	milli	on?									
3		Α.	Yes.								

0. What is the company's position with regard to that at this time?

I never want to be in the position of having a condition that I can't meet. I feel an obligation -- I won't put my name to something that isn't understood and we will meet.

I am reluctant to go to five hundred for two reasons: First is, in the same period of time, we're going to be paying off another approximately two to three million in debt on a normal payment schedule, and we're coming, in my opinion, into a period when we might have to go out and do some additional financings because we're becoming short on generation, obviously, as the Commission is aware of, 300 megawatts short on UES generation and we are buying all that market -all that power in the market under a contract with Pinnacle. And I think it would be ill-found to, one, commit to more than I was comfortable with, and, secondly, to commit to prepaying tax-exempt debt, which is very favorable price-wise at a time when we may need additional financial resources to acquire generation. That will only add costs, ultimately, to

1	the consumer and I just don't think that's the
2	appropriate course of action. And that's why I've
3	been reluctant to agree to more than the four hundred.
4	I would say that this involves an
5	additional \$120 million or so in additional debt
6	reduction, which will take us above the 40 percent
7	equity. So that's why I've been hesitant to commit to
8	that. I think that \$400 million is a large enough
9	piece. It shows us continuing to deliver the company
10	and it doesn't put us at a tough financial position at
11	a point in time when we might be looking at acquiring
12	generation or building generation to meet some of our
13	customers' needs.
14	(ALJ Rodda and Commissioner Mayes leave
15	the proceedings.)
16	Q. (BY MR. HEYMAN) Thank you,
17	Mr. Pignatelli. Is it fair to say, then, that the
18	company's position is that it is willing to abide by
19	the terms and conditions of exhibit 1d as it's
20	contained in the exhibit to your witness summary?
21	A. Yes, sir, it is.
22	Q. Could you now please turn with me to page
23	four, in particular the condition that's found
24	COM. MUNDELL: Mr. Heyman, why don't you
25	just wait a second. You didn't see the administrative

1	law judge got up for a second.
2	(ALJ Rodda enters the proceedings.)
3	ALJ RODDA: I'm sorry.
4	MR. HEYMAN: That's okay. Commissioner
5	Mundell filled in aptly for you.
6	ALJ RODDA: What did I miss? Anything?
7	COM. MUNDELL: No.
8	MR. HEYMAN: What I was doing was
9	referring Mr. Pignatelli's attention to page four of
10	the exhibit one to his witness summary with regard to
11	the condition 2b.
12	Q. (BY MR. HEYMAN) Do you have that in front
13	of you?
14	A. Yes, I do.
15	Q. And this deals with some covenants that
16	Commission Staff and the company have been talking
17	about that would be attached to future financing
18	conditions. Is that right?
19	A. That's correct.
20	Q. And there's one provision in this
21	condition that the company and the Commission Staff
22	are still negotiating over. Is that correct?
23	A. Yes. That's correct.
24	Q. And that deals with the insertion of some
25	language regarding in the event of a bankruptcy of

UniSource Energy Corporation. Is that correct?

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2	A. I think it revolves around attempting to
3	insert money excuse me, insert a recognition or
4	conditions in future financings by Saguaro.
5	Q. Could you
6	A. Am I correct?
7	Q. You are correct. I said UniSource. It's
8	Saguaro.
9	Could you explain for us first what the
10	company's position is with regard to that.
11	A. The company's position, and it is the
12	position of the owners of Saguaro Holdings that they
13	will use their best efforts to put this language in
14	future financings. I don't know if lenders will
15	accept these or will find them commercially doable or
16	what the increased cost in a particular financing
17	would be because of the insertion of these covenants.
18	I can only promise my best efforts in this. And
19	I'm we're perfectly willing to do that but, once
20	again, I don't want to be accused later of agreeing to
21	a covenant and not making whole on that agreement.
22	This is more, "I don't know if it can be
23	accomplished." I'm willing to commit all our best
24	efforts to do it, but I can't guarantee it. And if I
25	can't produce something, I'm not going to sign it.

1	This does not in any way involve
2	jurisdictional utilities' debt or future debt
3	offerings. All of the conditions and requirements of
4	the jurisdictional companies have to be approved by
5	the Commission prior to us doing any jurisdictional
6	financing. This only goes to non-jurisdictional
7	financings at the holding company, and I just can't
8	promise it. And that's my position on that.
9	Q. To summarize your position, as I would
10	like to have it in the record, it's twofold: Number
11	one, you do not know if the terms of this condition
12	would be acceptable to lenders? Is that one of your
13	concerns?
14	A. That's correct.
15	Q. And the other concern is that you did not
16	have control over whether or not a lender will agree
17	to this language? Is that a concern?
18	A. That's correct.
19	MR. HEYMAN: Thank you. I appreciate
20	your allowing us to clarify those conditions. And
21	with that, I will tender Mr. Pignatelli for
22	cross-examination.
23	ALJ RODDA: Thank you, Mr. Heyman.
24	Mr. Meek, I'm going to ask you to go next,
25	please.

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1	MR. MEEK: Thank you, Your Honor.
2	Before I proceed with Mr. Pignatelli, I do
3	want to say that I don't know how you're going to
4	resolve the confidentiality issue, but when you do, I
5	do want to weigh in on that to some degree because I
6	think there is a significant misunderstanding within
7	the Commission, in particular about what happens to
8	the evidence chain around here. I would be glad to
9	talk about that.
10	
11	CROSS-EXAMINATION
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13	Q. (BY MR. MEEK) Mr. Pignatelli.
14	A. Yes, sir.
15	Q. Good afternoon.
16	A. Good afternoon.
17	Q. I'm not going to take the Commission's
18	time or yours or mine in recounting all of the
19	information that has been filed by you in your direct
20	and rebuttal testimony and now in your summary.
21	Instead, I'm going to try to deal with some issues
22	that have arisen primarily in perhaps letters by the
23	Commission, public comments, issues that have come up
24	just fairly recently.
25	And the first thing I want to ask you is

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1	this: Who is going to manage these utilities after
2	this acquisition is completed?
3	A. I am.
4	Q. Is that the same as saying that you're
5	going to be the boss at UNS and TEP?
6	A. That's correct. The same I am now.
7	Q. If someone has asserted that the limited
8	partners would be calling the shots, would that be an
9	accurate or an inaccurate statement?
10	A. You're damn right it would be an
11	inaccurate statement.
12	Q. Inaccurate?
13	A. Inaccurate.
14	Q. Thank you.
15	A. I will call the shots.
16	Q. If someone referred to the limited
17	partners as the new management team, would that be an
18	accurate or an inaccurate statement?
19	A. It would be an inaccurate statement.
20	Q. Thank you.
21	Now, I think you said earlier, we know
22	from what you said earlier that you are personally
23	committed to staying with UniSource for some period of
24	time. Is that true?

A. That's correct, sir.

1	Q. Who do you think is going to be the
2	management team after the acquisition?
3	A. It will essentially be the same management
4	team as is currently in place.
5	Q. Are you familiar with the objections or
6	the concerns that RUCO has raised about the
7	continuation of the management team? That is to say
8	that there does not seem to be any assurances that the
9	management team will stay in place?
10	A. I'm aware of that, yes, sir.
11	Q. Are you willing to do whatever is
12	reasonable to make sure that your management team
13	stays committed and stays in place?
14	A. Yes, I am.
15	Q. And, in fact, are you in the process right
16	now of negotiating or putting together employment
17	contracts for your current team that would include
18	potentially, at least, equity participation in the
19	company?
20	A. Yes, we are.
21	Q. What is your prognosis? What do you think
22	the likelihood is that you're going to keep these
23	people together?
24	A. High.
25	Q. High. Very high?

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1	A. Very high.
2	Q. Okay.
3	A. I'll keep those that do a good job and are
4	ready to work hard.
5	Q. I'm going to ask you a couple questions
6	about this so-called compensation issue that has come
7	up a couple of times. But before I do that, I want to
8	ask you, what was the reason that the Strategic
9	Transaction Advisory Committee was formed?
10	A. The Strategic Transaction Advisory
11	Committee was formed by the board, made up of
12	independent directors, solely independent directors.
13	I was not included. I am the only insider on the
14	board. I was not included on the Strategic Advisory
15	Committee because it was determined by the board that
16	I was conflicted because of my stock ownership
17	position in the company.
18	So the Strategic Advisory Committee was
19	made up of totally independent board members looking
20	out for the interests of the company, the shareholder,
21	the community and the consumer.
22	Q. So part of the reason for forming that
23	committee was to make sure that any employees who had
24	potential conflicts based on compensation or
25	continuing employment or anything of that sort would

1	not be involved in that decision making?
2	A. That's correct. And I think it was a very
3	sound decision and I think the efficacy of that
4	decision was really pointed out when we had two
5	shareholder suits brought. And once they read the
6	process that the company had gone through, those
7	shareholder suits were withdrawn.
8	Q. Thank you.
9	Now, let me talk briefly about this, the
10	term that's been used here recently a couple times
11	about compensation that perhaps board members and
12	certainly some employees were going to receive as a
13	result of this transaction.
14	Is there in fact any real compensation
15	that's coming out of this transaction?
16	A. No, sir. There have been no severance
17	packages related to compensation. The only thing that
18	the officers or board members or anybody involved will
19	receive from that, receive from the transaction is
20	proceeds from the sale of their stock and/or stock
21	options. That's not compensation. These are
22	investments or deferred income items.
23	Q. I would agree.
24	And isn't it true that the vast majority

of the options were granted by your board before

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1	these, before this transaction ever came to light?
2	A. All of them were. There have been no,
3	there's been no options granted subsequent to the
4	nobody got options this year. I did not get any
5	options this year because the transaction had been
6	agreed to prior. So, if anything, I'm getting
7	underpaid this year.
8	Q. I could ask you to elaborate on that,
9	but no.
10	So, what the investors have agreed to do
11	is simply honor the option grants that were in place
12	before they arrived on the scene. Is that true?
13	A. Well, they just have to. The options vest
14	and have to be paid out as part of the sale of the
15	transaction.
16	Q. Right. So the investors have basically
17	agreed to live up to those option grants.
18	A. They didn't have any choice.
19	Q. Okay. That's fair. So, in other words,
20	they didn't have a choice, it's also fair, would you
21	say, for them to do that?
22	A. I think it's fair, yes.
23	Q. And if some buyer came along and cancelled
24	options that were already in place, what do you think
	<u> </u>

that would do to the morale of the organization's

1	management?
2	A. Well, first, they would get sued, and then
3	the second thing is that the morale would go to hell.
4	Q. And do you think it would discourage them
5	from wanting to continue with that organization?
6	A. Yes.
7	Q. I think you've already indicated this to
8	us, but what percentage of UniSource shares are now
9	owned or controlled by institutional investors?
10	A. Just prior to the transaction being
11	announced, about, a little over 70 percent was owned
12	by institutional investors. About 50 percent of it
13	was owned by ten institutional investors.
14	Q. What kind of institutions are these? Can
15	you characterize them in any way?
16	A. They range from longer term holders like
17	T. Rowe Price to hedge funds. There's a mix of
18	investors in that.
19	Q. Not to pin this all on the hedge funds,
20	what would you say would be the typical investor
21	horizon or the turnover time for these types of
22	investors?
23	A. Well, I can only say that based on the
24	volume in our stock, the average shareholder turned
25	over every two years.

1	Q. Every two years. A significantly shorter
2	time than you expect from the new investor group?
3	A. Yes.
4	Q. I think you've also already mentioned
5	this. I assume some of these institutional investors
6	call you and your managers sort of pretty constantly
7	about how you're doing and the decisions you make and
8	your financial performance?
9	A. Yes.
10	Q. I hope they call you at least as often as
11	they call me.
12	A. They probably do. And they comment every
13	quarter when I have my call.
14	Q. I believe your testimony, your direct
15	testimony indicated that the due diligence by the
16	investor group in this transaction covered a period of
17	something like 18 months. Is that correct?
18	A. Probably. I would accept that.
19	Q. In your experience with mergers and
20	acquisitions, is that an unusual period of time,
21	unusually long period of time?
22	A. I think there are two things that are
23	unusual, the length of time and the due diligence that
24	was done, and then the length of time that the
25	investors have actually been willing to tie up their

1	funds waiting for approval. I think that that's an
2	extreme amount of time.
3	Q. I know this is a very general question,
4	but from your perspective, what are some of the
5	effects of having the due diligence or the
6	investigation take place for that long a period of
7	time?
8	A. Well, some of the effects I think was a
9	better understanding by the investor in our, in
10	management strategies, a buying in by the investor in
11	management, in investment strategy, a new
12	understanding by the investors of management's
13	perspective and management's commitment to safe,
14	reliable electric service and the community
15	involvement and an acceptance by the investors of that
16	philosophy. There's, there was no rock unturned.
17	There was no can you cut this, can you do that, can
18	you do that.
19	We came in and we said these are our
20	five-year budgets, and they signed up and committed to
21	those expenditures, that one and a half billion
22	dollars. They understand that. They understand it's
23	necessary to run a system. We have talked that
24	through. They understand our business, they
25	understand management, they understand management's

1	commitments, and they have adopted and embraced them.
2	And that 18-month period was essential to that and it
3	gave me enough confidence that I would come here and
4	say this is the right thing to do.
5	Q. So you feel that you have learned to know
6	these entities pretty well?
7	A. Yes, sir.
8	Q. And their business objectives and their
9	philosophies?
10	A. Yes, sir.
11	Q. Do you also trust them?
12	A. Yes, I do. I've known some of them for
13	many years. But I'm also part of this community, and
14	I'm going to live here tomorrow and I'm going to live
15	here in the future. And they have to embrace that.
16	Q. Based on your understanding of and the
17	experience you've had with these people well, let
18	me back up a second.
19	Mr. Magruder in his opening painted sort
20	of a little chamber of horrors of expectations that
21	you might have from a chamber of horrors? Okay.
22	COM. MUNDELL: Term of the month.
23	Q. (BY MR. MEEK) About what might be
2,4	expected from a corporate merger. Do you have any
25	feeling based on your dealings with these people that

1	any of those possibilities are there?
2	A. I have no feelings I'm positive those
3	intentions are not there. I am positive that this
4	company will run as it is today. I am positive that
5	they will provide safe and reliable service and
6	community involvement. And why am I positive?
7.	Because they committed. They are prepared to commit
8	in writing to ensure that a billion and a half dollars
9	are spent over the next four years in providing
10	necessary operation and maintenance expenses and
11	capital additions. And those were my numbers. Those
12	were my numbers to run this company, and they are ten
13	percent higher than we have been spending.
14	Q. Thank you. Just one last little item in
15	that regard.
16	Have you laid off a bunch of people in
17	Nogales recently?
18	A. No. We haven't laid off anybody. In
19	fact, I think there is more people working down there.
20	We have added ten people to UES Gas.
21	Q. Mr. Pignatelli, the last area I want to
22	spend a minute or two on is Commissioner Mundell's
23	letter which was dated June 10th in which, among other
24	things, he raised the question for all the parties of
25	whether or not it would be appropriate to delay

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1	consideration of this transaction while the Commission
2	completed some sort of rate review.
3	Are you familiar with that?
4	A. I'm familiar with that, yes.
5	Q. I assume you answered Commissioner
6	Mundell, but I'm not privy to your answer so I'm going
7	to use another document to try to elicit your response
8	to that.
9	Your Honor, may I approach the witness?
10	ALJ RODDA: Yes.
11	Q. (BY MR. MEEK) Mr. Pignatelli, I'm going
12	to show you what has been marked for identification as
13	AUIA Exhibit 1. And while I pass this around, would
14	you try to familiarize yourself with that briefly.
15	A. Yes, sir.
16	COM. GLEASON: I think I got two.
17	MR. MEEK: You can have two.
18	COM. GLEASON: I don't read at both ends.
19	Q. (BY MR. MEEK) Mr. Pignatelli, can you for
20	the record identify what is stated at the top of this
21	document after the re.
22	A. Say the last. I missed it. As to what?
23	Q. Identify what this document says at its
24	top, right after the R-E, re.
25	A. Oh. It says Commissioner Mundell's data

Τ	request dated June 10th, 2004, in Docket No. E-04230A,
2	capital A, dash 03-0933, In the Matter of the
3	Reorganization of UniSource Energy Corporation.
4	Q. Now, Mr. Pignatelli, what I'm going to do
5	so that you don't have to do it is I'm going to read
6	the last four paragraphs of this letter into the
7	record and then ask you whether or not you agree or
8	not with the sentiments expressed there and whether
9	you know if the limited partners would also agree with
10	the position here.
11	So, starting with paragraph four:
12	"AUIA believes that any attempt to alter
13	TEP's rates while this acquisition is pending would
14	doom the transaction. Under the terms of the purchase
15	agreement, Saguaro Acquisition Corporation is not
16	obligated to complete the acquisition if required
17	regulatory approvals are not obtained or if regulatory
18	orders are issued that would have an adverse financial
19	impact on UniSource and its subsidiaries.
20	"Absent a decision in a fully litigated
21	fair value rate case, the Commission would have no
22	basis for lowering TEP's rates. The company's June 1
23	filing is not a fair value filing, nor is it intended
24	to trigger a full-blown rate case. After all, TEP has
25	no ability to obtain a rate increase because its rates

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柳菜 音	1	are capped by the settlement agreement. A litigated
	2	fair value rate case would take at least a year after
	3	an appropriate filing was made. In such circumstance,
	4	we believe that the purchasers would simply terminate
	5	the agreement.
	6	"Consequently, if the Commission chose to

delay this matter pending a rate case determination,
we think the Commission would essentially be voting to
reject the merger without ruling on its merits."

Mr. Pignatelli, to what extent do you agree or disagree with those comments?

12 I agree a hundred percent with what you're saying. We all would love to see lower energy prices. 13 14 I don't need to go before disgruntled customers. But if the truth really be known, TEP has had a 1.2 15 16 percent general rate increase since 1994. During the 17 same period, crude oil has gone up 280 percent; 18 natural gas has gone up 350 percent; gasoline has gone up 62 percent; the CPI has gone up 26 percent. And it 19 all feeds into our costs. 20

I'd love to reduce rates, but I can't. 21 And as I indicated in my prior answer, I'm amazed that 22 23 this investor group has let their capital fallow and stayed on this project for the period of time that it 24 25 takes to get regulatory approval. Any extension or

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1	delay of that based on suppositions, naive
2	suppositions or duplicitous suppositions, is
3	unconscionable.
4	Q. So, to clarify for the record, it is your
5	belief that if this proceeding were delayed in order
6	to investigate a rate proceeding that the investors
7	would probably terminate the agreement?
8	A. I would if I were them.
9	MR. MEEK: Thank you.
10	Your Honor, that's all I have.
11	ALJ RODDA: Thank you, Mr. Meek.
12	Mr. Pozefsky.
13	MR. POZEFSKY: Thank you, Your Honor. If
14	I may, I'd like to sit here if that's okay so I can
15	have the benefit of my client sitting next to me.
16	
17	CROSS-EXAMINATION
18	
19	Q. (BY MR. POZEFSKY) Good afternoon,
20	Mr. Pignatelli.
21	A. Good afternoon, sir.
22	Q. I'd like to start by asking you some
23	questions about the terms of the merger, if I may.
24	Under the terms, the total purchase price
25	will be \$1.2 billion. Is that correct?

1	A. 1.2 million? Billion?
2	Q. Billion.
3	A. Excluding debt assumed.
4	Q. Okay. And of the \$1.2 billion, \$880
5	million will be paid to UniSource Energy's existing
6	stock and bondholders. Is that correct?
7	A. Existing stockholders.
8	Q. And up to \$263 million will be used to
9	increase TEP's debt-to-equity ratio and to pay TEP's
10	\$95 million in company loans. Is that correct?
11	A. That's correct.
12	Q. And since the debt-to-equity ratio has not
13	reached 40/60 yet, TEP is currently limited to pay out
14	75 percent of its earnings in dividends. Is that
15	correct?
16	A. We volunteered. Previous, we were allowed
17	to pay out, to dividend out 75 percent until we
18	reached 37.5 percent equity. And in the transaction
19	involving UES, we volunteered to move that to a 40
20	percent, so that if the equity ratio is not 40
21	percent, we cannot pay out more than 75 percent of
22	current earnings. Always current earnings.
23	Q. Okay. And up to this point, the other 25
24	percent that we've been that you can't pay out, has
25	that been used to retire debt or for other investment?

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1	A. Or standing at the utility.
2	Q. And post-merger, my understanding is that
3	this should change because the debt-to-equity ratio
4	will increase to the 40/60 percent. Is that correct?
5	A. It's our intention to take the equity to
6	40 percent, and at that time that would permit us to
7	dividend out a hundred percent of current earnings.
8	Current earnings will be higher and so will cash flow
9	because we will have reduced \$270 million worth of
10	debt, also.
11	Q. So the other 25 percent that was going
12	back to the utility at this point, at least
13	post-merger, will now or could now be going to
14	shareholders. Correct?
15	A. That's correct. But it's not going back
16	to the utility. It was just never paid out in
17	dividend.
18	Q. Now, the proposed merger is not expected
19	to have any material impact on UniSource's other two
20	subsidiaries, UniSource Gas and UniSource Electric, is
21	it?
22	A. I believe it gives much more financial
23	security to those two entities. Think of the \$40
24	million in revolving credit that's being provided. On
25	a \$220 million investment, we now have increased the

1	liquidity of that entity by \$40 million. That's
2	significant, about 20 percent of the original cost.
3	There's tremendous benefit to UES on financial
4	stability and security.
5	Q. So post-merger, then, is it fair to say
6	that you expect these other two subsidiaries,
7	UniSource Gas and UniSource Electric, to generate more
8	income than they have in the past?
9	A. That's a function of revenue and expenses.
10	This doesn't increase the earnings of those two
11	entities. It only gives them more financial security
12	by providing additional available liquidity. It
13	doesn't reduce their costs.
14	Q. Then I think that would probably answer my
15	next question, which would be that post-merger, the
16	majority of the earnings that UniSource Energy will
17	generate will be through TEP.
18	Would that be fair to say?
19	A. That would be fair to say.
20	Q. And the ratio of earnings that will be
21	generated by TEP post-merger, as compared to the ratio
22	of the earnings that it produces now, would be
23	similar. Would that be fair to say?
24	A. I don't understand your question. I'm
25	sorry.

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₹ #	1	Q. You don't expect TEP to generate any less
1.4 214 214	2	of a percentage of earnings totally post-merger than
# 10 # 10 # 10	3	they do now. As a percentage of UniSource's earnings.
2	4	A. Yes. It would generate less because we
	5	haven't had a full year's ownership of UES Electric
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- So UES Electric and Gas in a full year will 6 7 represent a higher percentage of the total combined 8 organizations than it did last year.
- 9 Q. Okay.
- 10 Α. So, TEP's percentage will go down.
- 11 Ο. Historically, just looking over the last 12 five years, TEP's percentage has been, what,
- approximately 90 percent of the total earnings? 13
- 14 Α. Sir, we've only owned UES Electric and Gas for -- since last August. So when you go back five 15
- 16 years, TEP was essentially the whole entity.
- 17 Okay. So --0.
- 18 The only other aspect was the solar and 19 the renewables that they were investing in.
- 20 That's fair. Then prior to the time, 0. 21 prior to the time that UES and UES Gas came into 22 existence, UniSource was generating a hundred percent of its income from TEP. Is that correct? 23
- 24 Α. On an ongoing basis, essentially. There 25 were some minor profits and losses at the unregulated

1	entities.
2	If you're speaking of jurisdictional
3	assets, up until last August, TEP contributed a
4	hundred percent of the jurisdictional returns.
5	Q. And since that time, since the two
6	subsidiaries came into existence, would it be fair to
7	say that TEP generated over 90 percent of the total
8	income?
9	A. On a partial year, 2003, TEP contributed
10	probably 90 percent of the jurisdictional earnings.
11	Q. Okay. And as you said, post-merger,
12	assuming the merger is approved, you expect TEP to, to
13	generate less as generate less as a percentage of
14	the total earnings as a result of the fact that the
15	subsidiaries will produce more. Would that be fair?
16	A. That's correct. We will have a full year
17	at UniSource Electric and Gas and they will contribute
18	a slightly higher percentage than they did in 2003.
19	And of the jurisdictional utilities, TEP will thereby
20	produce less percentage of the jurisdictional income.
21	Q. Let's talk about just TEP.
22	A. Okay.
23	Q. I mentioned about the last five years and,
24	as we've discussed, TEP, for at least four of them,
25	represented 100 percent of the income. So what I

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1	would like to know is TEP has generated an annual	
2	average of \$60 million in income for UniSource, is	
3	that correct?	
4	A. I think that's a little high. I think you	
5	probably have income from a change of accounting in	
6	there. No. We don't run \$60 million a year income at	
7	TEP.	
8	Q. What would be, to the best of your	
9	knowledge, an average annual income?	
10	A. You're talking about on an accounting	
11	basis or on a GAP basis or on a jurisdictional basis?	
12	Q. An accounting basis.	
13	A. Pardon me?	
14	Q. An accounting basis.	
15	A. Well, you have things that are so	
16	aberrational, I don't have that. In one year alone,	
17	we had \$60 million plus in accounting income.	
18	Q. Well, let's just assume for purposes of	
19	our discussion, we'll use \$60 million and I will ask	
20	you some more questions about that.	
21	A. That's too high for purposes of a	
22	hypothetical.	
23	Q. Let's go back.	
24	Our holdings will be borrowing \$660	

million to make this merger possible. Is that

Τ	correct?	
2	Α.	That's my understanding.
3	Q.	And UniSource is going to have to pay this
4	back. Cori	rect?
5	Α.	No.
6	Q.	Who is going to pay it back?
7	Α.	That's Saguaro's problem.
8	Q.	So do you know, is there a formal
9	agreement at this point on how this money is going to	
10	be paid back?	
11	Α.	No.
12	Q.	You don't know, or there is no agreement?
13	Α.	There is no formal agreement.
14	Q.	And Saguaro is going to generate any
15	income that	it's going to produce at this point from
16	TEP. Is th	nat correct?
17	А.	Saguaro will receive dividends as a
18	shareholder	of UniSource.
19	Q.	And that's basically the sole source of
20	revenues derived. Is that correct?	
21	Α.	That's my understanding, yes.
22	Q.	So it is expected that Saguaro is going to
23	pay this mo	oney back over some period of time from the
24	monies that	it generates primarily from TEP. Correct?
25	A.	I can't make that assumption. I can make

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1	the assumption that Saguaro will service whatever
2	they debt they have from dividends which they
3	receive. Whether they pay down the debt or refinance
4	the debt, Saguaro, that's Saguaro's risk.
5	Q. So you're not familiar, basically, with
6	how Saguaro is going to pay back this \$660 million.
7	A. I just said the only thing that they can
8	look to me for is dividends, and I am limited to a
9	hundred percent of current earnings but only if I
10	maintain 40 percent equity. That's the only call they
11	have on TEP or UniSource Electric and UniSource Gas.
12	Only on dividends. And the only money we can dividend

Q. So the answer to my question is yes,
you're not familiar with exactly how Saguaro intends
to repay back that \$660 million.

out, that's in their financing plans, not mine.

is current earnings and only if we maintain 40 percent

they do, whether they issue equity to take their debt

equity. Whether they refinance their debt or what

- 20 A. That's correct.
- Q. But you will admit that the revenues that are produced or that are generated by TEP will be used to refinance or to retire that debt. Is that correct?
- A. No, I will not. If you say dividends, I will agree, but I won't say the revenue of TEP.

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1	Q. Okay. Let's say the dividends. You would
2	say the dividends that will be produced or generated
3	will be what's used to pay back that debt. Is that
4	correct?
5	A. As I said, I don't know if they'll pay
6	back the debt or service the debt with that. I'm only
7	saying as shareholders, just like our current
8	shareholders, they are only entitled to dividends and
9	they are only entitled to dividends if we maintain 40
10	percent equity, and they are only entitled to
11	dividends to maximum of current earnings, just like we
12	are now.
13	Q. I would like to turn, Mr. Pignatelli, to
14	the \$557 million that Saguaro LP will be paying to
15	Saguaro Holdings. Okay? Well, will be contributing.
16	Now, my understanding is that's an equity
17	contribution. Is that correct?
18	A. No.
19	Q. In other words, Saguaro LP, is it your
20	testimony, will not be making an equity contribution
21	of \$557 million to Saguaro Holdings?
22	A. I'm speaking of equity contributions to
23	TEP. That's \$165 million.
24	Q. Right.
25	A. Now, you just changed the question. Why

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Ţ	don't you ask me the question you want to ask.
2	Q. My question is, the \$557 million that
3	Saguaro LP will be contributing to Saguaro Holdings,
4	is that an equity contribution?
5	A. That's my understanding, it is their
6	equity, yes.
7	Q. And so, also, isn't it true that there
8	will be no notes and UniSource Energy is under no
9	obligation to pay Saguaro LP back? Is that correct?
10	A. That's correct.
11	Q. And prior to the future sale of UniSource
12	Energy as you understand it, will the only income that
13	Saguaro LP will receive would be from dividends?
14	A. Yes. That's my understanding.
15	Q. And it's anticipated that the sale of
16	UniSource Energy will not take place until 2008?
17	A. The sale of UniSource Energy?
18	Q. Right. The post
19	A. You mean if Saguaro wants to sell
20	UniSource?
21	Q. Yes.
22	A. I don't know when that would happen.
23	Q. Are you aware of a horizon that the
24	investors intend to hold on to the company?
25	A. My understanding is these investors have

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1	historically, the average holding period is around
2	eight years, but they've held investments longer than
3	that. So 2008 falls very much short of that eight
4	years. That's why I was wondering why you used 2008.
5	Q. Okay. That's fair.
6	So, based on their average, it would be,
7	what, 2012?
8	A. Hopefully, if this proceeding gets done.
9	Q. Can't guarantee that.
10	And the entity that buys UniSource Energy,
11	there are no restrictions from requesting an
12	acquisition premium. Isn't that true?
13	A. You mean when Saguaro exits its
14	investment?
15	Q. Yes.
16	A. You
17	Q. There are
18	A. No. There are no restrictions. That's
19	their profit. That's the American way.
20	Q. Let's shift focus here for a second,
21	Mr. Pignatelli. Let's go to the employment issue.
22	A. Certainly.
23	Q. Now, would you agree with me,
24	Mr. Pignatelli, that the reason why the management

team, the current management team will continue to

1	manage is because they are lamiliar with the industry
2	and have been successful over the last couple of
3	years? Would that be a fair statement?
4	A. Could you repeat that first?
5	Q. Would you agree with me that the reason
6	why your current management team will continue to
7	manage is because the team is familiar with the
8	industry and has been successful over the last couple
9	of years? Would that be a fair statement?
10	A. I'm basically the newest of the management
11	team. There is only one that's been hired since I
12	was. And that's ten years.
13	Q. No, no. I don't think you understand my
14	question.
15	The current management team, basically the
16	understanding, the reason why it's going to continue
17	to manage post-merger is because it's been successful
18	and has a working knowledge of the industry. Is that
19	correct?
20	A. The management team will stay because they
21	like to do what they're doing. I, I don't the
22	thrust of your question is illogical to me. They are
23	not staying because they have been successful the last
24	two years. The management team has been around for
25	ten years or more. That's my answer to you. And they

	1	like the work environment.
4.5 4.4.	2	Q. Well, all right. I
	3	A. We are having a failure to communicate, I
The state of the s	4	think.
	5	Q. No, no. I think we are seeing it from two
	6	different perspectives, and it's my fault because
	7	perhaps I'm not clear. I think I'm looking at it from
	8	the perspective of how your investors would be looking
	9	at this.
	10	A. Okay.
	11	Q. How your investors would be looking at it.
	12	And if you have any reason to disagree, please let me
	13	know.
	14	The reason why it would be appropriate and
	15	it would be beneficial to keep you around would be
	16	because you've been successful in moving the company
	17	forward. Would that be fair to say?
	18	A. I thought it was because I had a pretty
	19	face.
	20	The investors are making this investment
	21	in a management that they feel they trust. They are
	22	not day-to-day investors operators. They aren't
	23	going to operate these assets. They are looking at
	24	buying a company with sound, solid management with a

track record of improvement and in the utility

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- 2 reliable service, with high marks in community
- 3 involvement, where their investment can be safe and
- 4 can grow. They believe that this management team,
- 5 based on its performance over the last ten years with
- 6 me, is the management team they want to invest in.
- 7 Q. That's fair. But your answer is basically
- 8 yes to my question.
- 9 A. No. My answer is not yes to your question
- 10 because you prefaced it on two years. This is not a
- two-year business. This is a long cycle business and
- they are looking at our performance, at what we have
- done for this company and for this community over the
- last ten years, not two years.
- 15 O. Okay. Well, let's take it back and say
- ten years, over the last ten years. Then you would
- agree with me, would you not?
- 18 A. Probably partially because I just gave you
- 19 that answer. But -- go ahead. I'll take a ten-year
- 20 horizon.
- 21 O. And what you've just told me, also, is
- 22 that you believe or you understand that these
- 23 investors -- and I take that back. Maybe you didn't
- 24 tell me that. So I'm going to tell you and you tell
- 25 me if I'm correct.

1	Would you agree with me, Mr. Pignatelli,
2	that it would be fair to say that these investors do
3	really not know how to operate an electric utility?
4	A. I think they have the intelligence to but
5	it's not their business. They have experience in
6	other electric utilities and they certainly
7	understand the energy business, but it is not their
8	function to be day-to-day managers and operators.
9	That's just some people operate, some people don't.
10	It's just not their gig.
11	Q. Have they expressed an interest to you in
12	becoming day-to-day operators?
13	A. No. They don't want to become a
14	day-to-day operator. They might like to understand
15	it, but they do not intend to be a day-to-day
16	operator. This is my company to run.
17	Q. So they intend for you and your management
18	team to be the day-to-day operators exclusively.
19	Correct?
20	A. That's correct.
21	Q. And would it be fair to say that the
22	day-to-day decisions will be made by you and your
23	management team?
24	A. Yes, they will be.
25	Q. At every level, will those decisions be

1	made by you and your management team? In other
2	words
3	A. Yes. The day-to-day, yes.
4	Q. So they will have no input in the
5	day-to-day decisions at any level. Is that correct?
6	A. No. I think maybe there is some
7	failure to communicate on certain levels.
8	Day-to-day operations is a function of my
9	position, the CEO. I will report to a board. That
10	board has a fiduciary responsibility to shareholders,
11	but the board functions this board which we will
12	have, five-person board, just like my current board,
13	it functions as a fiduciary responsibility to the
14	shareholder, but it focuses on strategy, financial
15	matters, not budgets and things of that, but financial
16	refinancings and things of that nature and succession
17	planning within the organization. The board operates
18	to increase value, and that's what it will continue to
19	do.
20	Now, that board will be made up of one,
21	one out of five representatives of the investors,
22	Saguaro will have one board member. There will be
23	four other board members. And our current intention
24	is to bring three of our existing board members over.
25	Two of the board members will be independent. At

Τ	least two of the board members will be independent and
2	at least two will be from Arizona. So maybe that
3	helps a little. And it goes maybe to some of
4	Mr. Kempley's comments, or concerns on how this whole
5	structure works. I think you have to understand that
6	any board of any company has a fiduciary
7	responsibility to shareholder, but that board only
8	functions, a good board only functions relative to
9	strategy, refinancing, financial decisions and
10	succession planning. Operating is left to the CEO.
11	Whether you like it or not, I'll be there for five
12	years as CEO. So you'll live with my operating
13	decisions.
14	Q. So the board that we're talking about will
15	have at least two representatives from Arizona. Is
16	that correct?
17	A. That's correct. That's in one of our
18	proposals, conditions. That is a condition of this
19	proposal. And two independent.
20	Q. And is there any distinction as to the
21	other three members, where they will be from?
22	A. A total of two have to be independent, but
23	there's no locational restrictions on them.
24	Q. Let me ask you a question, Mr. Pignatelli,
25	one of many.

1	Let's say two years down the line
2	investors decide, you know, this company, it's not
3	what they have cut out; they need to rebalance. They
4	are taking a look at their portfolio and they decide
5	we want to run this utility at a loss just so we
6	balance out our portfolio; too many other things are
7	doing really well so we have decided we are going to
8	run this thing at a loss. And that's how they decide
9	they are going to start running it.
10	What if they decide that, what can you
11	do?
12	A. I don't understand your point. Run it at
13	a loss? You have to define that to me.
14	Q. They decide not to put money in it to
15	upgrade the infrastructure, they decide that they are
16	not going to pay the sort of attention that you have
17	expressed your desire and commitment to do. In other
18	words, they decide they are going to change their mind
19	and their whole philosophy. And you, of course, being
20	a member of management which we will get to what
21	level you'll be at. But before we get to that, let's
22	say they get to that point, that's where they are at
23	in two years. They change their whole philosophy.
24	What, if anything, can you do?
25	A. Well, for one thing, the board has two

1	independent members. They have one and two Arizona
2	members. But you're forgetting one primary condition
3	that they are agreeing to: \$1.5 billion. That \$1.5
4	billion, I can sit here and tell you that I can run
5	this system reliably, safely, in the interest of the
6	customer and the interest of the community. Five
7	years, \$1.5 billion. Four years. I'm sorry. I
8	misspoke. This Commission can call me in if I'm not
9	spending that money.
10	If they want to run this company at a loss
11	at the end of two years, they can't do it because of
12	those conditions. This Commission can call me any
13	time, call me in any time to show cause why safe and
14	reliable service is not being supplied. None of that
15	changes. It doesn't matter what they decide. They,
16	the investors. This Commission has the complete
17	authority that they have now.
18	And I tell you my current investors aren't
19	going to underwrite \$1.5 billion. My current
20	investors aren't going to put additional money in.
21	The status quo isn't what you think you have. The
22	status quo is weak financial opportunity for TEP.
23	This is financial stability and security for our
24	customer.
25	Q. It's financial security, Mr. Pignatelli,

1	for your customer, but \$1.5 billion may not be a whole
2	heck of a lot of money to a company like KKR or to
3	JPMP. So they may I'm not saying they will. I'm
4	just saying that they may have a different view of
5	\$1.5 million than you do. And if they do, and they
6	decide to change their thinking, your answer is that
7	it's the Commission that would be the ones that would
8	make sure that won't happen. Is that correct?
9	A. They can't take the \$1.5 billion out of
10	this company. That's my cash flow that's in there.
11	They can't take it out. Those plans don't require
12	them to put more money in. If I bring a plan to them
13	that requires more money, I'll get it.
14	Q. Okay. Mr. Pignatelli, at this point,
15	isn't it true that neither you nor any member of your
16	management team has signed an employment contract with
17	Saguaro LP?
18	A. Well, we wouldn't sign it with Saguaro LP.
19	That would be management contracts. It would be TEP
20	and UniSource.
21	Each one of the officers have a five-year
22	contract now as a result of the first stage of a
23	change of control. They have automatic five years.
24	We are in the process right now of preparing the new
25	terms and conditions for new contracts. But right

	1[
1	now, they have five-year contracts and I'm in the
2	process of negotiating new contracts with them.
3	Q. I don't want you to take this as, like I'm
4	looking for some sort of trick question, but I've read
5	those change of control provisions in the application.
6	As I read them, they were very much written for the
7	security of the employees. In other words, if they
8	should be demoted or if they should be terminated or
9	whatever, that there would be ample compensation for
10	them. But I didn't necessarily see it go both ways.
11	How do you respond to that?
12	A. Those change of control documents were
13	prepared they are quite old. They are before I
14	came. But you're correct. They are for the long-term
15	security of the employee at this point in time. But
16	I'm in the process now of negotiating the terms and
17	conditions for the next five-year contract for these
18	individuals that will take the place of those change
19	of control documents.
20	Q. When do you anticipate some finality on

- those agreements, those documents? 21
- 22 Certainly, we should have them before the Α. Commission acts. I would anticipate within the next 23 six weeks to two months. 24
- Let's go to your rebuttal testimony if we 25 Q.

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	2	ALJ RODDA: Mr. Pozefsky, I need to stop
kad Piy W.J	3	you right here. Let's take a ten-minute break right
J.A.	4	now.
	5	(A recess ensued.)
	6	ALJ RODDA: Let's come back to order.
	7	Mr. Meek is at the podium.
	8	MR. MEEK: May I ask a brief
	9	interruption? I neglected to move AUIA-1.
	10	ALJ RODDA: Okay. And just for one's
	11	recollection, AUIA-1 was your response to Commissioner
	12	Mundell's
	13	MR. MEEK: Letter response to
	14	Commissioner Mundell's data request.
	15	ALJ RODDA: Does anyone have an objection
	16	to AUIA-1?
	17	Hearing none, it will be admitted.
	18	And, Mr. Heyman, you wanted to help us
	19	out?
	20	MR. HEYMAN: Yes. Thank you, Your Honor.
	21	We have had an opportunity to review the
	22	notes to the special committee which has been called
	23	the STAC committee, and we would be willing to have a
	24	limited waiver of that information. Let me explain

what I mean by limited waiver and our reasons why.

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1	We would consent to having any information
2	in the documents revealed during the course of a
3	question or an answer. We would just ask that the
4	documents themselves not be admitted in as exhibits
5	and not be attached to any transcript. So if somebody
6	wanted to go through and read the whole thing, I guess
7	that would be okay. The documents themselves, we
8	would like to keep still some degree of
9	confidentiality, recognizing that anything that's on
10	them could be subject to a question and could be
11	subject to an answer.
12	COM. MUNDELL: May I?
13	ALJ RODDA: Yes.
14	COM. MUNDELL: Thank you for that. Thank
15	you for your agreement on behalf of your client, but
16	there are other minutes than the quote/unquote STAC
17	minutes, the Strategic Transition Advisory Committee.
18	There are also minutes of board meetings, minutes of
19	special meetings, so I'm not clear what you are
20	agreeing to.
21	MR. HEYMAN: At this point, we are just
22	agreeing to the STAC committee minutes. We do want to
23	reserve confidentiality of the board minutes. But,
24	Commissioner Mundell, if there is a way that we could
25	know which board minutes, we would undergo the same

1	process. I think everybody can appreciate the need to
2	keep board minutes confidential and so we don't want
3	to give a blanket waiver and have that set some sort
4	of precedent for the company, but we do want to allow
5	you the opportunity to question witnesses on the
6	information contained in that.
7	I do want to put on the record with regard
8	to the STAC minutes the reasons why we are waiving it
9	so that it's clear in the future what we did and why.
10	But for the fact that Commissioners
11	requested it during the course of this proceeding, we
12	probably would not have acceded to the waiver, so we
13	want to make clear that is one of the reasons, that we
14	believe that the Commissioners were requesting it
15	during the course of this proceeding and, in response
16	to that, we are agreeing to this limited waiver.
17	The second thing is in reviewing the
18	information, there was some time sensitivity in
19	keeping things confidential which was the basis for
20	the claim initially. Analyzing things, enough time
21	has passed that some of the sensitivity has been
22	desensitized, and so we are using that as a factor for
23	this limited waiver as well.
24	Again, I want to go back to Commissioner
25	Mundell's point. If that is possible, Commissioner,

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1	to know which board minutes, we can look back and give
2	you the same type of information. If not, we may have
3	to kind of, I guess, go on a case-by-case basis.
4	COM. MUNDELL: I will now try to give you
5	a list, but I think I have a question from probably
6	each one of the minutes of the board meetings.
7	I'm looking at September 16th. I have
8	some tabs on that. I'm looking at October 13th of
9	2003. I've got tabs on it. I think there was a
10	November 18th meeting of 2003. I've got tabs on that.
11	So I'm not sure how to answer your
12	question other than it was a great Father's Day
13	yesterday. I went through this, my wife kept telling
14	me to put it down and, you know, participate with the
15	family. But I'm just saying I've tried to go through
16	each one of those minutes and tab where I may have
17	questions.
18	MR. HEYMAN: Maybe this would be a good
19	starting point for us, Commissioner. If there is a
20	beginning board minute that you're looking at and an
21	ending one, at least that narrows the parameter for us
22	and we can start looking at that, recognizing that you
23	may have a question in between. So, for example, if
24	the first one is September 16th of 2003, we know that
25	you're not going to be addressing ones beforehand,

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1	that will narrow our focus.
2	COM. MUNDELL: I don't think I'm going to
3	get to you today anyway, so I will try this evening to
4	just make a chronological order, then, of the minutes.
5	But I'm just trying to be as straightforward as I can
6	be. I think I have a question from each one of the
7	minutes that you provided to me on Friday.
8	MR. HEYMAN: Okay. Well, if that's the
9	case, then you've already defined for us the documents
10	that we need to look at. And rather than have you go
11	through the list, we will take it tonight and we will
12	come back and give you the response on that. Thank
13	you. That is helpful and that does narrow it for us.
14	ALJ RODDA: Thank you, Mr. Heyman.
15	Mr. Pozefsky, I'm sorry I interrupted you.
16	But you may resume.
17	MR. POZEFSKY: Thank you.
18	Q. (BY MR. POZEFSKY) Mr. Pignatelli, let's
19	take a second. In your rebuttal testimony on page 21,
20	you state: Second, discussions have occurred recently
21	regarding post-merger employment arrangements for
22	members of the management team.
23	Do you recall saying that? Take a second
24	if you need to see it. Page 21, line four and five.

What line are you referring to?

Α.

ALC: H	
1 2 3	Q. Line four and five, page 21.
#.J 2	A. Yes. I see that, yes.
3	Q. Now, Mr. Pignatelli, would you agree with
7.1 4	me that your equity position in the company currently
5	is going to change as a result of the merger?
6	A. Yes.
7	Q. And to what extent it's going to change,
8	you don't know at this point. Correct?
9	A. It's not going to change a material
10	amount. I believe that right now, with outright
11	ownership stock that I have purchased and options, I
12	control one to two percent, or have an economic
13	interest in one to two percent of the company. I plan
14	on, and have discussed it with the investors, of
15	investing \$5 million in the new company. And five
16	million to five hundred and some million would be
17	about one percent. So it's still going to be an
18	approximately equal amount.
19	Q. That's not any part of the merger
20	agreement or anything like that, is it?
21	A. It's part of my current negotiations
22	vis-a-vis my contract.
23	They wanted the microphone away. Do you
24	want it closer now?

ALJ RODDA: Maybe.

W.

1	THE WITNESS: Okay.
2	Q. (BY MR. POZEFSKY) Now, are you familiar
3	with the negotiations going on with the rest of your
4	management team?
5	A. I have just presented them a term sheet
6	vis-a-vis their investment opportunity. I have not
7	sat down to discuss wages and bonuses with them, but
8	they will be in the same range that they currently
9	have.
10	The investment of each one individually in
11	the new entity I think will, a lot will be at their
12	discretion. We have given them some term sheets, like
13	I say. I have not gone back to see if the investment
14	that I would like to see them make is consistent with
15	their current percentage ownership of stock and
16	options.
17	Q. Are the investors making that offer for
18	the current management team to the other people, that
19	they would be able to invest in a percentage
20	equivalent to what they currently have?
21	A. The investors are have made it known
22	that they desire and expect management to invest their
23	own proceeds back into the new entity.
24	Q. So
25	A. I can't tell you it's on the, exactly

1	equivalent, but all of management knows that the
2	investors are giving them the opportunity. One would
3	like to see them as investors.
4	Q. So you know at this point, at least with
5	regard to yourself, that an accommodation will be made
6	between you and the investors for you to continue
7	post-merger, provided the Commission approves it.
8	Correct?
9	A. You'll have to clarify accommodation. I'm
10	sorry.
11	Q. Sure. An agreement will be made between
12	you and the investors at this point which will allow
13	you to continue post-merger. Correct?
14	A. To continue working and to make a personal
15	investment to participate in the company, both as an
16	employee and as an investor, yes. In fact, at one
17	point in time, it was a condition to the agreement
18	that had been specified by the investors that I sign a
19	five-year contract.
20	Q. Is it a condition now?
21	A. Their condition, yes. They would not do
22	the transaction unless I agreed to a minimum five-year
23	contract.
24	Q. Is that in the agreement?
25	A. It's not in the agreement. I thought it

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1	was in there. It's not in there, but it's my
2	commitment to them, is that I would entertain I
3	would execute a five-year, minimum five-year contract
4	with them prior to the closing of the transaction and
5	that I would invest my own personal funds in the
6	transaction.
7	Q. And at this point, is that understanding
8	just a verbal commitment?
9	A. I have a handshake with it and my
10	handshake is my bond.
11	Q. Has the same sort of agreement,
12	understanding, been made between the investors and
13	other members of your senior management?
14	A. They haven't shook hands but they know
15	that I want them to stay and they know that they're
16	going to have five-year contracts.
17	Q. Let's say hypothetically an agreement
18	can't be reached between the investors and let's say
19	Mr. Glaser. What would you do?
20	A. I personally would feel a loss and have to
21	figure to out how to run it without Mr. Glaser. But
22	I'm confident I can persuade Mr. Glaser.
23	MR. HEYMAN: Mr. Glaser would like
24	Mr. Pozefsky to ask some questions on his behalf now

if that's okay.

Т	THE WITNESS: I have tried to be complete
2	in my answers to you without limiting my ability to
3	negotiate.
4	MR. POZEFSKY: I understand.
5	Can I just have a second, Your Honor?
6	ALJ RODDA: Yes.
7	Q. (BY MR. POZEFSKY) You don't expect,
8	Mr. Pignatelli, to have any of these agreements
9	signed, these employment agreements signed prior to
10	the time the Commission decides this matter, do you?
11	A. Actually, I think in answer to my last
12	question before the break I said I was going to
13	endeavor to have them signed in the next six weeks to
14	two months. And I think that that time frame would
15	probably be consistent with the final determination in
16	this matter.
17	Q. Would you or the company be willing to
18	delay this matter until a final agreement has been
19	reached in order that the Commission and the parties
20	could take a look at any of these agreements?
21	A. No. I would not on behalf of the company
22	submit to that because you take away my ability to
23	negotiate. If I have to negotiate with a deadline or
24	a gun against my head, then I can't negotiate and
25	ultimately be fair to the consumer. I told you I'm

1	going to make my best faith effort to get them done
2	prior, but I'm not going to give an inordinate
3	increase in salary or some other benefit which
4	ultimately has to be paid by the consumer simply to
5	get something that's the right thing to do done.
6	Q. Don't you think that it would be
7	beneficial to the Commission as well as ratepayers in
8	general to know that there's been some final
9	agreements in writing regarding employment status
10	prior to giving approval on this deal?
11	A. No. I don't think that's necessary. I'll
12	have mine done and then you're going to have to give
13	me a hierarchy of the officers that you'd like to see
14	hired and then I'm going to have to negotiate against
15	that. No. I'll have mine done and I'll have a
16	management team in place and I think it will be done
17	prior. And it will be the existing management team.
18	Q. Okay. Do you consider anybody,
19	Mr. Pignatelli, including yourself, indispensable to
20	the current management team?
21	A. I was always taught as a youngster to take
22	a glass of water and stick your finger in it and pull
23	it out and see if there was a hole there.
24	Nobody is indispensable. Even myself.
25	Q. So if, God forbid, Mr. Pignatelli and I

1	sincerely say this something should happen to you,
2	let's say prior to the time let's say tomorrow,
3	would you believe that the current management team
4	could operate as efficiently and as effectively
. 5	without you post-merger?
6	A. No. But that's ego talking.
7	Q. Okay.
8	A. As I indicated, one of the primary
9	responsibility of the board, and a primary
10	responsibility of mine, an obligation to the board and
11	to the shareholders, is continuity of management and
12	succession in training and education of employees.
13	And that is a continuous process.
14	Do I think I can be replaced? No. But if
15	I stick my finger in that glass of water, I know I
16	don't leave a hole when I pull my finger out. Nobody
17	is indispensable. Some people are more important than
18	others. Would this company be less without me? I
19	think it would be less without me. Am I trying to
20	provide for appropriate succession within my
21	management team, yes.
22	Q. Mr. Pignatelli, as a result of the merger,
23	how much will each member of the management team make?
24	A. I didn't understand what you said.
25	Q. As a result of this merger, how much will

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1	each member of the management team make as a result of
2	the sale of their stock?
3	And if that's confidential, I would defer
4	to you, Ray.
5	MR. HEYMAN: No. I believe that
6	information is in the proxy, so we wouldn't claim any
7	confidentiality on that.
8	THE WITNESS: Can I be provided the he
9	is asking as a result of the merger. The merger only
10	provides the difference between the market price of
11	the stock at 18 or 19 dollars and the \$25.25. So I'd
12	have to look at what that five dollar, six dollar
13	premium to market unless you want to know what the
14	proceeds are. I think I have a list of the proceeds,
15	but I don't have a list of as a result of the
16	merger. Do you understand the difference? I'm just
17	trying to draw
18	Q. (BY MR. POZEFSKY) I believe so.
19	COM. MUNDELL: I used the word
20	compensation, but Mr. Meek had criticized that term.
21	So we can certainly be more specific on any monetary
22	benefit, whatever word we want to use. But I was
23	using sort of generically.
24	THE WITNESS: Right. Well, I'm answering
25	the question based on their sale of their stock and

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1	their options.
2	Q. (BY MR. POZEFSKY) How about both? Tell
3	me both.
4	A. The distinction I'm trying to get and
5	I'm not trying to be obstreperous. Do you want the
6	value, the total proceeds from their stock? And then
7	I'll address Commissioner Mundell's issue of
8	compensation. The total proceeds of their stock or
9	the difference in the value of their stock before the
10	merger and after the merger? That's what I'm trying
11	to get to.
12	Q. We understand the distinction. We want to
13	know both.
14	A. I don't have the latter. It was given in
15	a data request. If somebody would just provide me
16	if you'd permit my attorney to provide me the
17	information
18	Q. Absolutely.
19	A. I don't have it.
20	Q. Take your time. Absolutely.
21	MR. HEYMAN: Could we have a little
22	break? Because I'm going to have to pull out a data
23	request, actually, to get it.
24	ALJ RODDA: Okay.

(A recess ensued.)

1	THE WITNESS: Commissioner, I guess if I
2	can respond to your line
3	MR. HEYMAN: No, you can't.
4	ALJ RODDA: Ray wants you not to.
5	MR. HEYMAN: You could, but please don't.
6	Your Honor, could I ask for a favor? The
7	information as it is being asked is not contained in
8	one place. We have a chart that has some information
9	that we can give to Mr. Pignatelli and point out to
10	him how we come up with the answers. Is it okay
11	during the break if we now come up and talk to him?
12	ALJ RODDA: Yes.
13	MR. HEYMAN: If the question was asked in
14	shares, we could have given it to him out of the
15	proxy.
16	(A recess ensued.)
17	ALJ RODDA: We are back on.
18	MR. HEYMAN: Thank you, Your Honor.
19	I think Mr. Pignatelli was asked a
20	question about what each of the management
21	participants was going to be receiving as a result of
22	the merger. The proceeds from them that from that.
23	Q. (BY MR. POZEFSKY) Go ahead.
24	A. I guess I can't answer the other question.
25	That's the differential between the 19 and the 25.25.

: 11	1	I just have to give you what, the total
	2	each is going to receive from the sale
GIF GIF	3	stock, their owned stock and the, in the
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	4	of their options.
	5	Q. Sure.
	6	A. Do you want each officer?

- 7 0. Please.
- Michael DeConcini, \$1,946,499. Can I 8 Α. 9 round these off?
- Please. 10 0.
- 11 Okay. Tom Delawder, \$1 million; Steve Glaser, \$2.5 million; Tom Hansen, \$1.3 million; Karen 12 13 Kissinger, \$1.1 million; Kevin Larson, \$1.1 million; 14 Steve Lynn, \$300,000; Dennis Nelson, \$2.5 million; 15 Vince Nitido, \$1.8 million; myself, \$9.9 million; Jim 16 Pyers, \$1.2 million. The total is \$24.5 million.
- 17 That is on the sale of their owned stock, no matter how they acquired it, and in my case 18 19 represents considerable monies that I have been 20 investing in the company for ten years buying stock, 21 as well as the options. None of that comes from a 2.2 customer. That is all the transaction, selling 23 somebody's asset to another party.
- 24 0. And that \$9.9 million that represents your 25 share, Mr. Pignatelli, that equates to approximately

amount that

of their own

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1	1.1 percent of the ownership in the total company
2	currently.
3	A. It's between one and two percent. These
4	are pre-tax numbers, also.
5	Q. Okay. I would like to move on
6	A. We have to pay tax on this.
7	Q. I'd like to move on.
8	Mr. Meek had asked you some questions
9	about the rate case filing. Actually, it's a rate
10	review filing as I understand it. And my
11	understanding is you said in your rebuttal testimony
12	that it's premature to provide information regarding
13	that filing at this time.
14	Is that correct?
15	A. The filing's been made. You can get it at
16	any time you want. I don't think it's appropriate to
17	discuss in this particular procedure because it has no
18	relevance to this procedure.
19	Q. Don't you think it's important for
20	don't you think it's important for the Commission to
21	know whether TEP is over or under earning part of the
22	time it makes a decision on this merger?
23	A. We file with the Commission every year the
24	number, all of our financials. They can look very

25 easily at it. And I go back and tell you that we're

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and the state of t	1	not over earning.
	2	Q. If it turns out that you were,
	3	hypothetically, and you were subject, TEP was subject
	4	to a rate decrease, that could be the basis for a
	5	revocation or rejection of the agreement. Is that
	6	true?
	7	A. No. Not if it's done after the thing,
	8	this transaction has been approved.
	9	Q. What if it's done before?
	10	A. It could be a material change if it caused
	11	a rate decrease. Or a revenue decrease, I should say.
	12	Q. Now, I'd like to ask you a question.
	13	Again, if I may, it was in response to a portion of
	14	Commissioner Mundell's June 10th, 2004, letter. And
	15	we provided a response.
	16	And, again, this is confidential and it
	17	has to do with the November 4, 2003, Strategic
	18	Transition Advisory Committee notes. I don't know if
	19	that's confidential or not.
	20	MR. HEYMAN: Your Honor, that was
	21	provided pursuant to confidentiality. We would be
	22	willing to waive that confidentiality if what I
	23	understand is that Mr. Pozefsky is going to be reading
	24	in a portion of Mr. Pignatelli's comment to that

committee.

1	MR. POZEFSKY: Yes.
2	MR. HEYMAN: We would also be waiving the
3	full context of that quote. And I would like to be
4	able to give Mr. Pignatelli a copy of the response
5	that RUCO made so he can look at it.
6	ALJ RODDA: Okay.
7	MR. HEYMAN: We are grabbing the
8	documents now.
9	Your Honor, if I could, I would just like
10	to explain to Mr. Pignatelli what I'm giving to him
11	off the record.
12	ALJ RODDA: Okay.
13	MR. HEYMAN: Are you going to be asking
14	him about the response?
15	MR. POZEFSKY: Yes. I will probably read
16	most of it into the record.
17	Q. (BY MR. POZEFSKY) Now, Mr. Pignatelli,
18	have you had an opportunity to look at that question
19	and answer?
20	A. You want me to look at RUCO's answer?
21	Q. Please. Just for a second.
22	A. Okay.
23	Q. All right.
24	Now, if you look at that, the question is:
25	Please provide an analysis that discusses whether TEP

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1	is earning more than its authorized rate of return.
2	Please identify the data used to support your
3	conclusion.
4	This was a question asked to us excuse
5	me. This was a question asked by Commissioner
6	Mundell.
7	A. Uh-huh.
8	Q. And our response was that our analysis of
9	the earnings indicates that it earned more than it
10	was its authorized rate of return in 2000, 2001,
11	2002 and 2003. Correct?
12	A. That's what your analysis
13	Q. That's what our response was.
14	A. Yes. That's your response.
15	Q. Now, you just testified that TEP is not
16	over earning. Is that correct?
17	A. That's correct.
18	Q. Do you know that as a fact?
19	A. Yes.
20	Q. Okay. So your analysts, the people who
21	work on that sort of stuff, have brought those figures
22	up to the current time and have determined for sure
23	that TEP is not over earning.

One of the reasons why RUCO had made that

A. Yes.

Q.

Τ	determination, okay, come to that conclusion, and just
2	one of the reasons, is stated in the response, and it
3	says:
4	Further, while the merger agreement was
5	still being developed, Mr. Pignatelli indicated to the
6	UniSource Strategic Transaction Advisory Committee on
7	November 4, 2003, that if the merger were delayed too
8	long it would, quote, increase the chance for a rate
9	decrease which is one of the proposed conditions in
10	which the investors can terminate the merger if the
11	ACC demands a rate decrease.
12	You see that, correct?
13	A. I see what you've just read, yes.
14	Q. First of all, do you recall making that
15	statement?
16	A. Yes, I do. And the background of that was
17	that I felt if you combined items like a general rate
18	case and a merger, that there's more chance for
19	mischief and people trying to negotiate a little bit
20	for nothing, somebody asking for more DSM money,
21	somebody asking for this, somebody asking for that,
22	and decisions not being made on the merits of the
23	costs associated with those because of the importance
24	to the company and to the community of the larger
25	issue, that being the merger. And I see it happening

1	in spades.
2	MR. POZEFSKY: If I can just have one
3	second, Your Honor.
4	ALJ RODDA: Sure.
5	Q. (BY MR. POZEFSKY) So, if, after if the
6	merger were to go through and after that, after the
7	merger the review case came aboard and in fact it was
8	determined that TEP was over earning and there was a
9	rate decrease, wouldn't that make it more difficult
10	for TEP to maintain a level of income that would be
11	appropriate to generate the necessary revenues?
12	A. You need to complete
13	Q. To finance the Saguaro debt?
14	A. Certainly, if our revenues go down, income
15	would probably go down and the amount of dividends
16	would go down.
17	Q. And don't you think that the fact that it
18	could make it less more risky for TEP at that point
19	because it would be unable or maybe yeah, be unable
20	to generate those revenues or that income necessary to
21	pay back that debt, don't you think the Commission
22	should know that beforehand?
23	A. No.
24	Q. You think
25	A. That's the risk. That's the risk of

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No.

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1	current investors, that's the risk that these new
2	investors are taking. These investors have committed
3	that the money necessary to run a safe, reliable
4	service, keep management in place, keep local
5	operations is there. They are committing to \$1.5
6	billion that I believe, with my experience in the
7	industry, is necessary to run the company. If they
8	cannot cover their debt and their debt service, that
9	is their problem, not TEP's.
10	Q. Mr. Pignatelli, but you have an equal
11	interest for the ratepayers, and so does your company.
12	Why should they be subject to the risk?
13	A. What risk?
14	Q. The risk of rates going down if in fact
15	the company is over earning.
16	A. The company is not over earning. And
17	this
18	Q. So we are supposed to
19	A. This one-page analysis that you provided,
20	that you did, is either extremely naive or
21	duplicitous. I'm telling you flat out, you used GAP
22	financials. You didn't use FERC accounting and rate
23	making. You did not do any jurisdictional rate base.
24	You did not make known and measurable, test your

adjustments. You did not adjust for hypothetical cap

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1	structures. You did not include working capital. You
2	did it on a pre-tax return basis, not an after-tax.
3	And then you say that you think you proved up a rate
4	decrease. That is naive.
5	Q. So the Commission
6	A. I have seen the numbers. I know what it
7	costs to run a company. Gas is going up. We're
8	absorbing that. Everything is going up since we had
9	our last rate case. We are absorbing that.
10	Q. Why can't the Commission see the numbers?
11	A. We've given the Commission the numbers.
12	We gave a stack this big. They have the numbers. But
13	it's inappropriate to put it into this proceeding.
14	Q. So, basically, at this point we should
15	rely or the Commission should rely on your
16	statement that the company is not over earning. Is
17	that correct?
18	A. I'm not taking anything away from the
19	Commission's power. They can review those numbers any
20	time they want. That rate check has been filed and
21	will be adjudicated. It's not necessary to bring into
22	these proceedings. It only prolongs the proceedings,
23	creates opportunity for mischief, and would cause the
24	collapse, in my opinion, of this transaction.

So it's your position that that

Q.

1	information is irrelevant to this proceeding.
2	A. That's correct.
3	Q. Let's move on. I'd like to go to page 26
4	of your direct testimony.
5	Mr. Pignatelli, on line 12 and I'm
6	going to go through a series of these statements that
7	come out of your testimony that follows from here.
8	So I think you'll agree with them, but I'll just go
9	through them anyway.
10	You mention that TEP has reduced customer
11	rates by 3.1 percent at a time when related
12	commodities were increasing, and that TEP also
13	negotiated a rate freeze in 1999 which, together with
14	TEP's commitment to operate more efficiently and
15	provide rate stability to show TEP's commitment to
16	operate more efficiently and provide rate stability.
17	Is that correct?
18	A. That's correct. It's in my testimony.
19	Q. You talk about a number of programs that
20	TEP has initiated in your testimony. And from what
21	I've heard, it sounds like there's a lot more, but I
22	will just go through the ones I've seen in your
23	testimony, like the Greenwatts program which allows
24	customers the option of paying a monthly green tariff
25	to subscribe to a block of 20 kilowatt hours of

1	electricity	for two dollars.
2		That's one program, correct?
3	Α.	Correct.
4	Q.	And that TEP has pledged the proceeds from
5	that progra	am to maintain and operate solar generating
6	facilities	in Arizona. Correct?
7	Α.	Correct.
8	Q.	And TEP has also instituted a guaranteed
9	home progra	am?
10	Α.	Correct.
11	Q.	In that program, TEP inspects homes during
12	constructio	on to ensure specific energy-efficiency
13	standards a	are met?
14	A.	That's correct.
15	Q.	And we heard some testimony today in the
16	public comm	ment let's see if I can find it.
17		I believe a Mr. Lovitt talked about a
18	holiday aud	ction spree for youth clubs. Is that
19	correct?	
20	A.	Yes. And I'm very proud of that.
21	Q.	And Mr. White talked about the
22	contributio	ons that TEP has made to Red Cross. Is that
23	correct?	
24	Α.	That's correct.
25		(ALJ Rodda leaves the proceedings.)

1	Q. (BY MR. POZEFSKY) And the Tucson Orban
2	League, I believe Mr. Clarke talked about.
3	So it's fair to say that TEP has
4	contributed substantially to both profit and
5	non-profit organizations. Isn't that correct?
6	A. It's really UniSource. It's shareholder
7	money. But, yes.
8	Q. And as a result of this merger, those
9	contributions to both the perhaps I should wait
10	until the hearing officer comes back.
11	A. It's your choice.
12	MR. POZEFSKY: Give me one second,
13	please.
14	(ALJ Rodda enters the proceedings.)
15	Q. (BY MR. POZEFSKY) Let me continue on.
16	TEP would consider itself a good corporate
17	citizen and very active in this community, correct?
18	A. Yes, sir.
19	Q. And is very diligent in making
20	contributions in the local community. Correct?
21	A. Not only making contributions, but its
22	employees committing their own time to these
23	charities.
24	Q. And these commitments would continue
25	post-merger, assuming the merger is approved, correct?

1	A. That's correct.
2	Q. And these contributions would also
3	approve would also continue if the merger weren't
4	approved. Is that correct?
5	A. I can't guarantee that.
6	Q. What would happen? What would change?
7	A. The financial ability of this company.
8	Q. Are you expecting a change in the
9	financial ability of this company?
10	A. I don't know if you were listening to my
11	whole preamble. This company works in very thin,
12	narrow financial markets. There's a lot of money
13	required to continue to supply safe and reliable
14	service to the customer.
15	The first thing that I would have to
16	cut I would not cut reliability of service. The
17	first thing I would have to start looking at is
18	contributions and how we maintain our corporate
19	presence. I am committed to the community, but I also
20	have to provide for my shareholders. So I cannot
21	guarantee in the future \$1.5 billion. I can't
22	guarantee local offices. I can't guarantee continuity
23	of management. I can't guarantee community support to
24	the levels that I have. This merger gives me the
25	opportunity to guarantee all of that.

			10
Dam	1	Q.	I think in your preamble I heard you say
tradit metha	2	that this m	erger well, that this community has a
	3	first-class	utility. Correct?
Mark Mark of	4	Α.	That's what I want.
A Land	5	Q.	It's what you want.
Annual Control	6	Α.	With the merger, this becomes a
	7	first-class	utility.
	8	Q.	Do you consider it a first-class utility
	9	at this poi	nt?
	10	Α.	It's got first-class people but it doesn't
	11	have the fi	nancial wherewithal to be a first-class
	12	utility.	
	13	Q.	And you believe that could happen because
	14	of this	will happen as a result of this merger.
	15	Correct?	
	16	Α.	I was going to use will.
	17	Q.	Okay.
	18	Α.	Yes.
	19	Q.	Well, unfortunately for me, I think I'm
	20	coming to t	he end, Mr. Pignatelli. But let me ask you
	21	a few more	questions if I may.
	22		Your attorney talked about a trust and
	23	verified po	licy. Is that something that you endorse
	24	or is that	what you're asking the Commission to do on

this merger, a trust and verified policy?

1	A. I thought it was a nice turn of words.
2	Q. I think Mr. Reagan used it.
3	A. I think what my attorney was saying is
4	that we have offered conditions that will assure safe,
5	reliable service to our customers and we have offered
6	conditions that will assure appropriate separation of
7	entities. We have offered conditions which would
8	essentially and forever protect TEP, UES Electric and
9	Gas from debts of other parties. We have offered
10	conditions to provide all of the information, the
11	access to books and records that the Commission
12	currently has and more.
13	And I guess my attorney compresses those
14	40 conditions to these conditions should show you that
15	we trust you, Commission; you trust us; you have all
16	the information necessary to do your job, just like
17	you've done it in the past, and you have 40 more
18	controls over us. If that's trust and verified, then
19	I'll say it's trust and verified.
20	Q. So your answer is yes.
21	A. That's what I said.
22	Q. The last area I want to talk to you about
23	is the standard that we've been talking about.
24	Because I'm not really sure I understand for sure the
25	company's position. And I'm not going to ask you to

1	draw upon a legal conclusion. And if I do, I'm sure
2	I'll be told about it.
3	But I will ask you, since you've testified
4	to it, I believe in your rebuttal testimony, you say
5	that Ms. Diaz Cortez, in her testimony, ignores the
6	standard that you're talking about up on the board,
7	the no-harm rule.
8	Is that correct?
9	A. Correct. I believe that the appropriate
10	standard is as put forth in the Commission's, what I
11	call affiliate transaction rules. You have to
12	remember that the Commission's jurisdiction these
13	are not jurisdiction UniSource is not a
14	jurisdictional company. The Commission put in place,
15	it's my understanding and if you want, we can
16	proffer the person who drafted the rules so that you
17	can get the intent behind the rules.
18	But it's my understanding the Commission
19	put these rules in place, and it was a no-harm
20	standard. And the rules were approved under the
21	Commission's discretion in a court decision because
22	the Commission has broad authority over utility
23	matters. But the test is the no harm.
24	Be that as it may, I have proffered
25	testimony that supports we go beyond, much beyond

11

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16

1	the threshold no harm and we have shown benefits which
2	meet the interest, public interest standard. Because
3	we have shown the benefits of all of the appropriate
4	constituents, constituencies: Customer, community,
5	employee, owner, regulator, and state. We have shown
6	benefits in all of those areas and we believe that we
7	more than carry the no-harm, but we carry the public
8	interest because of those tests, because of those
9	benefits.

- Okay. So your rebuttal testimony that I 0. quote -- I didn't quote, that I paraphrased that from was in response to Ms. Diaz Cortez's testimony in which she talks about the public interest. question to you -- and I think you've answered it but maybe you can answer it again -- is do you believe that the Commission should consider whether or not 17 this is in the public interest? That would be a fair thing for the Commission to consider, is that correct? 18
- 19 No. I think they should follow the rule, Α. the no-harm rule. But we went beyond that. Not 20 2.1 because of your witness' concern, because of concerns that I had heard by some of the Commissioners that 22 they wanted to look at the public interest. And I'm 2.3 more than happy to stand up to the public interest. 24
- I know you went beyond it, but do you 25 Q.

fi.i

3

1	think the	Commiss	ion	shou	.ld c	go beyond the rule?
2	Α.	No.	I t	hink	the	Commission actually

4 MR. POZEFSKY: Thank you.

should go by its no-harm standard.

- 5 Your Honor, I have nothing further. Thank
- 6 you.
- 7 ALJ RODDA: Thank you, Mr. Pozefsky.
- 8 Mr. Magruder, the other day you indicated
- 9 that you had, you thought, maybe 45 minutes of cross.
- Based on what you've heard gone before you, do you
- 11 still have that?
- MR. MAGRUDER: Yes, Your Honor. It might
- 13 be just a little longer.
- 14 ALJ RODDA: Then what I'm going to do is
- I am going to call Mr. White in Mohave County who has
- been listening in because he has a limited number of
- 17 guestions. What I think we will do then is finish up
- today with Mr. White and start in the morning with
- 19 Mr. Magruder and then Staff. Anyone have any
- 20 heartburn over that? Okay.
- Mr. White, can you hear me?
- 22 MR. WHITE: Yes, ma'am, I can. Can the
- 23 witness hear me?
- 24 THE WITNESS: Yes, I can, but I'd
- appreciate your indulgence because I'm hearing

190

9 8	1	impaired. So if you could make your enunciation as			
hii Fili Fili	2	positive as possible, I'd appreciate that.			
# 1	3	MR. WHITE: Your Honor, I can barely hear			
	4	Mr. Pignatelli.			
There is a transfer of the control o	5	THE WITNESS: Can you now?			
	6	MR. WHITE: A little bit better, sir.			
	7	THE WITNESS: How about now?			
	8	MR. WHITE: No. It's not as clear as it			
	9	could be, but I was tricked by this streaming audio.			
	10	The streaming audio is clear as a bell but it's got a			
	11	horrible delay that makes it impossible. It's sort of			
	12	like talking between here and Mars.			
	13	ALJ RODDA: I'm moving the phone closer			
	14	to the witness so maybe that will help your ability to			
	15	hear him.			
	16	MR. WHITE: Thank you, Your Honor.			
	17	THE WITNESS: Can you hear me now?			
	18	MR. WHITE: Yes, sir. I can hear you			
	19	much better now. And if I go slow and you kind of go			
	20	slow with me, I think that it will move very quickly.			
	21				
	22	CROSS-EXAMINATION			
	23				
	24	Q. (BY MR. WHITE) Mr. Pignatelli, I'm			
	25	referring to your direct testimony filed on February			

1	12th, 2004. I believe that Mr. Heyman has already
2	asked for and this has been admitted into evidence.
3	I'm referring specifically to page one of that
4	testimony, beginning at line 22, and then it goes to
5	page two.
6	And in response to a question in which you
7	were asked, Mr. Pignatelli, please summarize the
8	benefits of the merger for us, your answer was:
9	"Certainly. In summary, the benefits of
10	the merger include, but are not limited to, a cash
11	infusion of up to \$263 million in TEP. TEP will
12	receive an equity contribution of up to \$168 million
13	and repayment of the \$95 million intercompany note
14	from UniSource Energy to TEP. TEP will use this cash
15	infusion to retire debt and thereby approve its
16	debt/equity ratio from approximately 75/25, beyond the
17	hypothetical 62.5/37.5 authorized by the Commission in
18	our last rate case, to an actual ratio of 60/40,
19	accelerating achievement of this diagnosed regulatory
20	and financial goal by at least five years."
21	My first question with regard to that part
22	of your testimony, sir, is what rate case were you
23	referencing in that statement?
24	A. The rate case that's referred to there is
25	the 1994 proceeding, I believe. I'll get you the cite

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		19
1	number. I	don't have it with me but I'll get the cite
2	number for	you.
3	Q.	In other words, is it a TEP rate case?
4	Α.	Yes.
5	Q.	Okay. And it's a 1994 TEP rate case?
6	Α.	I think that's when the original, when the
7	last one wa	S.
8	Q.	Okay. Thank you. I just didn't know what
9	that referr	ed to.
10		My second series of questions goes more to
11	the current	transaction. First of all, sir, I think
12	you testifi	ed that you're familiar with the financial
13	conditions	of TEP, at least the current financial
14	conditions,	and I would limit those years to say 2002
15	to the pres	ent.
16		Would that be a correct statement, sir?
17	Α.	That's correct.
18	Q.	And are you also familiar with the ACC's
19	regulatory	restriction on dividends payable to TEP
20	currently?	
21	Α.	Yes, I am.
22	Q.	Okay. What is TEP's current annual net
23	income afte	r capital expenditures?

Capital expenditures don't impact net

income except to depreciation in the future. So I'll

Α.

1	tell you that TEP's current net income after tax runs
2	around \$50 million.
3	Q. Fifty million, did you say, sir?
4	A. Yes.
5	Q. Okay. That's your after-tax?
6	A. Income.
7	Q. Okay. And currently, then, under TEP's
8	75/25 debt equity ratio, what percentage of that
9	income can TEP provide to UniSource in dividends?
10	A. We generally provide about 75 percent of
11	that.
12	Q. Okay. So, by retiring the debt with the
13	\$263 million infusion and bringing TEP's debt equity
14	ratio up to $60/40$, what percentage of that income can
15	you can TEP provide to UniSource in dividends?
16	A. A hundred percent.
17	Q. Okey-doke.
18	Has UniSource scheduled a debt of any of
19	its other companies in its family of companies? And
20	by that I mean the old Citizens companies that are now
21	UES. Has UniSource scheduled a debt of any of those
22	other companies for retirement as part of the Saguaro
23	transaction?
24	A. No. We have not scheduled any of those.
25	We capitalized those initially at 40 percent equity

	19
1	and about 60 percent debt, and the bonds on those are
2	privately held by insurance companies and have between
3	a five-year and ten-year maturity. But we have not
4	scheduled any of those because the equity infusion
5	goes to TEP to bring its equity to the same percentage
6	as what we initially capitalized the old Citizens
7	companies, as you referred to them.
8	Q. Okay. Thank you, sir.
9	And what is UniSource's and when I'm
10	talking about UniSource, I mean UniSource the company
11	you run. What is its debt now?
12	A. The total debt?
13	Q. Yes. Does it have a heavy debt load?
14	A. It depends on yes, it does. And it
15	depends on how you treat the leases. It
16	Q. Capital leases, you mean, sir?
17	A. The leases. The leases are, if they're
18,	capital, then you impute debt on the leases. If they
19	are operating leases, you don't utilize it.
20	Q. Okay. Then if you treated them as
21	operated leases, what would your debt be? UniSource's
22	debt, that is, sir.
23	A. Total debt, we have I'm looking for my
24	CFO

MR. HEYMAN: Your Honor, I assume it's

ri .	1	okay if he consults with the CFO.
The section of	2	ALJ RODDA: Yes.
Stant Stan	3	MR. HEYMAN: Thank you.
There is an	4	THE WITNESS: Including the debt on the
illega and and are the figure and a facility of the control of the	5	old Citizens properties and TEP's debt, \$1.4 billion.
Abert .	6	Q. (BY MR. WHITE) That's UniSource's, that
	7	would be at the UniSource level, at your company's
	8	level.
	9	A. That's correct.
	10	Q. Okay. And how much increase in that debt
	11	will UniSource have after the transaction? Let me
	12	explain why I'm asking.
	13	Earlier in the testimony, Mr. Pozefsky had
	14	asked, he had asked questions about, I think there was
	15	an issuance of some \$660 million in securities and
	16	\$527 million in equity and cash. Okay?
	17	A. Yes.
	18	Q. To bring it up to \$1.3 billion, I think.
	19	And the reason I'm asking the question of how much
	20	increase in debt will UniSource have
	21	A. Right. The total debt, when you include
	22	debt taken on by the investors, will be about, a
	23	little less than \$400 million higher than the current
	24	debt.

Okay.

Q.

1	A. But I look
2	Q. And so
3	A. Could I please finish?
4	Q. I'm sorry, sir. I couldn't hear. Go
5	ahead.
6	A. But I look at that as we have transferred
7	debt that is on the jurisdictional utilities in the
8	amount of approximately \$260 million. We have
9	transferred the obligation of that to the
10	non-jurisdictional entities and thereby reduced the
11	risk to the consumer and to the jurisdictional
12	companies.
13	Q. Okay. So, so that I can understand the
14	numbers, because I just have chicken scratchings here,
15	I have 660 minus 260 equals four million, and that
16	is that the four million, about four million you're
17	talking about, sir?
18	A. If you add a couple zeros, yes.
19	Q. I'm sorry. Yes, 400 million. It was
20	really chicken scratchings.
21	Earlier, you said that you're familiar
22	with the financial conditions of TEP. Is TEP
23	currently, already from its revenues meeting its debt
24	and retiring its debt satisfactorily?
25	A. Yes, it is.

1	Q. Then why does TEP now need to have that
2	\$263 million infused in order to retire debt if it's
3	satisfactorily retiring its own debt based on its own
4	revenues?
5	A. Because I would like to see TEP returned
6	to financial health about seven years, somewhere
7	between five and seven years before it would normally
8	get there. I am 61 now, and I have committed to
9	myself to return TEP to financial health before I
10	retire.
11	MR. WHITE: Well, thank you very much,
12	sir.
13	Those are all the questions I have, Your
14	Honor?
15	ALJ RODDA: Okay. Thank you, Mr. White.
16	MR. WHITE: Thank you, ma'am.
17	ALJ RODDA: All right. Then we are going
18	to adjourn for the day and meet here at 9:00 a.m.
19	tomorrow morning. We will start with Mr. Magruder.
20	Mr. Robertson is here, and any other Intervenors, and
21	then we will get to Staff. And the panel is up
22	tomorrow after that.
23	(Proceedings recessed at 5:06 p.m.)
24	
25	

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	2) ss. COUNTY OF MARICOPA)
	3	
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